

**UNITED STATES ELECTION ASSISTANCE COMMISSION**  
**VOTER REGISTRATION SURVEY**

The following form should be completed on-line or in electronic format. Completed forms should be returned to the United States Election Assistance Commission via email to [SurveyResponse@eac.gov](mailto:SurveyResponse@eac.gov) on or before March 31, 2005.

Please complete all of the fields below. Specific instructions relative to certain fields are found at the end of this form. If your question or concern is not answered in the instructions section of this form, please contact Brian Hancock at 202-566-3100.

RESPONDENT INFORMATION		
Name of the responding State: <b>Alabama</b>		Date response is submitted: <b>March 31, 2005</b>
Name of responding official: <b>Sec of State Nancy Worley C/O Robert White</b>		Title of responding official: <b>Interim Director of Elections</b>
Address of responding official: <b>Room E 206 State Capital Po Box 5616 Montgomery, Alabama 36103</b>		Email Address: <b><a href="mailto:rwhite@sos.al.gov">rwhite@sos.al.gov</a></b>
		Phone Number: <b>334-242-7536</b>
		Fax Number: <b>334-242-7536</b>

**TOTAL VOTER REGISTRATION:**

Please respond to the following questions in the space provided below.

1. Total number of registered voters (active) at the time of the close of registration for the 2002 Federal general election **2,157,768**
2. Total number of registered voters (inactive) at the time of the close of registration for the 2002 Federal general election **87,545**
3. Total number of registered voters (active) at the time of the close of polls for the 2004 Federal general election (November 2, 2004) **2,597,629**
4. Total number of registered voters (inactive) at the time of the close of polls for the 2004 Federal general election (November 2, 2004) **245,002**
5. Total number of registered voters who were determined to be eligible to vote in the November 2, 2004 election through the provisional voting process. **2,842,631**
6. Were there any voter registration applications received prior to the deadline for registering to vote in the November 2, 2004 election that were not processed in time for the election? Yes / No: **NO**

**VOTER REGISTRATION OFFICIALS:**

Please respond to the following questions in the space provided below.

7. Identify the local election official primarily responsible for registering voters.  
See Attachments List of Registrars
8. Identify each and every other state or local government office or agency that conducts voter registration including (a) motor vehicle offices, (b) all offices that provide public assistance that are mandated as registration sites by NVRA, (c) all offices that provide state-funded programs primarily serving persons with disabilities, (d) all Armed Forces recruitment offices, and (e) all other agencies designated by the State.

*According the Code of Alabama Section 17-4-250 (d)-(e) State agencies which provide food stamps, Medicaid, services related to Women and Infant Children program (WIC), services related to Aid to Families with Dependent Children (AFDC), and agencies providing services to the disabled shall provide voter registration opportunities to their clientele in accordance with the National Voter Registration Act of 1993. (e) Recruitment offices of the armed forces of the United States shall provide voter registration opportunities to their clientele in accordance with the National Voter Registration Act of 1993. (f) Other public offices and agencies which may provide the voter registration services provided by the National Voter Registration Act of 1993 include public libraries, public schools, offices of municipal clerks, probate offices, state and local revenue offices, unemployment compensation offices, offices providing services to the disabled other than those required in subsection (d) to provide voter registration services, and federal and nongovernmental offices which agree to provide the voter registration services.*

9. Identify whether voter registration forms are received by local registration officials or state registration officials. Local / State / Both: Answer: **Both**
10. Identify whether voter registration forms are processed by local registration officials or state registration officials. Local / State / Both: Answer: **Local**

**Registration Officials**

11. Total number of election jurisdictions conducting voter registration. **67**, although not all counties reported for each month or in ever field of inquiry.
12. Total number of jurisdictions identified in question 11 that provided information for this survey **67**

**VOTER REGISTRATION APPLICATIONS:**

Please respond to the following questions in the space provided below.

13. Total number of voter registration applications received from all sources during the period from the close of registration for the November 2002 federal election until the close of registration for the November 2004 Federal election. **323,577**

14. Total number of mail voter registration applications (including state, federal, and military or overseas forms that are accepted) received during the period from the close of registration for the November 2002 Federal election until the close of registration for the November 2004 Federal election **119,844**

15. Total number of voter registration applications received in person in the clerk or voter registrars' office during the period from the close of registration for the November 2002 Federal election until the close of registration for the November 2004 Federal election **137,637**

16. Total number voter registration applications received from each voter registration agency, including (1) motor vehicle offices, (2) all public assistance agencies that are mandated as registration sites by NVRA, (3) all offices that provide state-funded programs primarily serving persons with disabilities, (4) all Armed Forces recruitment offices, and (5) all other agencies designated by the State (those identified in response to question 8), during the period from the close of registration for the November 2002 Federal election until the close of registration for the November 2004 Federal general election

Motor Vehicle Offices: **14,455**

Offices that provide Public Assistance : **NA**

Offices the provide State-funded programs (disabilities): **3919**

Armed Forces recruitment offices: **1507**

Other agencies designated by the State **NA**

17. Total number of voter registration applications identified in response to questions 14 - 17 that were changes of address, name or party **Not Available**

18. Total number of voter registration applications identified in response questions 14-17 that were duplicates of other valid voter registrations **6743**

19. Total number of voter registration applications identified in response to question 13 that were invalid or rejected (other than duplicates) **Not Available**

## **Voting Registration Officials**

20. How are voter registration applications transferred from other voter registration agencies (see question 16) to the official responsible for voter registration? (i.e. email, VPN, tape, disk, mail, fax) Voter registrations are transferred via US mail, personal carrier or hand mail, depending on the proximity of the registration site to the board of registrars in the respective county. For the purposes of questions 20 and 22: Code of Alabama 17-4-250

*(c) The state through the Secretary of State's Office shall allow citizens to register to vote by mail. The voter registration application may be designed by the Secretary of State provided it meets the requirements of the National Voter Registration Act of 1993. The Secretary of State may, however, choose to use federally prescribed forms. Section 17-4-134 Electors temporarily out of the county may register. The following persons shall be entitled to register to vote by mail if they possess the qualifications of an elector and are not disqualified from voting under the Constitution and laws of Alabama, namely, members of the armed forces of the United States, persons employed outside the United States, persons absent because of attendance at institutions of higher learning and the spouses and children of such persons; provided, that such persons shall be entitled to register by mail only in the counties where they were residents prior to entering the status which makes them eligible for such registration.*

See also Alabama's Agency Based Registration and Motor Voter statute. 17-4-250(d). In Alabama, 3<sup>rd</sup> parties are allowed to submit voter registration cards to county registrars but electronic submissions are prohibited by state law.

**Question 21:** According to 17-4-250 of the Code of Alabama, the Secretary of State is the chief elections official and provides extensive and comprehensive training to the registrars regarding voter registration issues. This objective is accomplished through periodic meetings held throughout the state, the publication of detailed pamphlets and written advisements, and conference calls.

**Question 22:** According to statute, all submissions shall be made by using the state approved or federal approved application. Alabama does not allow for electronic registration or application submissions at this time.

**Question 23:** The information is not yet obtainable.

**Question 24:** Voter applications are maintained in paper form and the data included thereon is entered into a computer database that is shared between the county and the state.

**Question 25:** According to 17-4-122, subtitled Examination and oath of applicants to register; applications not public records; political parties may obtain voter registration information, The board of registrars shall have power to examine, under oath or affirmation, all applicants for registration, and to take testimony touching the qualifications of such applicants, but no applicant shall be required to answer any question, written or oral, not related to his qualifications to register. In order to aid the registrars to judicially determine if applicants to register have the qualifications to register to vote, each applicant shall be furnished by the board a written application, which shall be uniform in all cases with no discrimination as between applicants, the form and contents of which application shall be prescribed by the Supreme Court of Alabama and be filed by such court with the Secretary of State of the State of Alabama.

**Question 26:** The Secretary of State's Office receives periodic cancellations from other states and this information is forwarded to the local county board of registrars. Once it is ascertained that a voter has registered in another state, that voter's name is taken off of the list of registered voters for the State of Alabama.

**Question 27:** The first two digits of the voter identification number represent the county number in which the person is registered. The remaining digits are sequential.

**Question 28:** Yes, 17-4-123 states: any person making application to the board of registrars for registration who fails to establish by evidence to the reasonable satisfaction of the board of registrars that he or she is qualified to register, may be refused registration. The board shall give written notice to each applicant deemed unqualified, within 10 days of its refusal to register him, stating the specific reason for such refusal.

**Questions 29-39** forth coming

**Question 40: List Maintenance:** 17-4-253 of the Code of Alabama states: It shall be the responsibility of the board of registrars to enter in a timely manner the names of the electors who vote in each election into the state voter registration list.

**Question 41: Qualifications of electors generally.** Any person possessing the qualifications of an elector set out in Article 8 of the Constitution of Alabama, as modified by federal law, and not laboring under any disqualification listed therein, shall be an elector, and shall be entitled to register and to vote at any election by the people. Article 8 of the Alabama Constitution of 1901 prohibits a person under the disability of idiocy, insanity, or have been convicted of a felony from registering to vote.

According to Section 17-3-10 of the Code of Alabama, subtitle: Restoration of right to vote upon pardon or issuance of certificate of eligibility, Any person who is disqualified by reason of conviction of any of the offenses mentioned in Article VIII of the Constitution of Alabama, except treason and impeachment, whether the conviction was had in a state or federal court, and who has been pardoned, may be restored to his citizenship with right to vote by the State Board of Pardons and Paroles when specifically expressed in the pardon. If otherwise qualified, such person shall be permitted to register or reregister as an elector upon submission of a copy of the pardon document to the board of registrars or deputy registrars of the county of his residence. In addition, any person who has been granted a Certificate of Eligibility to Register to Vote by the Board of Pardons and Paroles pursuant to § 15-22-36.1, shall be permitted to register or reregister as an elector upon submission of a copy of the certificate to the board of registrars or deputy registrars of the county of his or her residence. Section 15-22-36.1 lists the number of offenses for which a person may not have his or her voting rights restored if found guilty.

**Question 44:** In instances where one or more of the HAVA mandated criteria is not addressed on the application. According to 17-4-122, The board of registrars shall have power to examine, under oath or affirmation, all applicants for registration, and to take testimony touching the qualifications of such applicants, but no applicant shall be required to answer any question, written or oral, not related to his qualifications to register. According to 17-4-123, Any person making application to the board of registrars for registration who fails to establish by evidence to the reasonable satisfaction of the board of registrars that he or she is qualified to register, may be refused registration. The board shall give written notice to each applicant deemed unqualified, within 10 days of its refusal to register him, stating the specific reason for such refusal.

**Question 45-46** Information not obtainable

**Question 47- 49:** Alabama has implemented the verification requirements of HAVA in regards to mail registrants and new registrants as spelled out in the following state statute. According to section 17-11A-1(b)-(i) identifies compliance with the HAVA verification requirements:

a) As used in this section, the term "valid photo identification" may include in addition to governmentally produced photo identifications, identification cards containing the photo of the elector produced by employers for employees and identification cards containing the photo of the elector produced by a public or private college, university, or postgraduate technical or professional school located within the state. (b) Each elector shall provide identification to an appropriate election official prior to voting. A voter required to show identification when voting in person shall present to the appropriate election official either of the following forms of identification: (1) A current valid photo identification. (2) A copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the voter. The term "other government document" may include, but is not limited to, any of the following: a. A valid identification card issued by a branch, department, agency, or entity of the State of Alabama, any other state, or the United States authorized by law to issue personal identification. b. A valid United States passport. c. A valid Alabama hunting or fishing license. d. A valid Alabama permit to carry a pistol or revolver. e. A valid pilot's license issued by the Federal Aviation Administration or other authorized agency of the United States. f. A valid United States military identification card. g. A certified copy of the elector's birth certificate. h. A valid Social Security card. i. Certified naturalization documentation. j. A certified copy of court records showing adoption or name change. k. A valid Medicaid card, Medicare card, or an Electronic Benefits Transfer Card (formerly referred to as a "food stamp card"). (c) For voters required to show identification when voting by mail, the voter shall submit with the ballot a copy of one of the forms of identification listed in subsection (b). (d) Notwithstanding the foregoing, a voter who is entitled to vote by absentee ballot pursuant to the Uniformed and Overseas Citizens Absentee Voting Act (subchapter I-G of Chapter 20 of Title 42 U.S.C.); Section 3(b)(2)(B)(ii) of the Voting Accessibility for the Elderly and Handicapped Act (subchapter I-F of Chapter 20 of Title 42 U.S.C.); or any other federal law, shall not be required to produce identification prior to voting. (e) An individual required to present identification in accordance with this section who is unable to meet the identification requirements of this section shall be permitted to vote by a challenged or provisional ballot, as provided for by law. (f) In addition, an individual who does not have identification in his or her possession at the polls shall be permitted to vote if the individual is positively identified by two election officials as a voter on the poll list who is eligible to vote and the election official signs the voters list by where the voter signs.

(g) Any polling official who knowingly fails to require proper identification to verify the name of the prospective voter on the list of qualified voters at the polling place in violation of this section, or who knowingly allows a person to vote who he or she knows is not the person he or she claims to be shall be guilty of a Class A misdemeanor for each violation. (h) Any person who knowingly presents false identification in order to vote at a polling place where he or she otherwise would not be qualified to vote, or who knowingly votes at a polling place where he or she has not been authorized to vote, or who knowingly votes at more than one polling place in the same election on the same day shall be guilty of a Class C felony. (i) Any election or polling official acting in the good faith exercise of his or her duties pursuant to this section, and any county officer, agent, or employee of a county acting in the good faith exercise of his or her duties shall not be civilly or criminally liable as a result of acts or omissions in carrying out the duties required by this section. The immunity from liability granted under this subsection shall be cumulative and is in addition to the line and scope of employment immunity, discretionary function immunity, and any other immunity from liability to which an individual may be entitled.

Voter registration applications are verified in compliance with 17-4-122, The board of registrars shall have power to examine, under oath or affirmation, all applicants for registration, and to take testimony touching the qualifications of such applicants, but no

applicant shall be required to answer any question, written or oral, not related to his qualifications to register. In order to aid the registrars to judicially determine if applicants to register have the qualifications to register to vote, each applicant shall be furnished by the board a written application, which shall be uniform in all cases with no discrimination as between applicants, the form and contents of which application shall be prescribed by the Supreme Court of Alabama and be filed by such court with the Secretary of State of the State of Alabama. The application shall be so worded that there will be placed before the registrars information necessary or proper to aid them to pass upon the qualifications of each applicant.

**Question 50:** State Wide Voter Registration Database. Alabama has begun implementation of a State Wide Voter Registration Database Linkage to disability and social service agencies is under advisement.

**Question 51:** Yes

**Question 52:** The Secretary of State's office advises voter registration coordinators to take into consideration the size of the target population and the demographics of the designated area in ascertaining the number of voter registration applications needed for a particular event. Registration coordinators are also advised to request voter registration applications in implements of 500 per request (one pack)

**Question 53:** No

**Question 55:** *Under various circumstances enumerated in the statute, voter information via the state wide voter file may be disseminated to the public.* According to section 17-4-252, The Secretary of State shall ensure that all applicants obtain requested voter lists in a timely manner. Methods shall be established for the transmission of tapes, discs, or lists to any applicant. Hindrances shall not be created or devised to delay transmission of tapes, discs, or lists to any applicant. Except as provided in this section, there shall be a uniform charge for the production of voter lists. The reproduction costs of the basic electronic copy of the statewide file shall be reasonable as determined by the Secretary of State and a fee schedule shall be conspicuously posted in the Office of the Secretary of State. Costs of printed copies of lists are as otherwise provided by law. Access to the lists and voter history information contained on the central computer in the Office of the Secretary of State is accessible to anyone making application, except Social Security numbers which are not to be released. Proceeds from the sale of tapes, discs, lists, labels, or other materials from the Secretary of State shall be retained by the Secretary of State for use in voter registration. Upon application and without charge, legislators shall be furnished up to two free printed copies of the voter lists for their districts during a legislative quadrennium and resale of the lists shall be strictly prohibited.

**Question 54:** Yes. The agent may be paid based on the number of voter registrations obtained.

**Question 55:** Voter registration information is proved to the public in certain instances as spelled out in the statute. According to 17-4-122, The applications of persons applying for registration shall not become public records as public records are defined under the laws of the State of Alabama, nor shall the board or its deputies disclose the information contained in such applications and written answers, except with the written consent of the person who filed the answer or pursuant to the order of a court of competent jurisdiction in a proper proceeding. Provided, however, that political parties as defined in Section 17-16-2, shall be authorized to obtain all voter registration information in the possession of boards of

registrars or probate judges concerning registered voters in their jurisdictions. The boards of registrars or probate judges may collect the actual cost, if any, of providing said information. Provided, however, that nothing herein shall prohibit acts pertaining to individual counties which further provide for the availability of such voter information.

**Question 56:** Voter registration applications are not for sale to the public



## County Registrars

Honorable Tom Parker  
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Honorable Joan Hamburger  
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Honorable Doris Hearn  
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 Bay Minette AL 36507-

Honorable Harriette Ford  
 Baldwin County  
 PO Box 1507  
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Honorable Eartha Martin  
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Honorable Anna Neville  
 Barbour County  
 303 East Broad St Rm 107  
 Eufaula AL 36027-

Honorable Lonnie King  
 Barbour County  
 303 East Broad St Rm 107  
 Eufaula AL 36027-

Honorable Keith Guthrie  
 Barbour County  
 303 East Broad St Rm 107  
 Eufaula AL 36027-

Honorable Cynthia Franklin  
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Honorable Betty Deason  
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Honorable Pat Clark  
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Honorable Norma Sherbert  
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Honorable Eula Flowers  
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Honorable Beth McCall  
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Honorable Willadean Hall  
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Honorable Margaret Phelps  
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Honorable Nancy Sowell  
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Honorable Johnnie Alexander  
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Honorable Inez Stephens  
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Honorable John C Branch  
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Honorable Peggy Chandler  
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Honorable Fay McCray  
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Honorable Nancy Taylor  
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Honorable William Errol Law  
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Honorable Hilda Logan  
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Honorable Jennifer Watkins  
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Honorable Tammi Tarte  
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Honorable Wilma K Cephus  
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Honorable Mary Ann Swann  
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Honorable Gayle Rhodes  
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Honorable A. B. Cotton  
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PO Box 6406  
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Honorable Frances Merritt  
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Honorable Mildred Shelton  
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Scottsboro AL 35768-0548

Honorable Monelene Ryan  
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Honorable William Neely  
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Birmingham AL 35203-0115

Honorable Mary Ruth Edwards  
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Honorable Janice Hill  
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PO Box 338  
Vernon AL 35592-0338

Honorable Frances Pollard  
Lamar County  
PO Box 338  
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Honorable Eddie Krieger  
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PO Box 1059  
Florence AL 35630-1059

Honorable Earline Curtis  
Lauderdale County  
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Honorable Peggy Barnhart  
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PO Box 1059  
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Honorable Frank Pasley  
Lawrence County  
14330 Court St Ste 109  
Moulton AL 35650-

Honorable Darlene Thompson  
Lawrence County  
14330 Court St Ste 109  
Moulton AL 35650-

Honorable Hillman H. Locklayer  
Lawrence County  
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Honorable Libba Herring  
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PO Box 1530  
Opelika AL 36803-1530

Honorable Lynn Bailey  
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Honorable Martha Donald  
Lee County  
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Honorable Lee Liveoak  
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100 S. Clinton Street, Suite E  
Athens AL 35611-2563

Honorable Joel Glaze  
Limestone County  
100 S. Clinton Street, Suite E  
Athens AL 35611-2563

Honorable Edna Greenhaw  
Limestone County  
100 S. Clinton Street, Suite E  
Athens AL 35611-2563

Honorable Gilbert Loftin  
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PO Box 311  
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Honorable Sarah Jean Lane  
Lowndes County  
PO Box 311  
Hayneville AL 36040-0311

Honorable Katherine Lawson  
Lowndes County  
PO Box 311  
Hayneville AL 36040-0311

Honorable Bob Pearson  
Macon County  
101 E Northside St Rm 105  
Tuskegee AL 36083-1731

Honorable Carolyn Kilpatrick  
Macon County  
101 E Northside St Rm 105  
Tuskegee AL 36083-1731

Honorable Patricia Clay  
Macon County  
101 E Northside St Rm 105  
Tuskegee AL 36083-1731

Honorable Lynda Hairston  
Madison County  
100 Northside Sq Rm 517  
Huntsville AL 35801-4820

Honorable Jane Lasater  
Madison County  
100 Northside Sq Rm 517  
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Honorable Jenny Askins  
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Honorable Carolyn Thomas  
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Linden AL 36748-0715

Honorable Diana Fitzgerald  
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Honorable June Vice  
Marengo County  
PO Box 480715  
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Honorable Betty Frazier  
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Honorable Mahalia Enlow  
Marion County  
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Honorable Jane Guyton  
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Honorable Cathy Colorado  
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Honorable Alice Musick  
Marshall County  
424 Blount Ave Ste 106  
Guntersville AL 35976-1108

Honorable Bobby Comelius  
Marshall County  
424 Blount Ave Ste 106  
Guntersville AL 35976-1108

Honorable Shirley Short  
Mobile County  
109 Government St Rm 116  
Mobile AL 36602-

Honorable Virginia Delchamps  
Mobile County  
109 Government St Rm 116  
Mobile AL 36602-

Honorable Barbara Helveston  
Mobile County  
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Mobile AL 36602-

Honorable Jean Kirkland  
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PO Box 972  
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Honorable Beverly Mayfield  
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Honorable Beatrice Rogers  
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Honorable George Noblin  
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Honorable Julie Shashy  
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Honorable Levis Rushton  
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Honorable Adonis Bailey  
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PO Box 668  
Decatur AL 35602-0668

Honorable Sandy League  
Morgan County  
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Honorable Ernestine Elliot  
Morgan County  
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Honorable Carrie Ramey  
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Honorable Reese Billingslea  
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Marion AL 36756-0555

Honorable Willie Nell Avery  
Perry County  
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Marion AL 36756-0555

Honorable Robbic Davis  
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PO Box 173  
Carrollton AL 35447-0173

Honorable Geraldine Lammers  
Pickens County  
PO Box 173  
Carrollton AL 35447-0173

Honorable Ginger Puckett  
Pickens County  
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Honorable Evelyn Morgan  
Pike County  
120 W Church St Rm B2  
Troy AL 36081-1913

Honorable William S Walters  
Pike County  
120 W Church St Rm B2  
Troy AL 36081-1913

Honorable Martha Blount  
Pike County  
120 W Church St Rm B2  
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Honorable Tina Wysner  
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Wedowee AL 36278-0215

Honorable Louree Richardson  
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Honorable John C Bell  
Randolph County  
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Honorable Brenda Storey  
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Honorable Judy Evans  
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Honorable Jimmy Adams  
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Honorable Marti Dillard  
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Honorable Jamic Crockett  
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Columbiana AL 35051-1642

Honorable Tina Coe  
Shelby County  
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Honorable Buel Plemons  
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Honorable Leigh Meadows  
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Honorable June Dixon  
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Honorable Alan Tartt  
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Honorable Marilyn Besh  
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Livingston AL 35470-0783

Honorable Marshall Beasley  
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Honorable Sally Mitchell  
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Talladega AL 35161-6170

Honorable Josephine McKinney  
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Talladega AL 35161-6170

Honorable Joe Duck  
Talladega County  
400 N Norton Ave  
Sylacauga AL 35150-2010

Honorable Judy McSween  
Talladega County  
400 N Norton Ave  
Sylacauga AL 35150-2010

Honorable Al Blythe  
Tallapoosa County  
125 N Broadnax St Rm 20  
Dadeville AL 36853-1371

Honorable Roy Washburn  
Tallapoosa County  
125 N Broadnax St Rm 20  
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Honorable Robin Foster  
Tallapoosa County  
125 N Broadnax St Rm 20  
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Honorable Kathie Viselli  
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Honorable Charlotte Walker  
Tuscaloosa County  
2501 7th St Ste 200  
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Honorable Coral Lewis  
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Honorable Joyce Jones  
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Honorable Susan Grace  
Walker County  
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Honorable Frankye Underwood  
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Honorable Voncile Allen  
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Chatom AL 36518-1224

Honorable Richmond Chaney  
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Honorable Inez Curtis  
Washington County  
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Honorable Van Waren  
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Honorable Jane Tesney  
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Honorable Annis Evans  
Winston County  
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