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June 15, 2012

VIA FACSIMILE: 703-874-8910

FOIA Officer Office of the Director of National Intelligence Washington, DC 20511

Re: Freedom of Information Act Request

Dear FOIA Officer,

This letter constitutes a request under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, and is submitted on behalf of the Electronic Privacy Information Center ("EPIC") to the Office of the Director of National Intelligence ("ODNI").

EPIC seeks National Counterterrorism Center's ("NCTC") documents regarding acquisition of databases from other intelligence agencies, as described in the Guidelines for Access, Retention, Use, and Dissemination by the National Counterterrorism Center and Other Agencies of Information in Datasets Containing Non-Terrorism Information ("NCTC Guidelines").

Background

On March 22, 2012, the New York Times reported that Attorney General Eric Holder had signed new guidelines for the NCTC which would relax restrictions on how counterterrorism analysts may retrieve, store, and search information about Americans. The Washington Post corroborated this. 2

The NCTC Guidelines allow the NCTC to make more copies of entire datasets then data mine those copies using complex algorithms.³

¹ Charlie Savage, U.S. Relaxes Limits on Use of Data in Terror Analysis, New York Times, Mar. 22, 2012, http://www.nytimes.com/2012/03/23/us/politics/us-moves-to-relax-some-restrictions-for-counterterrorism-analysis.html?_r=1

² Sari Horwitz and Ellen Nakashima, New Counterterrorism Guidelines Permit Data on U.S. Citizens to be Held Longer, Mar. 22, 2012, http://www.washingtonpost.com/world/national-security/new-counterterrorism-guidelines-would-permit-data-on-us-citizens-to-be-held-longer/2012/03/21/gIQAFLm7TS story.html?wprss=

³ Charlie Savage, U.S. Relaxes Limits on Use of Data in Terror Analysis, New York Times, Mar. 22, 2012, http://www.nytimes.com/2012/03/23/us/politics/us-moves-to-relax-some-restrictions-for-counterterrorism-analysis.html?_r=1

Section (B)(2)(a) of the NTCT Guidelines states "NCTC will ensure mechanisms are in place at NCTC to correct or document the inaccuracy or unreliability of [] information, and supplement incomplete information to the extent additional information becomes available."4

Section (B)(3) provides that "all NCTC employees, NCTC contractors, and detailees and assignees to NCTC from other agencies" who have access to the databases will receive "training in the use of each dataset to which they will have access to ensure that these personnel use the datasets only for authorized NCTC purposes and understand the baseline and enhanced safeguards, dissemination restrictions, and other privacy and civil liberties protections they must apply to each such dataset."⁵

Section (C)(3)(d)(3) provides that "[a]ccess to these datasets will be monitored, recorded, and audited" in a way that keeps track of "logons and logoffs, file and object manipulation and changes, and queries executed . . . "6

Finally, Section (C)(3)(e) mandates that whenever NCTC acquires a new dataset, or portion thereof, "the Director of NCTC or Designee shall determine, in writing, whether enhanced safeguards, procedures, and oversight mechanisms are needed."⁷

EPIC now requests the documents pertaining to these guidelines. Because the ODNI is the parent agency if the NCTC, we direct this request to you.⁸

Documents Requested

EPIC requests the following documents:

- 1. The guidelines and mechanisms for the correction or documentation of "inaccuracy or unreliability of [] information, and supplement incomplete information to the extent additional information becomes available;"
- 2. Training materials used to "ensure that [] personnel use the datasets only for authorized NCTC purposes and understand the baseline and enhanced safeguards, dissemination restrictions, and other privacy and civil liberties protections they must apply to each such dataset;"
- 3. Any information or documentation related to abuse, misuse, or unauthorized access of datasets acquired by NCTC (as indicated by the monitoring, recording, and auditing described in Section (C)(3)(d)(3);

⁴ United States Department of Justice, Office of the Attorney General, Guidelines for Access, Retention, Use, and Dissemination by the National Counterterrorism Center and Other Agencies of Information in Datasets Containing Non-Terrorism Information (Mar. 22, 2012), Pg. 6, available at https://www.documentcloud.org/documents/327629-nctc-guidelines.html.

⁵ *Id.* ⁶ *Id.* at 9.

⁷ *Id.* at 10.

⁸ Office of the Director of National Intelligence, homepage, http://www.dni.gov/index.html

4. Written determinations by the Director of NCTC or designee regarding "whether enhanced safeguards, procedures, and oversight mechanisms are needed."

Request for "News Media" Fee Status

EPIC is a "representative of the news media" for fee waiver purposes. Based on our status as a "news media" requester, we are entitled to receive the requested record with only duplication fees assessed. Further, because disclosure of this information will "contribute significantly to public understanding of the operations or activities of the government," any duplication fees should be waived.

Request for Expedited Processing

This request warrants expedited processing because it is made by "a person primarily engaged in disseminating information ..." and it pertains to a matter about which there is an "urgency to inform the public about an actual or alleged federal government activity." 5 U.S.C. § 552(a)(6)(E)(v)(II) (2008); *Al-Fayed v. CIA*, 254 F.3d 300, 306 (D.C. Cir. 2001).

EPIC is "primarily engaged in disseminating information." American Civil Liberties Union v. Department of Justice, 321 F. Supp. 2d 24, 29 n.5 (D.D.C. 2004).

There is a particular urgency for the public to obtain information about the NCTC's new Guidelines. Many national news media outlets covered this development because the sharing of these datasets has profound privacy implications for U.S. persons and marks a strong departure from earlier guidelines.

Thank you for your consideration of this request. As provided in 6 C.F.R. § 5.5(d)(4), I will anticipate your determination on our request within ten (10) business days. For questions regarding this request I can be contacted at 202-483-1140 ext. 102 or FOIA@epic.org.

Respectfully Submitted,

Pavel Sternberg EPIC IPIOP Clerk

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Ginger P. McCall

Director, EPIC Open Government Project

⁹ EPIC v. Department of Defense, 241 F. Supp. 2d 5 (D.D.C. 2003).