## THE HIGH COURT - COURT 29 COMMERCIAL

Case No. 2016/4809P

THE DATA PROTECTION COMMISSIONER

**PLAINTIFF** 

and

FACEBOOK IRELAND LTD.

AND DEFENDANTS

MAXIMILLIAN SCHREMS

HEARING HEARD BEFORE BY MS. JUSTICE COSTELLO
ON FRIDAY, 10th MARCH 2017 - DAY 19

19

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1	THE HEARING RESUMED AS FOLLOWS ON FRIDAY, 10TH MARCH
2	<u>2017</u>
3	
4	MS. JUSTICE COSTELLO: Good morning.
5	<b>REGISTRAR:</b> Data Protection Commissioner -v- Facebook 11:0
6	Ireland Ltd. and another.
7	
8	SUBMISSION BY MR. McCULLOUGH:
9	
10	MR. McCULLOUGH: May it please the court. Judge, there 11:04
11	are three broad areas with a number of subareas beneath
12	them that I want to cover today. First, I want to
13	complete the submissions that I was making yesterday in
14	relation to what I might call structure.
15	MS. JUSTICE COSTELLO: Mm hmm.
16	MR. McCULLOUGH: That's to say what is the proper
17	structure by which the court knows the questions to ask
18	itself in this case.
19	
20	And then, secondly, I want to revert very briefly to
21	some questions the court raised yesterday, I think
22	they'll fit in naturally then; and then, thirdly,
23	I want to turn to the substance of EU law and US law
24	and point out to the court how they are incompatible
25	with each other, all by reference, Judge, to what is 11:09
26	set out in the speaking note that the court has seen.
27	MS. JUSTICE COSTELLO: Hmm.
28	MR. McCULLOUGH: I had dealt yesterday, Judge, with the
29	question of the State security exemption, if I may so

call it that, from the Treaty and I had submitted to the court that, at least for the purpose of this case, it is accepted that at EU level a Member State can in its law infringe the data privacy rights of an EU citizen only insofar as it is strictly necessary to do so, whether that necessity is assessed by reference to natural security or the concerns of fighting crime or whatever, that's an overall principle. And I'll come back, Judge, in just a moment at the completion of my submissions on the structure as to the effect that that has on this case.

I want to deal, Judge, with the material then that's at paragraph 24 onwards in this speaking note dealing with Member States as a comparator. The court will recall 11:06 the submission made by Facebook which is to say that, assuming for a moment that there is some principle of equivalence, assuming that there is some necessity on the part of the US in its laws to abide by EU standards before data transfer is permitted, well then the proper 11:07 comparator, comparator is the Facebook phrase, is the between EU laws on the one hand and US laws on the other hand, rather it's between the laws of the Member States on the one hand and US law on the other hand.

I say that's wrong, Judge, for the reasons that are very briefly set out in paragraphs 24 and 25. It's as simple as this, Judge: That EU citizens are entitled to the rights for the Directive provides as a matter of

11:07

1 EU law and they are entitled to the rights for which 2 the Charter provides. 3 MS. JUSTICE COSTELLO: And Mr. Gallagher submitted that both the Directive and the Charter make exceptions for 4 national security and that, therefore, if you like, 5 11:07 6 there isn't an equivalence at EU level in relation to 7 national security with which to compare US security, if 8 I have summarised the argument correctly. MR. McCullough: That's what he makes, I suppose, as 9 10 his base case, Judge, but I think he accepts that, for 11:07 11 the purpose of the issue before this court, the Court 12 of Justice has made it clear that measures can be. measures that infringe upon data privacy rights can be 13 14 justified only insofar as they are strictly necessary, proportionate and strictly necessary, to the interests 15 11:08 of national security. So while he does maintain the 16 17 idea that he will be able to persuade I think the Court of Justice, if the matter ever gets there, that the 18 19 entire area of national security is excluded from consideration of this court or the Court of Justice, 20 11:08 21 I think for the moment, Judge, we can operate on the 22 assumption that what I say is correct. 23 24 Then, Judge, if there is a comparison to be made, 25 Judge, well then as a matter of EU law, and therefore 11:08 as a matter of Irish law, the EU citizens, citizens of 26 27 Ireland, citizens of every other Member State are 28 entitled to the rights for which the Directive and the

Charter provides. And it doesn't matter that their

т	murvidual nacional Member States in them regar	
2	systems may fail in that regard, no doubt there are	
3	deficiencies in the laws of the Member States in	
4	various ways, but the fact that, for instance, the UK	
5	or Denmark or Ireland may in its laws or their laws	11:09
6	fail to meet the standards provided by the Directive	
7	and the Charter doesn't alter the nature of the rights	
8	which EU citizens enjoy as a matter of EU law.	
9		
10	And it follows in my submission, Judge, that, when	11:09
11	there's a comparison to be made, it follows, therefore,	
12	that the proper comparison is the comparison between EU	
13	law on the one hand and US law on the other hand. It	
14	is certainly the case, Judge, that's the comparison	
15	made in <u>Schrems</u> .	11:09
16	MS. JUSTICE COSTELLO: Hmm.	
17	MR. McCullough: And that's the case from which the	
18	court can take its best guidance.	
19		
20	I want to address then briefly, Judge, and this is	11:09
21	under the heading (e), paragraphs 26 and 27.	
22	MS. JUSTICE COSTELLO: Mm hmm.	
23	MR. McCullough: The nature of the decision in <u>Schrems</u> ,	
24	and to make this submission, Judge: That the court can	
25	see clearly from <u>Schrems</u> there's this comparative test,	11:10
26	this test of essential equivalence.	
27	MS. JUSTICE COSTELLO: Hmm.	
28	MR. McCULLOUGH: If the court looks at footnote 27 you	

will see the reference to paragraph 73 of <u>Schrems</u> in

1	which the court says:	
2		
3	"The word adequate in Article 25(6) of the Directive	
4	admittedly signifies the third country cannot be	
5	required to ensure a level of protection identical to	11:10
6	that guaranteed in the EU legal order, however, as the	
7	Advocate General has observed in point 141 of his	
8	Opinion, the term 'adequate level of protection' must	
9	be understood as requiring the third country in fact to	
10	ensure, by reason of its domestic law or its	11:10
11	international commitments, a level of protection of	
12	fundamental rights and freedoms that is essentially	
13	equivalent to that guaranteed within the European Union	
14	by virtue of Directive 95/46 read in the light of the	
15	Charter."	11:10
16		
17	So that's, if you like, the test of essential	
18	equivalence. I would just ask the court to note, of	
19	course, that it's equivalent with the protection	
20	guaranteed in the EU, Judge, and that means I think the	11:10
21	EU legal order.	
22		
23	So when you read though <b>Schrems</b> , Judge, it's evident	
24	from subsequent parts of the judgment, particularly	
25	paragraphs 92 to 94, that there is a broader test also	11:11
26	that's an absolute test; that there must be respect for	
27	the Charter rights, in particular Articles 7, 8 and 47.	
28		
29	There's a reference, Judge, in the footnote to	

1	paragraphs 92 to 94. The quote that's there is in fact	
2	part of paragraph 92 and part of paragraph 94, so the	
3	court will need to look at it when it comes to consider	
4	the judgment, but the underlying parts, Judge, of those	
5	paragraphs read as follows:	1:11
6		
7	"92. Furthermore and above all, protection of the	
8	fundamental right to respect for private life at EU	
9	level requires derogations and limitations in relation	
10	to the protection of personal data to apply only in so $^{-1}$	1:11
11	far as strictly necessary.	
12		
13	94. In particular, legislation permitting the public	
14	authorities to have access on a generalised basis to	
15	the content of electronic communications must be	1:11
16	regarded as compromising the essence of the fundamental	
17	right to respect for private life, as guaranteed by	
18	Article 7 of the Charter."	
19		
20	And that's a feature of <u>Schrems</u> , Judge, that ultimately 1	1:12
21	it sets out the requirements of EU law by reference to	
22	the Charter.	
23		
24	Now, in one sense that's only a reflection of the	
25	principle of essential equivalence for this reason: $_{1}$	1:12
26	That EU citizens are entitled in the EU legal order to	
27	the protections, not just of the Directive, but also	
28	the protections of the Charter. And the principle of	
29	essential equivalence, if it's put in place, Judge, if	

2 US can't take place unless there is that essential 3 equivalence, that similar level of protection. 4 5 But I suppose the point about the Charter is that that 6 requirement must stand as a principle of the EU legal order apart from the Directive. Even if the Directive 7 8 was never there, it would still, in my respectful submission, be a requirement of EU law at Charter level 9 that the data of EU citizens couldn't be transferred to 11:13 10 11 the US unless processing in the US was going to be 12 carried out in a manner compatible with the Charter. So that's a broader but related principle, and I think 13 14 that follows from a proper reading of **Schrems**. 15 MS. JUSTICE COSTELLO: Am I right in thinking that in 11:13 **Schrems** the court's attention wasn't addressed to any 16 17 sort of arguments along the lines of the European Court of Human Rights type jurisprudence in relation to 18 19 what's permissible in relation to national security? 20 You know, it would appear from the case law outlined by 11:13 21 Ms. Hyland that, let's say, the tolerance of 22 limitations on data privacy rights of EU citizens where 23 there is national security conducted by Member States would appear to be greater than the tolerance indicated 24 in **Schrems** where there is surveillance of EU citizens' 25 11:14 26 Data by US government surveillance? 27 MR. McCullough: Well, I don't know if that's, it is 28 certainly true, Judge --29 MS. JUSTICE COSTELLO: I mean I see what you are saying

it's operative here, means that data transfers to the

1	there about the test of essential equivalence, strictly
2	necessary, but the Charter cases - sorry, the
3	Convention cases that Ms. Hyland was outlining, were
4	they applying that test as well?
5	MR. McCullough: Well they are, Judge, is the first
6	answer, yes. Under the well, three points, Judge.
7	First, it's true to say that the Convention cases
8	aren't referred to in any great detail in Schrems. But
9	it is nevertheless also correct to say, Judge, that the
10	same principles apply. I would just ask the court to 11:1
11	look at <u>Schrems</u> , paragraph 92, it's at the European
12	book of authorities, Book 3 Tab 36A.
13	MS. JUSTICE COSTELLO: Yes. Which paragraph again?
14	MR. McCULLOUGH: Paragraph 92, Judge: "Furthermore and
15	above all, protection of the fundamental right to 11:1
16	respect."
17	
18	I am sorry, Judge, paragraph 92. I will have to come
19	back to paragraph 92 in a different context in a
20	moment, but it provides as follows.
21	MS. JUSTICE COSTELLO: Yes, I have it, yes.
22	MR. McCullough: "Furthermore and above all, protection
23	of the fundamental right to respect for private life at
24	EU level requires derogations and limitations in
25	relation to the protection of personal data to apply 11:1
26	only insofar as strictly necessary."
27	
28	Now, there's no difference, Judge, in this regard
29	between the Charter and the Convention. The same

1 principles apply in Convention cases when they are 2 interpreting Article 8, as it is in the Convention. 3 Limitations on the rights for which Article 8 of the Convention provides are permissible but they must be 4 5 proportionate restrictions. It is certainly true that 6 in the Convention cases there's a discussion but always a fact-specific discussion of whether particular 7 8 restrictions meet that test or not, and that's of course always a discussion that can be had, but it 9 doesn't alter, I think, Judge, the fact that the basic 10 11:16 11 principle is the same and recognised to be the same 12 between the two. 13 14 So there isn't, I think - I'll come back in due course, 15 if I may, to some of the meat of what Ms. Hyland said 11:16 16 about the Convention cases - but, at the level of 17 principle, Judge, there's no distinction between the Convention and the Charter, nor should there be, and 18 19 I'll come back to why there isn't in fact in due course 20 in the EU legal order any proper distinction between 11:16 21 them. 22 23 Can I just turn then, Judge, to paragraph 28 onwards of 24 the speaking note. 25 MS. JUSTICE COSTELLO: Yes. 11:17 26 MR. McCullough: And that's dealing with this question

of essential equivalence. I have submitted to the

part only of the picture but an important part.

court that the requirement of essential equivalence is

27

28

1	The court heard a lot of submissions, Judge, from
2	Mr. Cush, Mr. Collins and Mr. Gallagher all reflecting
3	on what they say is a distinction between the use in
4	Article 25 of the phrase "adequate level of protection"
5	and the phrase in Article 26 which refers to "standard 11:11
6	contractual clauses providing adequate safeguards".
7	
8	And the summary of their argument in that regard,
9	Judge, I think is this: <u>Schrems</u> read into Article 25 a
10	requirement of essential equivalence, but it did so on 11:18
11	the basis of the phrase "adequate level of protection"
12	in Article 25. Article 26 uses a different phrase
13	"adequate safeguards" and the principle of essential
14	equivalence therefore can't be read into that because
15	they say it's a different thing. Could I just ask the 11:18
16	court to look at the relevant part of the Directive,
17	it's at EU Book of Authorities 1 Tab 4.
18	
19	So Article $25(1)$ , Judge, relates to the adequate level
20	of protection.
21	MS. JUSTICE COSTELLO: Mm hmm.
22	MR. McCULLOUGH: The court can see it in the final
23	words of Article 25. And Article 26 derogations
24	provides:
25	11:19
26	"By way of derogation from Article 25, and save where
27	otherwise provided by domestic law governing particular
28	cases, Member States shall provide that a transfer or a

set of transfers of personal data to a third country

which does not ensure an adequate level of protection 1 2 within the meaning of Article 25(2) may take place" on 3 various conditions that are then set out. 4 5 And those at a basic level, Judge, there's no reason to 11:19 6 interpret the word "adequate" as meaning a different thing in articles that follow one after the other. It 7 8 was said to you many times, Judge, that 'well protections and safeguards are different words'. A 9 10 notable absence from that argument was any explanation 11 of the different quality of those standards, what is it 12 do Facebook say, do BSA say, so what is it that is required by Article 26(2) that is less or what's the 13 14 content of that? And the court ultimately hasn't heard 15 anything on that. 11:20 16 MS. JUSTICE COSTELLO: And what do you say to 17 Mr. Cush's argument that all the languages have equal standing in terms of how - with the Directives? 18 19 MR. McCULLOUGH: Yes. 20 MS. JUSTICE COSTELLO: And that it's clear from the 11:20 21 German, French and Spanish versions, which I admit 22 I have not yet delved into, have different wording between Article 25 and 26, so therefore it's wrong to 23 equate the "adequate" in 26 with the "adequate" in 25 24 25 because of the other languages, they are different 11:20 words? 26 27 MR. McCULLOUGH: Yes. Well, I think the reason that 28 they have different words, Judge, is because of the 29 slightly different functions that they are fulfilling.

1	Article 25 relates to an adequate level of protection,	
2	Article 26, when it refers to safeguards, refers to	
3	steps, measures, barriers that are put in place, but	
4	the purpose for which they are put in place is to	
5	achieve the same adequate level of protection for which 11:2	21
6	Article 25 provides.	
7		
8	I think the most important reflection is this, Judge:	
9	That all of this has to be read in the light of the	
10	Charter.	21
11	MS. JUSTICE COSTELLO: Just so I am understanding, you	
12	are saying that if we take away adjectives, that the	
13	safeguards must provide essentially equivalent to what	
14	the protections are in Article 25?	
15	MR. McCullough: Yes, Judge, although there is a subtle 11:2	21
16	distinction in that regard between Article 26(1) and	
17	Article 26(2) which I'll come to, Judge.	
18		
19	Can I ask the court to turn back to <u>Schrems</u> , Judge,	
20	which I think is helpful in explaining this. We say	22
21	the Directive has to be read in the light of the	
22	Charter.	
23	MS. JUSTICE COSTELLO: Which paragraph are we now?	
24	MR. McCULLOUGH: 36A, it's paragraph 72, Judge.	
25	MS. JUSTICE COSTELLO: 72, thank you. I have that.	22
26	MR. McCullough: So 72, Judge, refers to Article 25(6).	
27	MS. JUSTICE COSTELLO: Mm hmm.	
28	MR. McCullough: Then 73 continues, and I think this is	
29	the important, Judge, in looking at the overall context	

1	of the Directive: "The word adequate in Article 25(6)	
2	admittedly signifies a third country." Sorry, we	
3	opened that before, Judge. Then it continues at the	
4	foot of the page.	
5	MS. JUSTICE COSTELLO: Yes.	11:22
6	MR. McCullough: "If there were no such requirement,	
7	the objective referred to in the previous paragraph of	
8	the present judgment would be disregarded.	
9	Furthermore, the high level of protection guaranteed by	
10	Directive 95/46 read in the light of the Charter needs	11:22
11	to be circumvented by transfers of personal data from	
12	the Union to third countries for the purpose of being	
13	processed in those countries."	
14		
15	The objective referred to in the previous paragraph,	11:23
16	Judge, is in paragraph 72: "Article 25(6) implements	
17	the express obligation laid down in Article 8(1) of the	
18	Charter to protect personal data and, as the Advocate	
19	General has observed in point 139 of his Opinion, is	
20	intended to ensure that the high level of that	11:23
21	protection continues where personal data is transferred	
22	to a third country."	
23		
24	Now everything has to be read in the light of the	
25	Charter, Judge, and these comments are as true of	11:23
26	Article 26 as they are of Article 25. The proper	
27	interpretation of the Directive must in every	
28	circumstances be such as to ensure that the high level	
29	of protection for which FU law provides is continued	

where personal data is transferred to a third country.

And, seen in that light, Judge, it's hard to see how one can interpret Article 26 in some way as permitting that test to be failed when in fact it's the point of the Directive and, if you like, the obligatory point of the Directive under the Charter.

Just to refer the court to one more footnote, Judge, from our paragraph 30, it's what the Advocate General said in the <u>Schrems</u> case at footnote 30. It's just as easy, I think, to look at it in the footnote, Judge, where the Advocate General said:

11:24

"The fact that the commission has adopted an adequacy decision cannot have the effect of reducing the protection of citizens of the Union with regard to the processing of their data when that data is transferred to a third country by comparison with the level of protection which those persons would enjoy if their data were processed within the European Union. The national supervisory authorities must therefore be in a position to intervene and to exercise their powers with respect to transfers of data to third countries covered by an adequacy decision. Were that not so, citizens of the Union would be less well protected than they would be if their data were processed within the European Union."

_	And he is carking about an Adequacy Decision, Judge,	
2	but the point is the same; that the purpose of the	
3	Directive, seen overall, is to ensure that the data of	
4	EU citizens is as well protected when transferred to	
5	the US as it is before its transfer. And, if that's	11:25
6	so, Judge, well then in my respectful submission it's	
7	impossible to see how Article 26 can or should be	
8	interpreted to provide for some lesser level of	
9	protection.	
10		11:25
11	I did say, Judge, that there's a distinction, if you	
12	like, in that regard between Article 26(1) and	
13	Article 26(2) and I'll just turn to that, if I may,	
14	Judge.	
15	MS. JUSTICE COSTELLO: Mm hmm.	11:25
16	MR. McCULLOUGH: As I say the basic purpose of	
17	Article 25, as the court can see, is to prohibit	
18	transfers where there's no adequate level of	
19	protection.	
20		11:26
21	If you look at Article 26(1), Judge, you can see why	
22	those derogations permit transfer. The point is being	
23	made to you that these derogations, for instance, a	
24	derogation where a data transfer may take place "on	
25	condition that the data subject is given its consent	11:26
26	unambiguously to the proposed transfer" is not one that	
27	necessarily ensures that there is the adequate level of	
28	protection for which Article 25 provides.	
29	MS. JUSTICE COSTELLO: There is a waiver.	

MR. McCullough: But that's because they are all waivers, Judge. And one can see why if a person doesn't want the adequate level of protection or is willing to waive it, well then that should be a legitimate derogation. So one can see why fits in the structure. Article 26(2), Judge, though, the purpose of that, I think it's clear, is to expand EU protections to a third country but in this case to do so by way of the standard contractual clauses.

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11:28

And those clauses are clauses, Judge, between the data exporter and the data importer. They are quite different from what's contemplated in 26(1). And it doesn't make sense, Judge, it's not in accordance with what the Court of Justice said in **Schrems** and the Advocate General said in **Schrems** to think that there can be a lesser measure of protection provided for EU citizens by virtue of a contract between two parties, one of whom is not the data subject. So why does an EU citizen get less protection than that to which he is entitled in the EU simply because two other parties, who are party to a contract transferring data across the Atlantic, agree for a different level of protection? And that, with respect, Judge, couldn't be It's different from Article 26(1) and the correct. purpose of Article 26(2), when the court reads it, in my respectful submission, can only be this: To provide that the standard contractual clauses provide the same level of protection pursuant to contract that is

1	obtained for EU citizens pursuant to law.	
2		
3	It's, if you like, the analogue or the flip side of the	
4	coin of Article 25. Article 25 is where the Commission	
5	certifies that a particular country in its laws	11:28
6	provides an adequate level of protection, Article 26(2)	
7	kicks in when a country doesn't provide that level of	
8	protection by its laws but those can be overcome by a	
9	contract.	
10	MS. JUSTICE COSTELLO: So you accept that the SCCs can	11:29
11	operate to meet the required level of protection?	
12	MR. McCullough: Yes, they can. And the final point	
13	I want to make about the structure of all this, Judge,	
14	is to reflect back to Article 4 of the SCC decisions	
15	which supports the point I'm making.	11:29
16		
17	You remember that the structure of Article 4, Judge, is	
18	as follows: That where requirements are imposed which,	
19	to summarise and to paraphrase, have the effect that	
20	protections for which, protections to which EU data	11:29
21	subjects are entitled are not in fact capable of being	
22	met.	
23	MS. JUSTICE COSTELLO: Mm hmm.	
24	MR. McCULLOUGH: Notwithstanding the contractual	
25	clauses, well then the DPC or	11:29
26	MS. JUSTICE COSTELLO: That's where the contract lets	
27	you down, I'll put it very colloquially.	
28	MR. McCULLOUGH: Exactly, Judge, exactly. It's the	
29	text of Article 4 that supports this interpretation.	

1	Because the text of Article 4, I think, makes it clear,	
2	Judge, that the order forbidding the transfer of data	
3	is to be made. It's the old Article 4, I should say of	
4	course. The text of the old Article 4 makes it clear	
5	that the circumstances in which that order is to be	11:30
6	made is when there's a failure to meet the adequate	
7	level of protection. And all of that feeds into the	
8	idea, Judge, which must be correct in my respectful	
9	submission, that the test of effective equivalence,	
LO	which is found in Article 25 by the Court of Justice,	11:30
L1	must in logic also apply to an SCC decision under	
L2	Article 26(2).	
L3	MS. JUSTICE COSTELLO: So to that extent do you	
L4	disagree with the Commissioner in her Draft Decision	
L5	where she sort of says 'the SCCs don't remedy the	11:30
L6	problems in the US and how could they', I have	
L7	forgotten what paragraph that is in the Draft Decision.	
L8	She deals with the SCCs in a less fulsome way than she	
L9	does US law.	
20	MR. McCullough: Well, it's for that reason I say,	11:31
21	Judge, that she should have exercised have Article 4.	
22	MS. JUSTICE COSTELLO: And I appreciate that you are	
23	saying if Article 4 weren't there you would have an	
24	entirely different case to make, I get that.	
25	MR. McCULLOUGH: Yes. Then, Judge, the final point	11:31
26	I want to make about this is that it is our submission	
27	that there shouldn't be a reference to the Court of	
28	Justice, as the court the aware. But if there is a	
20	reference to the Court of Justice T'll come back at	

1	the end to suggest that we should all have an	
2	opportunity to agitate the nature of the questions to	
3	be asked with the court but one of those, I think,	
4	would have to be a question about Article 25 and 26	
5	effective equivalence but also Article 4, but I'll come 11:	31
6	back to that at the end, Judge.	
7		
8	Moving on to paragraph 33, Judge, and the following	
9	paragraphs briefly. This is just a brief consideration	
10	of what processing means and I can summarise this very 11:	31
11	quickly, Judge. The court has seen how processing is	
12	defined in the Directive and there's a reference in	
13	footnote 36 to Article 2(b) which sets out that	
14	definition.	
15	MS. JUSTICE COSTELLO: Mm hmm.	31
16	MR. McCULLOUGH: And the only point I want to make,	
17	Judge, is that processing includes making data	
18	available, and the court will recall that from	
19	Mr. Collins' opening submission.	
20	MS. JUSTICE COSTELLO: Mm hmm. I just wanted to	32
21	clarify, I had some notes myself here.	
22	MR. McCULLOUGH: Yes, Judge.	
23	MS. JUSTICE COSTELLO: Is your objection to the	
24	processing in this that we'll say occurs as a result of	
25	Mr. Schrems' Facebook data	32
26	MR. McCULLOUGH: Yes.	
27	MS. JUSTICE COSTELLO: that when it arrives in the	
28	US, as I understood Ms. Barrington said that your	
29	complaint really didn't relate to when it was in	

1	transit, that it only related to when it landed on the
2	shores in Facebook Inc.'s hands, if I can put it that
3	way; what I am asking you, I suppose, is the complaint
4	not concerned with what we discussed with Transit
5	Authority under 12333.
6	MR. McCULLOUGH: It is.
7	MS. JUSTICE COSTELLO: That's the transiting stuff
8	which wasn't meant to be going to the US but just was
9	passing through, or is the complaint concerned with
10	interception <i>before</i> it reaches the US under 12333?
11	MR. McCullough: well, it is concerned, I have to say
12	it's primarily concerned with section 702, 12333 is
13	relevant also. That's one part of the answer to the
14	question.
15	MS. JUSTICE COSTELLO: But not the Transit Authority as 11:3
16	far as I understand? It was more the interception and
17	the undersea cables outside the US before it arrives;
18	is that right?
19	MR. McCULLOUGH: Yes, Judge, yes. But 12333 has a
20	relevance, and I'll come to it in just a moment, but 11:3
21	both of those are relevant. Section 702 is clearly the
22	most relevant part of what the court is considering,
23	12333 has an application also. It is part of the
24	system of US law whereby the data, private data of EU
25	subjects is intercepted, and that's clearly so on the 11:3
26	evidence. That's what the Transit Authority in fact
27	permits the NSA to do.
28	

But I suppose a separate part of the question, Judge,

1	is when does the processing to which I object kick in.
2	And that's a series of acts of processing here, Judge,
3	the transfer itself, the importation, the making
4	available. I suppose the basic rule of Article 25 and
5	the subsequent articles is there can't be a transfer in $_{11:34}$
6	the first place unless US law is going to provide
7	essential equivalence and respect for the Charter.
8	
9	So I don't think it's correct to say, Judge, that
10	I object only to the making available when it happens, 11:34
11	Judge. I say it is a more subtle question than that.
12	There can't be the first act of processing, that's to
13	transfer, unless there is a guarantee in US law that
14	the rights of EU citizens would be protected as if the
15	data had never left.
16	
17	Just looking, Judge, at what happens when it does reach
18	the US, and that's what we address at paragraph 36,
19	Judge. It's clear, Judge, just looking at Section 702,
20	Section 702 is the main authority. The language in 11:34
21	Section 702, Judge, and I'll just remind the court of
22	where that's to be found.
23	MS. JUSTICE COSTELLO: Well, if you want to put it on
24	receiving or broadcasting, I have it here.
25	MR. McCULLOUGH: I'll try and do that, Judge. 11:35
26	MS. JUSTICE COSTELLO: Thank you.
27	MR. McCullough: It's BO 3, Judge.
28	MS. JUSTICE COSTELLO: Yes.
29	MR. McCULLOUGH: I'll have to get my reference, just

give me one second, Judge. Section 1881. 1 2 MS. JUSTICE COSTELLO: That's what I am receiving, 3 somebody is broadcasting it to me anyway. 4 MR. McCULLOUGH: Sorry, Judge. 5 MS. JUSTICE COSTELLO: No, no. 11:36 6 MR. McCullough: It's probably best to turn that off 7 just for a moment, and I'll just have to find section 8 1881. Judae. 9 MS. JUSTICE COSTELLO: Well, it appears to be on page 50 of 66. 10 11:36 11 MR. McCULLOUGH: Yes, Judge. 12 MS. JUSTICE COSTELLO: I think. 13 MR. McCULLOUGH: Sorry, Judge, if you can look at section 1881h (i) that's under the heading "Directives 14 and Judicial Review of Directives". 15 11:36 MS. JUSTICE COSTELLO: I think I'm on receiving mode so 16 17 I'm just waiting for those who are more skilled at Sometimes I think the books are 18 doing it than I am. 19 I don't want to be accused of being a complete better. 20 Luddite, I will try. 11:36 21 Sorry, I have to be in something else, MR. McCULLOUGH: 22 Judge, I just realised. 23 MR. MURRAY: I don't know does that mean that 24 Mr. McCullough is leaving us, Judge. MS. JUSTICE COSTELLO: No, it's called broadcasting 25 11:37 26 mode, I think. 27 MR. McCULLOUGH: It is at broadcasting now, thanks. 28 Yes, Judge, I'm on another tablet broadcasting now.

So, Judge, you should be on --

1	MS. JUSTICE COSTELLO: This is going to be a great	
2	transcript!	
3	MR. MURRAY: Well, I think, considering we're dealing	
4	with the law of the United States, Judge, we are	
5	entitled to say 'strike that from the record'.	11:37
6	MR. McCullough: You should be on page 52 of 66, Judge,	
7	if everything is going to according to plan.	
8	MS. JUSTICE COSTELLO: Thank you.	
9	MR. McCullough: At the foot of the page there is	
10	122(A)(h).	11:37
11	MS. JUSTICE COSTELLO: Yes, I have that, thank you.	
12	MR. McCullough: Then: "With respect to an acquisition	
13	authorised under subsection (a), the Attorney General	
14	and the Director of National Intelligence may direct,	
15	in writing, an electronic communications service	11:37
16	provider to:	
17	(A) immediately provide the government with all	
18	information, facilities, or assistance necessary to	
19	accomplish the acquisition in a manner that will	
20	protect the secrecy of the acquisition."	11:37
21		
22	So there's a requirement, Judge, to provide the	
23	government with all information, facilities or	
24	assistance. And making available, Judge, as a matter	
25	of EU law is processing and in my respectful submission	11:38
26	it follows, Judge, that any programme under	
27	Section 702, including the two of which we know, but	
28	any programme under Section 702 will, therefore,	
29	necessarily involve data processing as a matter of EU	

1 law.

So that's all I wanted to say about the structure,

Judge. I suppose I just want to try and summarise it,

Judge, or summarise the important parts of it in this 11:38

way. I submitted to the court yesterday and this

morning that, as a matter of EU law, infringements by

Member States of data privacy rights can be justified

on grounds of national security only if and to the

extent that they are strictly necessary. So what's the 11:38

relevance of that to this case, Judge?

It follows, Judge, that in my submission, in looking at the various steps that we have gone through, that a transfer to the US is permissible only to the extent that infringements in US law of the data rights of EU citizens could be justified if they took place in the EU and therefore it can be justified only on the basis that they are strictly necessary in the interests of national security.

11:39

11:39

So there's an essential equivalence, Judge, a necessity to respect the Charter. If the rights of EU data citizens could be infringed here on the grounds of national security only on the basis of strict necessity 11:39 so the same will have to be said of the EU law.

MS. JUSTICE COSTELLO: And then how does that tie in with the SCCs? If the two private companies comply with the requirements of the SCCs, they are not going

1	to impact the US law, so how does that tie in?	
2	MR. McCULLOUGH: Well that's I suppose where, it comes	
3	back to Article 4, Judge.	
4	MS. JUSTICE COSTELLO: Yes.	
5	MR. McCULLOUGH: The purpose of the SCCs is to ensure	11:40
6	that, well no matter what the laws says, I can overcome	
7	the problem by contract, but if I can't overcome the	
8	problem by contract well then the data transfer cannot	
9	take place, that's what Article 4 provides for.	
10	MS. JUSTICE COSTELLO: You are saying that the problem 1	11:40
11	cannot be overcome because of the state of the US law?	
12	MR. McCULLOUGH: Exactly, Judge, exactly.	
13	MS. JUSTICE COSTELLO: So that means effectively that	
14	you are exporting, I think, I can't recall who made the	
15	submission, that you are exporting the Charter rights	11:40
16	with EU data, so to speak?	
17	MR. GALLAGHER: You are, Judge, I think that's correct.	
18	Or, to put it another way, you can't transfer unless	
19	you can transfer on the basis that the rights of EU	
20	subjects are transferred with it.	11:40
21	MS. JUSTICE COSTELLO: Equivalence to the Charter?	
22	MR. McCULLOUGH: Yes, exactly, Judge. And that's	
23	really what those relevant parts of the Directive are	
24	about, but also what the Charter is about in order to	
25	protect the fundamental rights of EU citizens.	11:41
26		
27	Just to return briefly, Judge, to a few questions that	
28	you raised vesterday. One question was what can the	

DPC do if it's asked to enquire only into Facebook,

what can it do about other companies, and I wanted to just mention, Judge, section 10(1)(a) of the Data Protection Act. I don't need to open it now, Judge, just to mention that that provides that the DPC may, on its own motion, investigate any matter. And so, Judge, 11:41 if the DPC saw some unfairness in the fact that it had investigated Facebook but found circumstances that were applicable to other companies, it wouldn't have to wait for another complaint.

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Secondly, Judge, we had a discussion yesterday of national security, I just want to reflect briefly on National security has been mentioned a lot in this. this case and it has been said or at least inferred that everything done pursuant to Section 702 and EO 11:42 12333 fits under the national security rubric or at least under a rubric that is analogous to the national security rubric in the Charter. Now I submit, Judge, that that's not so. When you look at what the justifications for actions under 702 in particular but 11:42 also 12333 are, Judge, they are much wider than that and that follows from the definitions of foreign intelligence, Judge.

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The court will recall that under 702 the requirement as 11:42 far as obtaining access to the data of an EU citizen is concerned, first he must be not US and, secondly, the material must be obtained for the purpose of foreign intelligence. And so what does foreign intelligence

1	mean then, Judge? Foreign intelligence is defined in	
2	section 1801 of the FSA, I'll just find that for the	
3	court.	
4		
5	It should be on the court's, if this one is now	11:43
6	broadcasting, Judge, it should be on the court's book.	
7	MS. JUSTICE COSTELLO: Yes, foreign intelligence	
8	information.	
9	MR. McCULLOUGH: Foreign intelligence, Judge, yes.	
10	This is section 1801 of FISA.	11:44
11	MS. JUSTICE COSTELLO: Mm hmm.	
12	MR. McCULLOUGH: And the court can see what "foreign	
13	intelligence information" means. If I just skip to	
14	two, Judge: "Information with respect to a foreign	
15	power or foreign territory that relates to, and if	11:44
16	concerning a US citizen is necessary to -	
17	(A) the national defense or the security of the United	
18	States; or	
19	(B) the conduct of the foreign affairs of the US."	
20		11:44
21	So, Judge, that's not the same as a national security	
22	exemption. Just look at one part of it, Judge:	
23	"Information with respect to a foreign territory that	
24	relates to the conduct of the foreign affairs of the	
25	US."	11:44
26		
27	Now, if material falls under that rubric and, if you	
28	are a non-US person, FISA entitles the NSA to obtain	
29	that data from Facebook. The 12333 exemption, Judge,	

1	the 12333 definition of foreign intelligence is wider
2	again.
3	MS. JUSTICE COSTELLO: Mm hmm.
4	MR. McCULLOUGH: But in the interests of time, Judge,
5	perhaps I just won't refer to that at the moment, but 11:49
6	the court has it.
7	MS. JUSTICE COSTELLO: I recall, it was opened.
8	MR. McCullough: It is a wider again definition. And
9	I suppose that has two important consequences, Judge,
10	I just need to mention briefly. First, it reflects on 11:45
11	Facebook's basic argument about the national security
12	exemption. Because they say that everything done under
13	FISA can be justified on the grounds of national
14	security, it falls outside the Treaty, it would fall
15	outside the Treaty - sorry, it falls outside the Treaty $_{ m 11:45}$
16	because the Treaty only applies to national security.
17	
18	Sorry, it is undoubtedly the case that things are done
19	under FISA that do relate to the national security
20	exemption as set in the Treaty.
21	MS. JUSTICE COSTELLO: But not everything.
22	MR. McCULLOUGH: But a lot doesn't have to do so at
23	all. And that does also reflect, Judge, on the
24	strictly necessary analysis.
25	11:48
26	I mean to what extent, Judge, can FISA measures, when
27	carried out under US law, ever be justified as a matter
28	of EU law on this ground? I have suggested to the
29	court that they could be justified if they could be

1	said to be strictly necessary in the interests of	
2	national security. But in fact FISA measures by	
3	definition contain many actions, many individual	
4	actions that aren't even attempted to be justified on	
5	the grounds of national security.	11:46
6	MS. JUSTICE COSTELLO: And how does that play with the	
7	acknowledgment of the CJEU, certainly in <b>Schrems</b> and	
8	other cases from recollection, obviously the laws are	
9	not going to be the same.	
10	MR. McCULLOUGH: Yes.	11:46
11	MS. JUSTICE COSTELLO: Is there no margin for, if you	
12	like, an absence of overlap or where they stray?	
13	MR. McCULLOUGH: I have no doubt, Judge, that the Court	
14	of Justice would say, the Court of Justice makes it	
15	clear they don't have to be exactly the same, that's	11:46
16	what the principle of effective equivalence means, that	
17	you are not looking for the same and you couldn't be	
18	looking for the same word by word, the principle of	
19	effective equivalence.	
20		11:47
21	But this is a much wider problem than that, Judge, with	
22	respect. If it be the case, and I respectfully submit	
23	that it must be the case, that US laws can only be	
24	justified on the grounds of national security if they	
25	are effectively equivalent to the sort of laws that	11:47
26	would pass in the EU on the grounds of national	
27	security.	
28	MS. JUSTICE COSTELLO: Mm hmm.	
29	MR. McCULLOUGH: Well then it's a vital consideration	

1	to note that FISA does not in fact require a national
2	security justification at all.
3	MR. GALLAGHER: Judge, could I just intervene, I am
4	sorry. I am taken aback by this. The DPC's decision
5	is on the basis of national surveillance, that's what $_{ m 11:47}$
6	we are addressing. This was never mentioned in the
7	opening statement and now, when I have completed my
8	submissions, this new point is being raised by
9	Mr. McCullough, and I do object to that.
10	MR. McCULLOUGH: With respect, Judge, I don't think 11:47
11	it's a new point, Judge. In fact it's a point really
12	that arises directly from what Mr. Gallagher says. The
13	court is left with the firm impression that national
14	security is the FISA justification. That's the basis
15	of what Mr. Gallagher said. I'm pointing out to the 11:48
16	court that's not so at all, Judge, that foreign
17	intelligence, which is the basis of the justification
18	for FISA measures, necessarily includes a wide number
19	of individual steps.
20	MS. JUSTICE COSTELLO: Well, I see what you are saying 11:48
21	in relation to the definitions.
22	MR. McCULLOUGH: Yes.
23	MS. JUSTICE COSTELLO: But I think Mr. Gallagher's
24	point was that wasn't taken up, I think, by the DPC
25	and, I think by implication, that you are not allowed $_{ m 11:48}$
26	to take it up if she hasn't taken it up because it's
27	not in the case.
28	MR. McCULLOUGH: Well, I think it must be in the case,
29	Judge. I mean it is perhaps the case the DPC didn't

1	take it up, Mr. Murray can answer for the DPC on that,	
2	Judge.	
3	MS. JUSTICE COSTELLO: Hmm.	
4	MR. McCULLOUGH: I suppose the point is this, Judge:	
5	That this case as presented by Facebook in any event	11:48
6	doesn't depend upon the DPC's case. The court will	
7	recall that one of the basic points made to you by	
8	Facebook is that the DPC was wrong to concentrate only	
9	on remedies and should have concentrated on the	
10	substantive law of the US. Now, I'm taking up	11:49
11	Facebook's point on that and making arguments on	
12	substantive law. So I don't think Facebook can be	
13	heard validly to say, Judge, that we are here to	
14	discuss only what is in the DPC decision. Facebook	
15	itself expanded the case beyond that.	11:49
16	MR. GALLAGHER: Judge, there is a fundamental	
17	unfairness about that.	
18	MS. JUSTICE COSTELLO: Yes.	
19	MR. GALLAGHER: It wasn't mentioned in the opening	
20	statement. Mr. McCullough, who is in an antagonistic	11:49
21	position to my client, is coming after me. There was	
22	no warning this was going to be raised. The exemption	
23	in any event includes national security and other, as	
24	you know it's broader than national security. And	
25	I would	11:49
26	MS. JUSTICE COSTELLO: Which exemption now are we	
27	talking about, in the Directive?	
28	MR. GALLAGHER: In the Directive, exactly.	
29	MS THETTE COSTELLO: VAS	

MR. GALLAGHER: And the general principles or the general objectives, legitimate objectives, that are recognised in the cases does go beyond the narrow bounds of national security. But it's not a matter that I addressed because it wasn't raised. It is now 11:49 being raised when I finish my submissions. The decisions itself refers to "national security purposes", that's the basis on which we were addressing it. Mr. Collins made no suggestion in opening the case that it should go beyond it or that the court should 11:50 look at it, and it wasn't, apart from anything else then, an issue addressed with the witnesses either and it is wholly unfair that it now be addressed after we have finished our submissions.

But I don't accept for one moment that the legitimate

objective to which the strictly necessary applies is

confined to the narrow definition of national security.

The Directive is broader, and also, as you saw in the

context of the German case referred to or, sorry, the

extended to foreign policy. That's a feature of all of

the cases, sorry of all of the laws, that they extend

to foreign policy, they are not national security in

German law referred to by Ms. Hyland yesterday, that

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But to raise it now and advance it as part of the case is fundamentally unfair and I don't believe, on this respect, the basis for the decision they can go outside

the narrow sense.

1	the DPC's decision.	
2	MS. JUSTICE COSTELLO: Mr. McCullough, in relation to	
3	this matter and you had the written, you had seen the	
4	written submissions of Facebook and obviously of the	
5	DPC before the case opened and you heard the opening of	11:51
6	Mr. Collins, I think if it had been the case that you	
7	had wanted to advance this particular point in relation	
8	to the definitions it should in fairness have been	
9	made, flagged to them in advance.	
10	MR. MCCULLOUGH: I would agree, Judge, if it's a point	11:51
11	that hadn't been made before. But in fact	
12	Mr. Gallagher is wrong, he just - if the court looks at	
13	paragraph 148 of the DPC's submissions, Judge, the	
14	point is made, it is squarely made.	
15	MS. JUSTICE COSTELLO: DPC is Tab 3, isn't that it?	11:51
16	148?	
17	MR. McCULLOUGH: Yes.	
18	MS. JUSTICE COSTELLO: Extend beyond the national	
19	security context, yes.	
20	MR. McCULLOUGH: Exactly, Judge. So that point is	11:52
21	made, Judge. It may not have been a point that the	
22	witnesses were asked to address, Judge, but it is	
23	certainly a point that is addressed in their written	
24	statements and it is certainly a point that's in the	
25	case, Judge.	11:52
26	MR. GALLAGHER: Judge, sorry, that's reference to	
27	criminal rules, and I did indicate to you the same	
28	rules apply to law enforcement. This is a different	
29	point, this is clearly a different point, and it wasn't	

<b>T</b>	opened on that basis and the case wash t conducted on	
2	that basis. There's a reference to Prof. Swire, and	
3	I drew your attention to that, I said Prof. Swire had	
4	referred to criminal rules but I said that was no part	
5	of the case and criminal rules is quite distinct from	11:52
6	what Mr. McCullough is now raising.	
7	MR. McCULLOUGH: Well, Judge, I don't want to spend a	
8	lot of time on it, Judge, and of course if the court	
9	thinks that it should have raised the point in some	
10	other way well then so be it, Judge. But I do say it's	11:53
11	a point, Judge, that in fact has been raised before.	
12	In any event I'm not sure it's a point the court can	
13	entirely ignore if there is some unfairness about it.	
14	Of course, I am sure the court can manage it, Judge.	
15		11:53
16	If I can move on from the point, Judge, if it's	
17	agreeable to the court. I just want to deal briefly,	
18	Judge, with a point that the court mentioned yesterday	
19	about the European Court of Human Rights case law,	
20	Judge.	11:53
21	MS. JUSTICE COSTELLO: Mm hmm.	
22	MR. McCullough: I didn't have a straightforward answer	
23	to that, Judge, which I should have had at the time,	
24	but I want to give you an extract from a book called	
25	"The EU Charter of Fundamental Rights: A Commentary"	11:53
26	(SAME HANDED TO THE COURT).	
27		
28	And this does demonstrate, Judge, an overlap between	
29	the Convention and the Charter, but it demonstrates	

_	there's an area in winch there may not be an overrap as	
2	well. So it provides, Judge, under this heading:	
3		
4	"Insofar as the EU has not acceded to the Charter of	
5	Fundamental Rights, the latter is not EU law."	l : 54
6		
7	The court is aware that Union itself hasn't acceded to	
8	the Convention: "Whilst it is true that Article 6(3)	
9	TEU stresses that the ECHR may serve as a source of	
10	inspiration for the discovery of general principles of 11	:54
11	EU law, it does not follow from that Treaty provision	
12	the Convention may prevail over conflicting national or	
13	produce direct effect. This is a question for national	
14	constitutions to address."	
15	11	1:54
16	And then, top of the page:	
17		
18	"In light of the Explanations relating to Article 52(3)	
19	of the Charter, the latter is 'intended to ensure the	
20	necessary consistency between the Charter and the	l:54
21	ECHR', 'without thereby adversely affecting the	
22	autonomy of [EU] law and of that of the [CJEU]'.	
23	However, the autonomy of EU law may only be granted in	
24	the principle of 'of the more extensive protection', ie	
25	the level of protection guaranteed under EU law may	I:54
26	never be lower than that guaranteed by the ECHR as	
27	interpreted by the Court of Human Rights."	
28		
29	And if the court looks at paragraph, the footnote.	

1	MS. JUSTICE COSTELLO: 52, yes. Sorry, which footnote	
2	were you going to draw my attention to?	
3	MR. McCULLOUGH: The footnote in this work, Judge,	
4	footnote 143.	
5	MS. JUSTICE COSTELLO: Yes.	11:55
6	MR. McCULLOUGH: Judge, quotes from Article 52(3) of	
7	the Charter to which specific reference is made to the	
8	Convention.	
9	MS. JUSTICE COSTELLO: I think Mr. Collins opened that	
10	to me.	11:55
11	MR. McCullough: Very good, Judge. The work goes on,	
12	Judge, to make the point that, if the Convention rights	
13	fall below the level of rights for which the Charter	
14	provides well then the Charter will provide higher	
15	rights. That's what is said, I think in summary, in	11:55
16	the next paragraph.	
17	MS. JUSTICE COSTELLO: Hmm.	
18	MR. McCullough: And then in the final paragraph in the	
19	page the point is made:	
20		11:55
21	"As to the rights recognised by the Charter which	
22	correspond to rights guaranteed by the ECHR,	
23	Article 52(3) of the Charter states that, without	
24	prejudice to more extensive protection, 'the meaning	
25	and scope of those rights shall be the same as those	11:55
26	laid down by the ECHR'."	
27		
28	And if you look at footnote 147, Judge, you'll see that	

there is an explanation, Judge, found in the Charter in

1	Article 7	
2	MS. JUSTICE COSTELLO: Corresponding to 8.	
3	MR. McCullough: which is the privacy right	
4	corresponds to Article 8 of the Charter.	
5	MS. JUSTICE COSTELLO: Yes.	11:56
6	MR. McCULLOUGH: But of course there is no equivalent	
7	to Article 8 of the Convention of the Charter	
8	I should say.	
9	MS. JUSTICE COSTELLO: The Charter in the Convention.	
10	MR. McCULLOUGH: In the Convention, so I just want to	11:56
11	bring that material to the court's attention. They are	
12	clearly intended to be complementary documents, but	
13	I think it's clear that, insofar as there is lesser	
14	protection, well then the protections which the charter	
15	provides will prevail. And I would also agree, Judge,	11:56
16	that the Charter analysis of proportionality and	
17	necessity is one that would certainly be of interest to	
18	the Court of Justice when interpreting.	
19	MS. JUSTICE COSTELLO: When you say Charter there, did	
20	you mean the Convention analysis?	11:56
21	MR. McCullough: I am so sorry, I did. My apologies,	
22	Judge, my apologies. The ECHR analysis of	
23	proportionality and necessity is going to be of	
24	assistance to the Court of Justice when interpreting	
25	Charter rights.	11:56
26		
27	And then, Judge, the final point arising from yesterday	
28	that I wanted to make was arising from a discussion	
29	that we had about the old version of Article 4,	

1	Article 4(1)(a).	
2	MS. JUSTICE COSTELLO: Mm hmm.	
3	MR. Mccullough: You will remember the court had raised	
4	a concern about whether that referred to remedies or to	
5	substance and I made the submission yesterday that it	11:5
6	refers to both of necessity and I had suggested that EU	
7	law imposes on the importer a requirement to give	
8	access where there's no effective remedy in the US and	
9	that remedies were therefore relevant.	
10		11:5
11	But of course I should have added, Judge, that part of	
12	our submission is that the DPC didn't complete a full	
13	investigation of our complaint. The court can look at	
14	our complaint, but it isn't of course restricted to	
15	remedies. It's a complaint made both in respect of	11:5
16	substance and in respect of remedies. So that's part,	
17	if you like, of the original issue that I raised,	
18	Judge. We say that if the DPC had completed that	
19	investigation, she would have found, we say, that there	
20	was a breach of our Article 7 and Article 8 rights also	11:5
21	and should, on that basis, have exercised her powers	
22	under Article 4.	
23		
24	Now whether I'm right or wrong, Judge, about what she	
25	would have found, it is certainly something that should	11:5
26	have been done and I say, unless and until done, is	
27	part of why I say the reference is unnecessary, Judge,	
28	because but are other issues that require to be	

determined.

1	can I return then, Judge, as briefly as I can, to the	
2	parts of this speaking note that begin on page 13	
3	onwards.	
4	MS. JUSTICE COSTELLO: Yes.	
5	MR. McCULLOUGH: Under the heading (h), and this is now	11:58
6	dealing with substantive US surveillance law. The	
7	first point to make, Judge, is that, as I suggested in	
8	opening our case, we agree entirely with the DPC about	
9	the state of redress in US law. And we say, Judge,	
10	that the analysis being carried out by the DPC of that	11:59
11	demonstrates that there is a lack of effective	
12	equivalence between the state of EU law on the one hand	
13	and US law on the other hand in that regard and,	
14	equally and by extension, a lack of respect for	
15	Article 47 Charter rights. That in itself would be	11:59
16	sufficient insofar as the issue arises. I say it	
17	doesn't for the reasons I have discussed, but insofar	
18	as the issues arises, Judge, that would be enough to	
19	demonstrate the invalidity of the SCC decisions, as	
20	I say insofar as that arises, Judge.	11:59
21	MS. JUSTICE COSTELLO: This is on the assumption that	
22	she doesn't exercise the Article 4 powers?	
23	MR. McCULLOUGH: It's on the assumption that a question	
24	is necessary, Judge, it's on the assumption Article 4	
25	isn't the appropriate path to take.	11:59
26	MS. JUSTICE COSTELLO: The answer.	
27	MR. McCULLOUGH: It's on the assumption that for some	
28	reason Article 4 is inoperative or can't be exercised,	
29	it's on the assumption then that the SCC decisions	

1	don't contain the escape valve, it's on the assumption	
2	then that the court is considering that question	
3	whether it has its own doubts and then referring the	
4	question to the Court of Justice.	
5	1	2:00
6	But I say, Judge, on all of those assumptions well then	
7	there is a lack of effective equivalence in respect of	
8	redress for all the reasons that the DPC have said and	
9	I don't intend to spend a moment on that, Judge,	
10	I won't add to that. The stenographers just want to	2:00
11	change, Judge.	
12		
13	Judge, to try and telescope this and make it shorter,	
14	there's an element of repetition in some of these	
15	paragraphs here, Judge, so I'm going to take paragraphs $_{ extstyle 1}$	2:00
16	37 to 41 to 42, excuse me, together with paragraphs	
17	45 to 51, because they really cover the same material.	
18	And everything that I say is within those paragraphs	
19	Judge, but I'll just organise it slightly differently	
20	to cover the same material in shorter time.	2:01
21		
22	The first point, Judge, is that Section 702 the main	
23	authority. The court is, I think, fully conscious of	
24	that. And that's addressed in paragraphs 37 to 40,	
25	Judge. Simply to make that point.	2:01
26		
27	Paragraph 41 and 42, Judge, deal with the relevance of	

EO12333. And EO12333 is also relevant, Judge, for the

reasons discussed. In particular it appears to govern

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1	or permit the transit authority. And on the evidence,
2	that permits the US security services to have access to
3	data that passes across the US. And
4	MS. JUSTICE COSTELLO: Though as a matter of fact, does
5	that actually apply in your Facebook transfers? 12:02
6	MR. McCULLOUGH: It may not apply a great deal to
7	Facebook, Judge. I think that was stated in the
8	evidence also. I think that's true.
9	MS. JUSTICE COSTELLO: So while it might be on your
10	overall sort of image of what happens in the US, is it, 12:02
11	does it arise on the facts of this case and this
12	MR. McCULLOUGH: I suspect it's not of great relevance
13	to Facebook, Judge.
14	MR. GALLAGHER: No, the evidence was it didn't. And
15	Ms. Gorski accepted that
16	MR. McCULLOUGH: I think that's correct, Judge.
17	MR. GALLAGHER: that it didn't apply to Facebook,
18	Judge.
19	MR. McCULLOUGH: I'll have to find the particular piece
20	of evidence, I've a slightly different memory of it. 12:02
21	But I'll come back to it, Judge. Yes, I think I'm
22	correct in remembering, Judge, that 12333 also applies
23	in the transatlantic cables
24	MS. JUSTICE COSTELLO: Yes, it did. And that's what I
25	was
26	MR. McCULLOUGH: before it arrives in the US, Judge.
27	MS. JUSTICE COSTELLO: incoherently asking you about
28	later.
29	MR. McCULLOUGH: Yeah. And I'll just, I'll ask

1	somebody to find that	
2	MR. GALLAGHER: Sorry, Ms. Gorski dealt with Upstream.	
3	Excuse me, I was incorrect in my intervention. She	
4	dealt with Upstream, she didn't deal with that.	
5	MS. JUSTICE COSTELLO: Well, what we can do is we can	:03
6	park this and after lunch somebody can clarify that	
7	point.	
8	MR. McCULLOUGH: I'll just find precisely what was said	
9	about that, Judge.	
10	MS. JUSTICE COSTELLO: I know it's a small point, but I 12:	:03
11	recall Ms. Barrington saying that 12333 didn't arise	
12	because the complaint related to sending the data to	
13	Facebook and it was on the basis of once it arrived in	
14	Facebook Inc., wherever that's situate.	
15	MR. McCullough: She did, Judge. And for the reasons 12:	:03
16	that I explored a few minutes ago	
17	MS. JUSTICE COSTELLO: And I just wanted to hear	
18	whether she was right or not.	
19	MR. McCULLOUGH: Certainly, Judge, our complaint	
20	relates to the processing that's involved in the	:03
21	transfer and not just the transfer once it hits US	
22	shores. So it may be that 12333 is relevant to that.	
23	I'll just have to find that, Judge, in the transcript	
24	and come back to you if I may. For the moment, Judge,	
25	I think it suffices to say that it's certainly part of $_{12}$ :	:04
26	the picture insofar as US law in general is concerned,	
27	for the reasons that have been discussed.	
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And I'll just mention at paragraph 42, Judge, the point

1	that is made there, about which I think there's no	
2	doubt, that 12333 and PPD-28 are not justiciable.	
3	Indeed, I think the court may not have been brought to	
4	- it's hard to believe there's a document or part of a	
5	document the court hasn't seen - but I think the court	12:04
6	may not have been shown section 6D of PPD-28.	
7	MS. JUSTICE COSTELLO: Well, I'm not going to comment	
8	from memory.	
9	MR. McCULLOUGH: Well, it should come up on your tablet	
10	now, Judge.	12:04
11	MS. JUSTICE COSTELLO: I'll go to the hard copy.	
12	MR. McCULLOUGH: Very good, Judge.	
13	MS. JUSTICE COSTELLO: I'm in a Directive.	
14	MR. McCULLOUGH: PPD-28 is in book three of the US	
15	authorities at B43.	12:05
16	MS. JUSTICE COSTELLO: Thank you. That's tab 43. What	
17	section of this are you talking about?	
18	MR. McCULLOUGH: It's Section 6(d), Judge.	
19	MS. JUSTICE COSTELLO: Thank you. Well, its pristine,	
20	so you must be right.	12:05
21	MR. McCullough: I see. It was stated in the evidence,	
22	Judge, but in fact it's, if you like, even clearer, it	
23	doesn't really need witnesses to confirm it. It said:	
24		
25	"This directive is not intended to, and does not,	
26	create any right or benefit, substantive or procedural,	
27	enforceable at law or in equity by any party against	
28	the United States, its departments, agencies, or	
29	entities, its officers, employees, or agents."	

Now, there *is* a similar reference in 12333, Judge. I'll just ask somebody to find that and I'll come back to you with that reference. But it's also expressly stated in EO12333.

12:06

12:07

Can I move from that, Judge, to the material that's at paragraph 45 and I'll come back to paragraph 44 I hope in a more sensible order in due course? In paragraph 45 and 46, Judge, we make a point - we agree with the DPC's submission on this - that the primary focus of the court must be on the laws of the third country, not with practice. And the material on which we base that, Judge, is set out in footnote 55 of the speaking note. And the court will see the reference to paragraph 50 of 12:06 Schrems, in which it's stated specifically it's the legal order of the third country covered by the Commission decision that must ensure an adequate level of protection.

Mr. Gallagher mentioned the paragraph that is mentioned in the footnote directly thereafter, paragraph 75. And I say, Judge, properly read, that isn't in *fact* to a similar effect. That provides the Commission is obliged to assess the contents of the applicable rules obliged to assess the contents of the applicable rules in that country - in this case the US - resulting from its domestic law or international commitments and the practice designed to ensure compliance with those rules. And the focus in paragraph 75, Judge, is on the

rules that are in place to ensure -- sorry, the 1 2 practice that is in place to ensure compliance with the legal rules. But the focus remains on the legal rules. 3 4 5 Then there's a reference to paragraph 94, which again 12:07 6 expressly refers to legislation. And then finally, 7 Judge, there's a reference to paragraph 117 of the 8 **Watson** decision. It contains a useful, it's a single sentence, Judge, but I think useful, in paragraph 117. 9 It provides that data retention measures must lay down 10 12:08 11 clear rules indicating the circumstances under which 12 providers of electronic communication services must grant the national authorities access to that data and 13 14 states expressly that a measure of that kind must be 15 legally binding under domestic law. 12:08 16 17 So I hope that usefully collects the material, Judge, 18 upon which we say in any event that the court's focus 19 must be on the laws and not practice. 20 MS. JUSTICE COSTELLO: And what do you say to that both 12:08 21 the European Court of Human Rights case law which was 22 looking at all the other parameters -- maybe you want 23 to deal with that in due course. They were looking at things like equivalence to Ombudsmans, they were 24 25 looking at the culture, they were looking at all the 12:08 26 other - the holistic approach I think was what 27 Ms. Hyland described it as. 28 I don't say, Judge, that MR. McCULLOUGH: Sure. 29 they're irrelevant. But I say the court's primary

1	focus has to be on the state of the law of a foreign	
2	country. That's, I suppose, particularly so, Judge,	
3	when so much of the emphasis in this case on the part	
4	of Facebook and the US Government as to the protections	
5	that are provided in US law, notwithstanding the text	12:09
6	of Section 702, was on PPD-28 and EO12333. And the	
7	court will recall that they're not even statutory	
8	administrative schemes, they're just interpretations	
9	that are set up by a presidential order or directive.	
10	MS. JUSTICE COSTELLO: I gather they're binding upon	12:09
11	the personnel.	
12	MR. McCULLOUGH: Yes.	
13	MS. JUSTICE COSTELLO: But they don't go further, as	
14	far as I can gather.	
15	MR. McCullough: They're binding on the personnel,	12:09
16	Judge. But they're capable of being altered tomorrow.	
17	So they don't even and the same applies to	
18	MS. JUSTICE COSTELLO: Well, I mean, the EU may move	
19	slowly, but it's capable of varying its laws too. I	
20	mean, that's inherent in law.	12:09
21	MR. McCULLOUGH: It is, Judge. But a lot of the, I	
22	suppose, systems that are going to be looked at in the	
23	context of the Court of Human Rights, perhaps without	
24	really making this distinction, but many of the systems	
25	that are going to be looked at are systems that are set	12:10
26	up at least under statute, or at least under law. In	
27	this case the major protections are said to be PPD-28,	
28	which is reflected in part in EO12333 - that's a	
29	Presidential Order, Presidential Directive - and then	

the Privacy Shield Ombudsman, which again is set up as a simple administrative scheme with no statutory basis as far as one can see.

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So they are -- one can see why the focus must be on the 12:10 legal order, Judge, and not on the protections that may well be ephemeral that are set up in order to, it is said, lessen the impact of those legislative measures. MS. JUSTICE COSTELLO: And do you place any -- how do vou treat of the reflection in the Directive which 12:10 refers to international commitments and the commitments in the Privacy Shield? Does that qualify as an international commitment? Because I think the Directive says by their laws or their international agreements, I think. 12:11

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MR. McCullough: Their international commitments. does, Judge, yes. Well, I mean, I suppose I haven't -the honest answer, Judge, is I haven't thought through what "international commitment" means, nor have I looked up whether it has a particular meaning. On the face of it, Judge, it is likely to relate to treaties and the like, as opposed to schemes that have been set up, even in those schemes have been set up in order to, if you like, enable a foreign country, or a foreign entity - the EU - to reach a favourable decision. It's 12:11 hard to see it's an international *commitment* properly so-called. This all arises from the contents of the

Privacy Shield Decision and the annexes to it in which

12:11

schemes are set up.

1	MS. JUSTICE COSTELLO: Mm hmm.	
2	MR. McCULLOUGH: Then just to move on, Judge. What we	
3	say in this at paragraph 47, Judge, and the	
4	following paragraphs, Judge, we set out what are the	
5	requirements of EU law. And those requirements,	2:11
6	insofar as they're relevant, Judge, are largely to be	
7	found in two cases; in Schrems and then in Watson.	
8	What we've tried to do, Judge, hopefully to be of some	
9	assistance, is to set out in the footnotes the relevant	
10	parts of both of those judgments that we say give rise $_{ m 1}$	2:12
11	to statements of the standards of EU law. So footnote	
12	56, Judge, sets out quotes from <u>Schrems</u> and footnote 58	
13	sets out quotes from <u>Watson</u> .	
14		
15	It's important just to pause to remember something	2:12
16	about <b>Schrems</b> , Judge; that albeit that it ultimately	
17	turned on the failure of the Commission to set out	
18	certain statements in its decision, along the way to	
19	reaching that decision it set out certain clear	
20	standards of what EU law required and made certain	2:13
21	clear statements about how foreign laws would be in	
22	breach of those standards unless they achieved EU	
23	standards. And that's what is achieved, Judge, in	
24	paragraphs 92 to 95 in particular of Schrems, which is	
25	set out, as I say, in footnote 56.	2:13
26		
27	So just looking at paragraph 93 paragraph 92 sets	
28	out the "strictly necessary" requirement. Then	

paragraph 93:

"Legislation is not limited to what is strictly necessary where it authorises, on a generalised basis, storage of all the personal data of all the persons whose data has been transferred from the European Union to the United States without any differentiation, limitation or exception being made in the light of the objective pursued and without an objective criterion being laid down by which to determine the limits of the access of the public authorities to the data, and of its subsequent use, for purposes which are specific, strictly restricted and capable of justifying the interference which both access to that data and its use entail."

And just thinking about that for a moment, Judge, can be it said that US law, as it's been explained to the court, meets that requirement? And we say not, Judge. we say that in fact there is access to all data. data is processed in the meaning of EU law. 12:14 that some is extracted and kept doesn't alter that Is there an objective criterion laid down by which to determine the limits of the access of the public authorities to that data? Well, as far as non-EU citizens -- sorry, non-US persons are concerned, the 12:14 only requirement is that it have the collection of foreign intelligence as the purpose. And the court has seen the width of the definition of foreign intelligence. Sorry, a significant purpose of its

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3	And that's the extent of the requirement of US law:	
4	One, that you're non-US - you obviously are; and then	
5	secondly, that a significant purpose must be the	12:15
6	collection of foreign intelligence. That's actually	
7	the extent of the requirement under Section 702. And	
8	in my respectful submission, Judge, that couldn't	
9	conceivably be thought to meet the standards that it is	
10	said a law would require to meet in paragraph 92 93	12:15
11	of <u>Schrems</u> .	
12	MS. JUSTICE COSTELLO: And you're saying because of	
13	that scope, the fact that you have to have the tasking	
14	of selectors and you have to have your directives and	
15	your certificates, that doesn't arise?	12:15
16	MR. McCULLOUGH: But the court saw what the tasking	
17	was. I'll come to this in a moment, Judge. We got	
18	very interesting evidence, I think from Prof. Swire,	
19	about this in which he showed us the document that the	
20	person has to complete before a person, before a non-EU	12:15
21	citizens can be tasked. I'll bring the court to that	
22	evidence in a moment. In fact it provides almost no	
23	protection for non-US persons. It largely consists of	
24	a requirement that you demonstrate the person is a	
25	non-US person and you state that it's for the purpose,	12:16
26	significant purpose of collecting foreign intelligence.	
27	But I'll bring the court to that evidence in just a	
28	moment.	

collection must be foreign intelligence.

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And the same applies to paragraph 94, Judge:

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"In particular, legislation permitting the public authorities to have access on a generalised basis to the content of electronic communications must be regarded as compromising the essence of the fundamental right to respect for private life, as guaranteed by Article 7 of the Charter."

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And that's exactly what Section 702 does, Judge. 12:16 Section 702 permits Upstream to take place. And if that's so, well, then Section 702 permits a system to be maintained in place in which the NSA have access to every single piece of information that goes across the Because that's what Upstream is. internet. It may 12:16 extract from it, having -- considers it all, admittedly by a machine, but that makes no difference. And it may extract from it and keep only the bits that respond to its particular level of interest. But its starting point is to look through the entire of the internet 12:17 traffic passing through a particular point. And that, in my respectful submission, falls foul of what the Court of Justice says in paragraph 94, that is: Legislation permitting the public authorities to have access on a generalised basis to the content of 12:17 electronic communications.

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Then paragraph 95 deals with remedies, Judge, and I won't refer to that. Then dealing with <u>Watson</u> in the

1	footnote at the foot of the page, Judge.	
2	MS. JUSTICE COSTELLO: Yes.	
3	MR. McCULLOUGH: Now, Watson is a case that applies by	
4	analogy, Judge, but nevertheless applies correctly by	
5	analogy. It is a case dealing, of course, with EU 12:	17
6	legislative measures and not with foreign measures.	
7	And it is a case that was dealing not with national	
8	security, but with crime. But the principles are the	
9	same, Judge. And so useful principles can be	
10	extracted, I say, from <u>Watson</u> , in particular at	18
11	paragraph 109 of <u>Watson</u> . 109, 110 and 111 again set	
12	out general principles and not dissimilar to those in	
13	<u>schrems</u> . 109:	
14		
15	" national legislation must, first, lay down clear	
16	and precise rules governing the scope and application	
17	of such a data retention measure and imposing minimum	
18	safeguards, so that the persons whose data has been	
19	retained have sufficient guarantees of the effective	
20	protection of their personal data against the risk of	
21	misuse."	
22		
23	Then importantly:	
24		
25	"That legislation must, in particular, indicate in what	
26	circumstances and under which conditions a data	
27	retention measure may, as a preventive measure, be	
28	adopted, thereby ensuring that such a measure is	

limited to what is strictly necessary."

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So can it be said, Judge, that retention is strictly necessary when its *only* requirement is that it have as a significant purpose the collection of foreign intelligence when that is widely defined in the way it is? Could that be said to meet the requirements of strict necessity? And I say clearly not, Judge.

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Then paragraph 110 is to similar effect:

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"Second, as regards the substantive conditions which must be satisfied by national legislation that authorises, in the context of fighting crime, the retention, as a preventive measure, of traffic and location data, if it is to be ensured that data retention is limited to what is strictly necessary, it must be observed that, while those conditions may vary according to the nature of the measures taken for the purposes of prevention, investigation, detection and prosecution of serious crime, the retention of data must continue nonetheless to meet objective criteria, that establish a connection between the data to be retained and the objective pursued. In particular. such conditions must be shown to be such as actually to circumscribe, in practice, the extent of that measure and, thus, the public affected."

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So there's a requirement, Judge, that the national measures should put in place objective criteria that

1	establish a connection between the data retained and	
2	the objective pursued. And there must be an actual	
3	circumscription of the extent of the measure and thus	
4	the public affected. So it brings one back to the same	
5	point, Judge; is the limitation that a significant	12:20
6	purpose must be the collection of material for the	
7	purpose of foreign intelligence? Could that conceivably	
8	meet the standard for which paragraph 110 provides?	
9		
LO	Then paragraph 111, Judge, provides that:	12:20
L1		
L2	" the national legislation must be based on	
L3	objective evidence which makes it possible to identify	
L4	a public whose data is likely to reveal a link, at	
L5	least an indirect one, with serious criminal offences,	
L6	and to contribute in one way or another to fighting	
L7	serious crime or to preventing a serious risk to public	
L8	security."	
L9		
20	And again the same point applies, Judge; can it be said	12:20
21	that US law requires the existence of objective	
22	evidence demonstrating a link even between national	
23	security on the one hand and the material that's been	
24	collected on the other hand when you look at the width	
25	of the definition and you look at the ease with which	12:20
26	the material relating to non-US persons can be	
27	collected?	
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Then, Judge, there's more specific material that's set

1	out at paragraph 120, 121 and 123. 120 provides that	
2	it's essential sorry:	
3		
4	"In order to ensure, in practice, that those conditions	
5	are fully respected, it is essential that access of the	
6	competent national authorities to retained data should,	
7	as a general rule, except in cases of validly	
8	established urgency, be subject to a prior review	
9	carried out either by a court or by an independent	
10	administrative body, and that the decision of that	
11	court or body should be made following a reasoned	
12	request by those authorities submitted, inter alia,	
13	within the framework of procedures for the prevention,	
14	detection or prosecution of crime."	
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16	Now, it's said, Judge, correctly, that the FISC court	
17	exists. And I think it was said by Mr. Gallagher that	
18	that meets the standards of EU law that are set out in	
19	paragraph 120. But in fact the court has heard - I	
20	think the court knows - in evidence that as far as $_{\scriptscriptstyle 1}$	2:21
21	non-US persons are concerned, there is one FISC	
22	authorisation. It does not look at the individuals	
23	whose data is being collected. And can that be said,	
24	Judge, truly to meet the requirements for a prior	
25	review?	2:22
26	MS. JUSTICE COSTELLO: When you say one authorisation,	
27	is that the annual one?	
28	MR. McCULLOUGH: Yes, Judge. Sorry, the annual	
29	authorisation, the court is quite correct.	

1	MS. JUSTICE COSTELLO: Because there's also a	
2	three-monthly one I seem to recollect.	
3	MR. McCullough: I think there's a three-monthly	
4	review, Judge, if I'm I'll come back to that	
5	evidence, Judge, in case I've misunderstood it.	12:22
6	MR. GALLAGHER: Yes, the authorisation is usually	
7	annually, Judge, you're correct.	
8	MR. McCULLOUGH: It's annual, Judge, yes. There is, I	
9	think, a three-monthly review	
10	MR. GALLAGHER: It can't be more than annually, but	12:22
11	it's usually annually, Judge.	
12	MS. JUSTICE COSTELLO: Annually, yes. But there was a	
13	reference to something every three months, I've	
14	forgotten	
15	MR. McCULLOUGH: There is, Judge, but I think not by	12:22
16	the FISC court, I think it's by an administrative body.	
17	I just can't quite recall the nature of that body.	
18	MS. JUSTICE COSTELLO: Anyway, its annually with the	
19	FISC.	
20	MR. McCullough: I think it's annually by FISC, Judge,	12:22
21	yes.	
22	MS. JUSTICE COSTELLO: Thank you.	
23	MR. McCullough: And does that meet the requirement,	
24	Judge, for a reasoned request by the authority	
25	submitted, as suggested in paragraph 120?	12:23
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27	Paragraph 121, Judge, is a very difficult one for the	
28	US Government and Facebook. It provides for a	
29	requirement of notification:	

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"Likewise, the competent national authorities to whom access to the retained data has been granted must notify the persons affected, under the applicable national procedures, as soon as that notification is no longer liable to jeopardise the investigations being undertaken by those authorities. That notification is, in fact, necessary to enable the persons affected to exercise, inter alia, their right to a legal remedy, expressly provided for in Article 15(2) of Directive 2002/58, read together with Article 22 of Directive 95/46, where their rights have been infringed."

## (SHORT PAUSE IN PROCEEDINGS)

MS. JUSTICE COSTELLO: We have lift off.

MR. McCULLOUGH: Judge, I was dealing with paragraph 121 of Watson, which is quoted in one of our footnotes.

12:26

12:26

MS. JUSTICE COSTELLO: Yes.

MR. McCullough: And making the point, Judge, that Watson sets out an absolute requirement of notification. Now, I'll return briefly, Judge, to what Ms. Hyland said in the context of ECHR cases. But we can say this with absolute certainty, that 702 does knotted provide for notification under any circumstances, no matter what the level of risk or non

27 risk associated with notification. It just doesn't

happen.

Then -- and I'll be submitting to the court that's clearly, clearly in breach of the provision, the requirement of EU law set out by <u>Watson</u> in paragraph 121. It has the consequence, I say, clearly that US law cannot be effectively equivalent to the rights provided for -- sorry, cannot be effectively equivalent to the rights that obtain in EU law for EU citizens in respect of data privacy.

12:27

12:27

Then finally, at paragraph 123:

"In any event, the Member States must ensure review, by an independent authority, of compliance with the level of protection guaranteed by EU law with respect to the protection of individuals in relation to the processing of personal data, that control being expressly required by Article 8(3) of the Charter and constituting, in accordance with the Court's settled case-law, an essential element of respect for the protection of individuals in relation to the processing of personal data."

So there's a requirement for a review by an independent authority of compliance with the level of protection guaranteed by EU law. Now, there are measures to review what has occurred, Judge, but can it be said that the measures of which the court has heard constitute review by an independent authority of compliance with the level of protection guaranteed by

1	EU law if in fact they're directed not at all to a	
2	consideration of the <i>sort</i> of standards for which EU law	
3	provides, they're directed, understandably, to a	
4	consideration of whether the requirements of US law	
5	have been met? But those requirements, Judge, as I've 12:2	8
6	said, in the case of EU citizens consist essentially of	
7	a statement that a significant purpose of what is	
8	occurring is the collection of foreign intelligence.	
9	MS. JUSTICE COSTELLO: In relation to the notification	
10	point, the Directive and the Charter in Europe do not 12:2	8
11	apply to national security.	
12	MR. McCULLOUGH: Yes, Judge.	
13	MS. JUSTICE COSTELLO: As defined in European law.	
14	MR. McCULLOUGH: Yes, Judge.	
15	MS. JUSTICE COSTELLO: So as I understand it - and 12:2	8
16	correct me if I'm wrong - there is no notification	
17	requirement in the context of national security	
18	surveillance under EU law?	
19	MR. McCullough: I don't think that's right, Judge, no.	
20	I think it comes back to the question 12:2	8
21	MS. JUSTICE COSTELLO: But that was a submission that	
22	was being made.	
23	MR. McCullough: It comes back to the question of	
24	necessity, Judge, and proportionality	
25	MS. JUSTICE COSTELLO: And you say that applies even to 12:2	9
26		
27	MR. McCullough: which I think follows from the	
28	cases being opened by Ms. Hyland. You can't simply	
29	say, you know, play a get out of jail free card and say	

1	'I did this in the interests of national security, you	
2	can't look at it'. You have to just insofar as a	
3	measure infringing upon anybody's rights is strictly	
4	necessary in order to protect national security, it's	
5	in order. But it must meet that test.	12:29
6	MS. JUSTICE COSTELLO: But where does the requirement	
7	to notify let's forget about the US, let's say the	
8	French are surveilling either you or I or their own	
9	citizens; where is the obligation in EU law, under EU	
10	law to notify the subject who has been surveilled once	12:29
11	it's okay in national security terms, they're now no	
12	longer a person of interest or the risk is passed?	
13	MR. MCCULLOUGH: Because that's what the Court of	
14	Justice has said, Judge, must be provided. And if a	
15	national measure fails to provide it, it's in breach.	12:30
16	MS. JUSTICE COSTELLO: The court of Justice? In <u>Watson</u> ?	
17	MR. McCullough: In <u>Watson</u> has said 'This is a	
18	requirement of EU law - notification'. And it may well	
19	be, Judge, to use the example you're taking, French law	
20	doesn't provide it - obviously I don't know. But	12:30
21	whether or not it does, Judge, if it doesn't it's in	
22	breach of EU law in not doing so. It's a requirement	
23	according to <b>Watson</b> , the Court of Justice in <b>Watson</b> , of	
24	EU law that there should be notification.	
25	MS. JUSTICE COSTELLO: Notwithstanding the fact that	12:30
26	<u>Watson</u> is in the criminal area	
27	MR. McCULLOUGH: Yes.	
28	MS. JUSTICE COSTELLO: where, as we know, EU has	
29	competence as opposed to national security	

1	MR. McCULLOUGH: Yes, exactly, Judge. And I don't	
2	think that makes any difference, Judge, to the analysis	
3	that's conducted here, the requirement of strict	
4	necessity. The requirement of strict necessity applies	
5	anyway.	12:30
6		
7	And of course, each case must be viewed in its	
8	individual facts. I can easily envisage that there	
9	would be would be nothing wrong with a system that	
10	provided for a lesser or greater method of notification	12:30
11	or a system of notification that said in the case of	
12	some people, because they pose such a risk to national	
13	security, they won't be notified for 20 years. But	
14	this is not what the US law provides for. The US law	
15	provides for no notification ever for anybody. And one	12:31
16	just asks the question, Judge: Could that $ever$ meet the	
17	test for which <u>Watson</u> , the Court of Justice provided in	
18	Watson, a national measure or French measure saying 'We	
19	just won't notify you'?	
20		12:31
21	So, Judge, those are the tests, Judge. And we set out,	
22	Judge, in paragraph 48, Judge, a summary, I suppose, of	
23	why we say that those tests are failed. I'll just	
24	enumerate them if I may, Judge - they follow from what	
25	I've said. I'll just refer the court to the relevant	12:31
26	footnotes where evidence in this regard can be found.	
27		
28	First, because US law permits indiscriminate	

surveillance. And if the court looks at our footnotes

1	63 and 44, the court will see the evidence set out in	
2	that regard. At footnote 63, Judge, of course, you'll	
3	see there's extensive evidence set out from Ms. Gorski,	
4	Prof. Swire, Prof. Vladeck, talking there about	
5	Upstream and making the point that the nature of	12:32
6	Upstream is such that the entire of the data flowing	
7	across a particular point in the internet is examined -	
8	examined by a machine, Judge, but that makes no	
9	difference. That's the nature of Upstream. And	
10	there's similar material, Judge, at footnote 44, but I	12:32
11	think in footnote 44 relating to, yes, relating to	
12	12333.	
13		
14	Then secondly, Judge, US laws permit direct access.	
15	The material in that regard is set out at footnote 41,	12:33
16	where Prof. Swire says:	
17		
18	"So in terms of direct, my own view would be direct	
19	access to the internet backbone upon Upstream is a fair	
20	reading."	12:33
21		
22	That's what he says, Judge. He says there's direct	
23	access on the part of the US Government, the NSA,	
24	directly under Upstream.	
25		12:33
26	Thirdly, Judge, US laws permit mass surveillance, as I	
27	say, properly so understood, Judge. It certainly	
28	permits the surveillance of the data of very large	
29	numbers of people under both PRISM and Upstream. It's	

1	said, Judge, that they're only a small proportion of	
2	the population of the world - well, of course, they	
3	are. But the court has heard of necessity that a great	
4	deal of data private to a great number of other people	
5	is necessarily caught when you get material to, from, 12:	:34
6	about and then chains of e-mails	
7	MS. JUSTICE COSTELLO: And the MCTs.	
8	MR. McCullough: MCTs, exactly, Judge. So that, in my	
9	respectful submission, meets the test of mass	
10	surveillance. If you look at footnote 43, Judge,	:34
11	you'll see reference to how that is undoubtedly so in	
12	relation to 12333. 12333 avowedly permits bulk	
13	surveillance. Because that's, if you like, the point	
14	of 12333.	
15	MS. JUSTICE COSTELLO: Is it semantic to make a	:34
16	distinction between bulk surveillance and mass	
17	surveillance, or is it quality? What's	
18	MR. McCULLOUGH: No, I don't think it's semantic,	
19	Judge. I mean, I suppose to take, you know, the	
20	obvious example; if you want to say surveilling people, $_{ m 12}$ :	: 35
21	leaving aside electronic communications, do you look at	
22	everybody? Do you follow everybody, you look at	
23	everybody's mail, say? Or do you look at only the mail	
24	of a select number of people? I suppose one would be	
25	properly described as targeted, the other is mass. 12:	: 35
26		
27	In this case, Judge, we know what Upstream does.	
28	Upstream actually looks at the mail of everybody, the	
29	communications of everybody. That's the nature of it.	

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And the point, Judge, I suppose that I should have made	
at the beginning about these programmes - all this	
evidence is grounded in the programmes, related to the	
programmes. But of course, the programmes are only	12:35
examples. The programmes are only what we know occurs	
at the moment under Section 702. There may be other	
programmes, although doubt was expressed as to whether	
that's so, but there's evidence to and fro on that.	
But it doesn't <i>matter</i> very much. <i>Because</i> they are	12:35
carried out under Section 702, they are examples only	
of what can occur. So if you like, the most extreme	
effects, the most extreme parts of every one of those	
programmes are apparently legally permissible as a	
matter of EU law my apologies, of US law. And it	12:36
follows, therefore, that as a matter of US law, the US	
Government is capable of introducing another programme	
the following day under Section 702 which has the same	
characteristics.	

surveillance perhaps more correctly, is permitted under Upstream, well, then it's permitted under Section 702.

12:36

12:36

Then fourthly, Judge, US laws permit targeting without limitation of non-US persons. And the relevant material in that regard, Judge, is to be found, I

So if, as I say, mass surveillance, or indiscriminate

If direct access is permitted under Upstream then it's

permitted under Section 702.

think, at footnotes 39 and 50, again referring just to	
the programmes of which we know. But if you look just	
at footnote 50, Judge, you will recall this, that the	
targeting and minimisation procedures in 702 have no	
relevance to EU citizens, they've no relevance to	12:37
anybody except US persons. So there's no targeting and	
minimisation procedures, save those which I'll mention	
in a moment under PPD-28. But Section 702 itself	
provides for no targeting, no minimisation for EU	
citizens. And the only requirement is this significant	12:37
purpose, being the collection of foreign intelligence.	
MS. JUSTICE COSTELLO: And what do you say is the	
relevance, if any, of the fact that if you set up a	
filter system that's designed to minimise and target US	
systems that de facto it will minimise and target EU	12:37
people also because the same test is applied to them?	
MR. McCullough: Well, it was said in the evidence,	
Judge, that if you set up targeting minimisation for US	
citizens, you're going to benefit EU citizens.	
MS. JUSTICE COSTELLO: Yes.	12:38
MR. McCULLOUGH: Now, I can just about see how there	
might be an indirect benefit, but it's very tangential	
if there is. The point of the targeting and	
minimisation procedures, when the court comes to	
consider them under Section 702 or 1881(a), the point	12:38
of them all is in fact to avoid obtaining material on	
US citizens. That's what lies behind <i>all</i> of those	
procedures. It's not targeting and minimisation are	
largely designed to ensure that, to ensure that there's	

1	a way of avoiding	
2	MS. JUSTICE COSTELLO: And you're saying it's not for	
3	targeting the, if I put it, the likely suspects?	
4	MR. McCULLOUGH: Well, no, there is an element of that	
5	in it too, Judge. But the main purpose of targeting	12:3
6	minimisation is to ensure that you catch the	
7	material that you don't get the material of US	
8	citizens. So of course, if you do that, that's of no	
9	protection to non-US persons.	
10		12:3
11	Now, targeting then and minimisation in the more	
12	specific sense relating to US persons, I have to say	
13	I'm at a loss logically to see how that is going to	
14	lead to targeting and minimisation for non-US persons.	
15	To take just an obvious example, Judge; if your job is	12:3
16	to ensure that you only collect relevant material	
17	relating to Mr. Jones, a US person, you have no	
18	obligation, no such obligation at all in relation to	
19	Ms. Smith, an EU person. Those targeting and	
20	minimisation requirements procedures just don't apply.	12:3
21	So I suppose I can see how you collect less incidental	
22	information about Ms. Smith if you target Mr. Jones in	
23	a more specific way, but in fact there's no limitation,	
24	no targeting and minimisation limitation in respect of	
25	the collection of data relating to the EU person. So	12:3
26	if there <i>is</i> a benefit, Judge, it's entirely tangential.	
27		

Then fifthly, Judge, there's no adequate prior review.

And I've mentioned that, that arises under paragraph

1	120 of <u>Watson</u> . I've mentioned, Judge, what, in my
2	respectful submission, is the inadequacy of the FISC
3	system in the context of paragraph 120.
4	
5	There is never any notification, Judge, we know that. 12:40
6	I'll just mention, if I may, Judge, what Ms. Hyland
7	said about the FRA report in that context. That's to
8	be found at book five, tab 61. And she referred to
9	material at page 61. And she read this material,
10	Judge, under paragraph 3.1, a precondition obligation 12:40
11	to inform and the right to access.
12	MS. JUSTICE COSTELLO: Mm hmm.
13	MR. McCullough: The starting point is, as the text
14	says:
15	
16	"The obligation to inform and the right to access one's
17	own data can generally be perceived as strong
18	safeguards for ensuring the effectiveness of a remedial
19	action, and, ultimately, legal scrutiny by judicial or
20	non-judicial bodies. From the point of view of the
21	right to data protection, these safeguards also ensure
22	transparency of data processing and the exercise of
23	other rights of the individual."
24	
25	And so on. Then about six or seven lines down, Judge: 12:41
26	"To safeguard national security".
27	MS. JUSTICE COSTELLO: Yes.
28	MR. McCULLOUGH: The text continues:

1	"To safeguard national security, obligations and rights	
2	may, in accordance with Article 13(1) of the Data	
3	Protection Directive, be restricted to the extent	
4	necessary and properly justified."	
5		
6	And I don't doubt that, Judge, that there may be a	
7	restriction on the right to notification under the	
8	Directive to which we refer. Because that's what	
9	Article 13 talks about.	
10		12:41
11	"According to the CJEU, the judicial review guaranteed	
12	by Article 47 of the Charter first requires full	
13	knowledge by the individual, and subsequently by the	
14	court, of the information on which the administration	
15	based its decision. The adversarial procedure shall be	12:41
16	complied with"	
17	MS. JUSTICE COSTELLO: I think that's "principle".	
18	MR. McCullough: Sorry, "The adversarial principle	
19	shall be complied with, so that the individual can	
20	decide whether there is an argument to make against the	
21	national decision. From there the court may review the	
22	national decision."	
23		
24	That's really talking about, if you like, one side of	
25	the balance that is to be made under Article 13(1) of	12:42
26	this Directive. First there's this general principle.	
27	But then "At the same time", they continue:	
28		
29	"At the same time, for overriding reasons connected to	

state security, it may prove necessary not to disclose certain information to the individual. However, the court shall be able to review whether the invoked reasons are valid, and the national authority shall prove that the disclosure of the information would compromise state security. There is no presumption that the reasons invoked exist and are valid."

Judge, compare that with the position in US law where there's actually no question of notification. And by definition, therefore, there's no system set up in US law of reviewing that. It's just not a requirement of US law.

12:42

12:42

12:43

12:43

If you look at the cases, Judge, to which reference is made in the box beside it, there's a reference to <code>Klass</code>, of which the court heard, about which the court heard from Ms. Hyland, making the point, Judge, in essence, that there may be <code>some</code> cases in which it will be legitimate not to inform a subject for <code>years</code> after surveillance of the fact that he'd been surveilled. And again, Judge, one can see that that might be a system, if set up, that might satisfy the requirement for notification. But that would be a system in which a decision was made, an objective decision was made that some people are classified one way, others are classified another way, 'Those on whom we have collected information, who actually pose no risk or whose information we have collected who in fact turn

1	out to be irrelevant to our inquiries we'll tell about
2	it'. That's not part of the US system at all.
3	
4	And the same applies in the cases over the page, Judge,
5	maybe just the second page, <u>Weber</u> :
6	
7	"However, the fact that persons concerned by secret
8	surveillance measures are not subsequently notified
9	once surveillance has ceased cannot by itself warrant
10	the conclusion that the interference was not 'necessary
11	in a democratic society', as it is the very absence of
12	knowledge of surveillance which ensures the efficacy of
13	the interference."
14	
15	But then:
16	
17	"[A]s soon as notification can be carried out without
18	jeopardising the purpose of the restriction after the
19	termination of the surveillance measure, information
20	should, however, be provided to the persons concerned."
21	
22	That's the principle under the Convention, Judge. And
23	the same applies in the case below that, <u>The</u>
24	Association For European Integration and Human Rights
25	and Ekim against, I think, Bulgaria where the same 12:44
26	quote is in the final words:
27	
28	"However, as soon as notification can be made without
29	ieopardising the purpose of the surveillance after its

2	persons concerned."	
3		
4	So with respect, Judge, I don't think these parts of	
5	the Convention really assist the court that Facebook is ${}_{1}$	12:44
6	making. They demonstrate, as is undoubtedly the case,	
7	that it would be legitimate under the Directive and the	
8	Charter to have a system whereby you didn't just pass	
9	over the information immediately. But what they don't	
10	demonstrate is the legitimacy of a system in which	12:45
11	there is no question of notification under any	
12	circumstances. And in that regard, Judge, in my	
13	respectful submission, there's a	
14	MS. JUSTICE COSTELLO: This might be a hypothetical	
15	question, but in relation to Upstream, where you're	12:45
16	submitting that everything that passes over particular	
17	points of the internet is surveilled because it is	
18	subject to automatic searching in order to find out	
19	whether tasked communications pass through those	
20	points, would that require notification of all the	12:45
21	blanks, if I can put it that way? That sounds rather	
22	horrendous.	
23	MR. McCULLOUGH: Yes. I suppose, Judge, one might take	
24	the view that if it ever came to a proper measuring	
25	system to be justified under the Convention, or under	12:45
26	the Directive, the answer to that might be no. The	
27	answer a country, say Ireland, might legitimately	
28	say	
29	MS. JUSTICE COSTELLO: I could see our e-mail boxes	

termination, information should be provided to the

1	being filled up with You have been surveilled and not
2	touched'.
3	MR. McCULLOUGH: No. I can see, Judge, that a Member
4	State might legitimately say 'The requirement of
5	notification <i>should</i> relate only to those whose data I 12:4
6	have retained, as opposed to those whose data I have
7	accessed'. The adequacy of that
8	MS. JUSTICE COSTELLO: Yes.
9	MR. McCullough: would require to be assessed.
10	MS. JUSTICE COSTELLO: No, I mean, it's going to what I 12:4
11	was sort of groping around about; there's a qualitative
12	incremental invasion of privacy depending on the nature
13	of the process that's applied, processing applied.
14	MR. McCULLOUGH: Yes, there is, Judge. It's
15	undoubtedly the case, Judge, that retention poses a 12:4
16	greater threat to data privacy than merely surveilling.
17	That's obviously the case, Judge. And therefore, it
18	might be so that the notification requirement, just for
19	instance, might be more easily met in respect of those
20	whose data we've just surveilled but not retained. And $_{ m 12:4}$
21	I suppose the same might apply to the various
22	requirements of EU law, that there might be a
23	distinction to be made between those people.
24	
25	But just looking at the particular issue we're talking $_{ m 12:4}$
26	about, notification, Judge, the point I'm making is
27	that for any of those groups, US law simply doesn't
28	provide for any form of notification.
29	MS. JUSTICE COSTELLO: Oh, I accept my question was a

1	hypothetical.
2	MR. McCULLOUGH: Yes, Judge. Then finally, Judge, I
3	think separately in respect of what I say are breaches
4	of substantive law, there's no subsequent review on an
5	individual a basis of compliance with those standards. $_{ m 12:4}$
6	And that follows from paragraph 123 of Watson.
7	
8	So, Judge there may, of course, as the court knows,
9	be other programmes, there may well be certainly other
10	programmes in the future. And so, Judge, for the 12:4
11	reasons that I've described, Judge, in our respectful
12	submission, as is suggested at paragraph 51 of these
13	speaking notes, the state of US law is not compatible
14	with the Charter. That is demonstrated by the evidence
15	in respect of the programmes of which we $know$ . But it $_{12:4}$
16	is all the more clear, I think, Judge, in relation to
17	the law itself, Section 702 in particular.
18	
19	And for the reasons discussed, Judge, if that is so,
20	well then a system in the EU, in an EU member country $_{ m 12:4}$
21	that had the characteristics which the US legal system
22	have would not pass muster. And if that is so, well
23	then data can't be transferred to the US, because to do
24	so is in breach of the principles of effective
25	equivalence and respect for Charter rights. And that's 12:4
26	how I say that feeds into the structure, Judge.
27	
28	I just wanted to return then, Judge, to the earlier
29	parts of this speaking note, just to deal with the

1	material, Judge, at page 15; that's the changes in US	
2	law since <u>Schrems</u> .	
3	MS. JUSTICE COSTELLO: Yes.	
4	MR. McCULLOUGH: I just want to deal with this and one	
5	other issue then, Judge, and then I'll be able to	12:49
6	conclude. And much of this material here, Judge, I	
7	suppose is obvious. We say, Judge, that although	
8	there's a great deal of emphasis on it, there are in	
9	fact limited changes in Schrems in the state of US law.	
10	There are in fact no substantive legal changes properly	12:49
11	so-called. Section 702, and 12333 insofar as it's	
12	relevant and I'll come back to that,	
13	Mr. O'Sullivan's been able to collect the material on	
14	that, in just a moment. But there's no changes to the	
15	legal structure, Judge.	12:50
16		
17	An emphasis was laid on the following matters about	
18	which we make some brief comments in paragraph 44.	
19	First, on the Privacy Shield Ombudsperson. And the	
20	court has heard this material, so I'll simply point	12:50
21	out, Judge, that it's not a tribunal, it's an executive	
22	officer of the US department, therefore can't provide	
23	redress within the meaning of Article 47.	
24		
25	Second, the point is made that the options available to	12:50
26	the Ombudsperson are very limited. The court will see	
27	that at footnote 47. The court's aware what the	
28	response is; the response from the Ombudsman is either	
29	a statement that the requirements have been complied	

1	with, or in the event of noncompliance, that the	
2	noncompliance is being remedied. So a person whose	
3	rights have been breached and a person whose rights	
4	have been found by the Ombudsperson to be breached but	
5	not remedied actually will just never hear again from	12:51
6	the Ombudsperson, that's just the end of it as far as	
7	that person is concerned.	
8		
9	Then there's reference to the standing type obstacle of	
LO	which the court has heard at the third indent, Judge,	12:51
L1	which is set out there and I won't spend time on that.	
L2		
L3	Then, Judge, in relation to PPD-28, the court will	
L4	recall some discussion about the tasking and the	
L5	minimisation procedures the targeting, I should say,	12:51
L6	sorry, and minimisation procedures provided for by	
L7	PPD-28. And the court will recall that there's no such	
L8	protection in Section 702 itself for EU citizens, but	
L9	it's said that there's some protection	
20	MS. JUSTICE COSTELLO: In your note there you have	12:51
21	"tasking and minimisation". Are we talking about	
22	tasking or targeting?	
23	MR. McCULLOUGH: It should actually be "targeting",	
24	Judge, that's a misprint. And therefore, it's only by	
25	reference to PPD-28 that any such protection is to be	12:52
26	found. And the evidence, Judge, that establishes that	
27	to be so is mentioned at footnote 50.	
28		

Then over the page, Judge, the reasons why that's not

adequate are set out: First, that PPD-28 isn't a law; secondly, Article 1 of PPD-28, which *does* refer or does relate to Section 702 programmes is cast in *extremely* wide terms. And I'd ask the court to look at that in due course. But the terms, Judge, are aspirational, 12:52 wide, indefinite and, in my respectful submission, they provide no effective protection, particularly under circumstances where, as has been demonstrated to the court, they are in fact nonjusticiable.

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12:53

12:54

Article 2, Judge, sets up some limitations, but they relate only to bulk surveillance. That's expressly stated in Article 2. And those in fact, as far as the US Government is concerned, appear to be 12333 measures, as opposed to Section 702 measures. And again, Judge, the court has had the opportunity of looking at them, but in my respectful submission, they are so vague as to provide no effective protection.

Article 4, Judge, is said to provide limits on retention and dissemination. They're not the same limits on retention and dissemination as are found in Section 702, the text makes it clear they're the limits that are to be found in 12333. And there's no limitation in it on the collection of data. And this requires the court to follow this labyrinth down a bit I'm afraid, but when the court then turns to 12333 in order to see the targeting minimisation protections that are introduced via it to PPD-28 and thereby to

1 Section 702 programmes, the court will see just how 2 wide they are. Because those targeting and 3 minimisation procedures are based upon the foreign intelligence definition in 12333, which is wider again 4 5 than the foreign intelligence definition in Section 12:54 702. 6 7 8 And in my respectful submission, Judge, when you look carefully at that, PPD-28 and EO12333, to which it 9 refers for this purpose and which is, therefore, 10 12:54 11 certainly relevant for this purpose anyway, contains 12 targeting and minimisation procedures that are not in fact of assistance in cutting down on an objective 13 14 basis the range of those to whom they apply. 15 12:55 16 Now, all of that, Judge, of course, in the context of 17 both PPD-28 and E012333 being expressly nonjusticiable. So even if they're breached, Judge, well then what of 18 19 it in a legal sense? They just don't provide for a 20 remedv. And that's the point made, Judge, at the last 12:55 21 indent. 22 23 Then, Judge, just over the page, dealing with, if you 24 like, the third big change that was said to be introduced, the Privacy Act and the Judicial Redress 25 12:55 26 Act, all evidence demonstrated that they're simply not 27 relevant because they don't apply to the NSA.

court will recall the Privacy Act provides for certain

protections. But the Privacy Act doesn't apply to the

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The Judicial Redress Act equally, therefore, 1 2 doesn't apply to the NSA. And indeed the NSA is not a designated agency under the Judicial Redress Act. 3 4 5 So for the reasons that are set out, Judge, in the 12:56 6 material mentioned at paragraph, at footnote 54, when 7 Prof. Vladeck was talking, I think the court can safely 8 conclude that that is not part of the picture to which 9 it needs to pay any attention. 10 12:56 11 Very briefly, Judge, if I can ask the court to turn 12 forward to, finally, the material at paragraph 53. There is one matter that I have to return to after 13 14 this, but paragraph 53, Judge, deals with an issue upon which a great deal of emphasis was laid by Facebook, 15 12:56 this is the Privacy Shield Decision. And I say, Judge, 16 17 that's not germane to the court's consideration of these matters, for six reasons that are set out. 18 19 They're not numbered one to six, Judge, but they do 20 follow one to six in what is said here. 12:56 21 22 The first, Judge, is this, that the adequacy decision, 23 or *no* adequacy decision is effectively binding. And we know that, Judge, because that's what the Court of 24 Justice found in <u>Schrems</u>. In <u>Schrems</u> it was contended 25 12:57 that you can do, the court could do -- that the DPC 26 27 could do nothing about this, the court could do nothing 28 about this, it just had to abide by the decision of the

Commission. And that turned out to be not correct.

1	was correct that the court couldn't strike it down and	
2	the DPC had to observe it until it was struck down.	
3	But it doesn't have some magical status. It is clearly	
4	something that is open to attack and the mere fact that	
5	an adequacy decision has been reached does not mean	12:57
6	that it's immune from challenge.	
7		
8	Then secondly, Judge, and I suppose most importantly	
9	for present purposes, the court has to look at what the	
10	Privacy Shield Decision actually is. It's not a	12:57
11	finding of general adequacy, it's only a finding that	
12	there's adequate protection for transfers to the US by	
13	those who sign up to the Privacy Shield principles.	
14	And the material in that regard is set out at footnote	
15	69, Judge; people must, users of it must self-certify.	12:58
16	So just look, Judge, over the footnote at recital 16,	
17	or recital 16 on that footnote	
18	MS. JUSTICE COSTELLO: Yes.	
19	MR. McCullough: "The protection afforded to personal	
20	data by the Privacy Shield applies to any EU data	12:58
21	subject whose personal data has been transferred from	
22	the Union to organisations in the US that have	
23	self-certified their adherence to the principles with	
24	the US Department of Commerce."	
25		12:58
26	And recital 136 sorry, 139, 19:	
27		
28	"As part of their self-certification, organisations	

have to commit to complying with the principles."

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2	And then 136:	
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4	"In the light of these findings, the commission	
5	considers that the US ensures an adequate level of	12:58
6	protection for personal data transferred from the Union	
7	to self-certified organisations in the US under Privacy	
8	Shield."	
9		
10	So it's not a general measure, Judge, it's a measure	12:58
11	that applies only under those specific circumstances.	
12		
13	The third point, Judge, just at the top of that page,	
14	page 24 and of course, I should say, Judge, we don't	
15	know whether Facebook has signed up to those	12:59
16	principles, we don't know whether it is transferring	
17	data pursuant to those principles. The third point is	
18	the point made at the top of page 24; it certainly	
19	isn't relying on them for these transfers. These	
20	transfers are transfers that, according to the	12:59
21	information it gave to the DPC, it relies on the SCC	
22	decision to transfer.	
23	MS. JUSTICE COSTELLO: So you say that, contrary to	
24	Mr. Gallagher's submission, this isn't a collateral	
25	attack on the Privacy Shield?	12:59
26	MR. McCULLOUGH: No.	
27	MS. JUSTICE COSTELLO: Because it doesn't apply because	
28	we haven't any evidence that they have self-certified?	
29	MR. McCULLOUGH: Well. it's not iust that. Judge.	

1	That's certainly true. But it's not a general adequacy	
2	decision anyway. And it's been presented to you as if	
3	it was some sort of validation of US law under all	
4	circumstances for everybody. It's not. It says that	
5	if you certify that you adhere by certain principles,	12:59
6	if you self-certify, then you can transfer pursuant to	
7	Privacy Shield.	
8	MS. JUSTICE COSTELLO: Is it adopted under, what was	
9	it, 25(6)?	
10	MR. McCULLOUGH: I think it	13:00
11	MR. GALLAGHER: Yes.	
12	MR. McCULLOUGH: I think it has been, Judge, yes. I	
13	think it has been, yeah. Then, Judge, the fourth	
14	point, over the page at (d) is that in any event, while	
15	the Privacy Shield may be a strong indication of the	13:00
16	Commission's view, the Commission has been wrong in	
17	these matters and indeed like, I suppose that's the	
18	origin of the first <u>Schrems</u> case, Judge.	
19	MS. JUSTICE COSTELLO: Mm hmm.	
20	MR. McCullough: That the Commission was wrong in that	13:00
21	regard.	
22	MS. JUSTICE COSTELLO: I just want to understand your	
23	argument here. Are you saying that the Privacy Shield	
24	isn't a binding measure on the DPC?	
25	MR. McCullough: No, it is a binding measure on the	13:00
26	DPC, Judge.	
27	MS. JUSTICE COSTELLO: Yes.	
28	MR. McCULLOUGH: Yeah, it is. But	

MS. JUSTICE COSTELLO: And, therefore, on the court?

1	MR. McCULLOUGH: Sorry, but it's been presented to the
2	court as if it were an adequacy finding that is
3	relevant that, if you like, prevents the court
4	embarking upon and reaching a decision on the questions
5	of effective equivalence. And in my respectful
6	submission, it doesn't do that at all. All it does is
7	it says that there are adequate safeguards under
8	Article 25 for those who sign up to observe certain
9	principles. But that's not a set of principles that
10	anybody has signed up to in this case. It just doesn't 13:0
11	arise in the context of this case, Judge, in my
12	respectful submission.
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14	The fifth point, Judge, is this, that when you look at
15	the Privacy Shield Decision. Judge. it also contains a 13:0

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the Privacy Shield Decision, Judge, it also contains a provision akin to the Article 4 provision - it's at Article 3 of the Privacy Shield Decision. It also has a safety valve in it, in the same way as the **Safe Harbour** decision had a safety valve in it which was struck down. Now the Privacy Shield Decision has a 13:01 safety valve in it, its Article 3, which is phrased in wide terms. And so again the Privacy Shield Decision is subject to precisely the same logic as the **Safe** Harbour decision was in Schrems. You can't rely on it if the net effect of your reliance on it is to deprive 13:02 EU citizens of the rights to which they're entitled under the Directive and the Charter.

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So it's circular, Judge, to say that it's an adequacy

1	decision. It's an adequacy decision that contains
2	within it a provision whereby the DPC can override it.
3	MR. GALLAGHER: Sorry, it's not the DPC, it's the
4	Commission.
5	MS. JUSTICE COSTELLO: Well, I think what you mean is 13:
6	that in the sense that the DPC can bring proceedings to
7	challenge it in the way that Mr. Schrems brought
8	proceedings by way of judicial review which ultimately
9	challenged <b>Safe Harbour</b> , is that what you meant?
10	MR. McCULLOUGH: Sorry, Judge, just give me one second, 13:
11	because I've to find it.
12	MS. JUSTICE COSTELLO: Well, perhaps we might take it
13	up at two.
14	MR. McCULLOUGH: Very good, judge.
15	MS. JUSTICE COSTELLO: That'll give you a longer time 13:
16	to find it.
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19	(LUNCHEON ADJOURNMENT)
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1	THE HEARING RESUMED AFTER THE LUNCHEON ADJOURNMENT AS	
2	<u>FOLLOWS</u>	
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4	MS. JUSTICE COSTELLO: Good afternoon.	
5	REGISTRAR: In the matter of Data Protection	14:06
6	Commissioner -v- Facebook Ireland Ltd. and another.	
7	MS. JUSTICE COSTELLO: I just wanted to confirm that	
8	I will be in a position to resume this on Tuesday.	
9	MR. GALLAGHER: Thank you.	
10	MR. McCULLOUGH: Thank you, Judge.	14:06
11	MS. JUSTICE COSTELLO: I hope it doesn't interfere with	
12	previous arrangements.	
13	MR. McCullough: Judge, before lunch I was making a	
14	point about the fact that the Privacy Shield decision	
15	contains what I described as a safety valve, similar to	14:06
16	the safety valve contained in Article 4 of the SCC	
17	decisions. And I was making the point that that	
18	demonstrates that an Adequacy Decision in itself leaves	
19	open the possibility that if, contrary to the finding	
20	by the Commission, it turns out that the protections	14:07
21	provided by the foreign law are not adequate.	
22	MS. JUSTICE COSTELLO: And who operates the safety	
23	valve, yes.	
24	MR. McCullough: Well, that's the point. And I had	
25	suggested it was the Commissioner, Judge, and I think	14:07
26	Mr. Gallagher had intervened, so I just wanted to	
27	return, and said it was the Commission. I just wanted	
28	to give the court the text of the article to which	
29	T was referring in any event and in fact you will find	

1	it, Judge, in footnote 72 of our speaking note.	
2	MS. JUSTICE COSTELLO: Yes.	
3	MR. McCullough: And it's Article 3 of the Privacy	
4	Shield decision itself. The Privacy Shield decision,	
5	Judge, just to point you to the place where you'll find $_{ extstyle 1}$	4:07
6	it, is at Book 1 of the EU authorities, Tab 13.	
7	MS. JUSTICE COSTELLO: Hmm.	
8	MR. McCULLOUGH: The decision itself is a short item,	
9	as the court is aware, at the end of a very long series	
10	of recitals. One paragraph of it is Article 3 which	4:08
11	provides as follows:	
12		
13	"Whether the competent authority of the Member States	
14	exercises their authority pursuant to Article 28(3) of	
15	Directive 95/46/EC leading to the suspension or	4:08
16	definitive ban of data flows to an organisation in the	
17	US that is included in the Privacy Shield List in	
18	accordance with Sections I and III of the Principles	
19	set out in Annex II in order to protect individuals	
20	with regard to the processing of their personal data, 1	4:08
21	the Member State concerned shall inform the Commission	
22	without delay."	
23		
24	So, in the case of Ireland, Judge, it's the DPC who	
25	makes an order.	4:08
26	MS. JUSTICE COSTELLO: Mm hmm.	
27	MR. McCULLOUGH: She exercises her powers pursuant to	
28	Article 28(3) which, in the case of our Ireland, are	
29	her powers under section 11 of the Data Protection Act.	

1	When does she do that? She does it when she needs to	
2	do so in order to protect individuals with regard to	
3	the processing of their personal data. And so it's an	
4	important aspect, Judge, of the Privacy Shield decision	
5	that it contains within it the recognition that it may	14:09
6	not be a decision that actually does provide adequate	
7	protection for individuals with regard to the	
8	processing of their personal data.	
9	MS. JUSTICE COSTELLO: Is that required because in	
10	<u>Schrems 1</u> the CJEU says that you can't preclude a	14:09
11	national authority from enquiring?	
12	MR. McCullough: Well, the Safe Harbour Decision,	
13	Judge, contained an article - was it Article 3 or 4 -	
14	Article 3, Judge, which was prescriptive and it set out	
15	limited circumstances in which the DPC could make an	14:10
16	order under Article 28(3) or section 11. And one of	
17	the findings in <u>Schrems</u> at the end of the judgment was	
18	to the effect that that too was a breach of	
19	MS. JUSTICE COSTELLO: Was it Article 28?	
20	MR. McCullough: It was a breach of, I think,	14:10
21	Article 28, Judge, and perhaps the Charter rights, but	
22	it was also struck down. The Article 3 aspect of the	
23	Safe Harbour Decision was struck down, but that was	
24	precisely because it was too prescriptive as to the	
25	conditions that it laid down in order to justify the	14:10
26	intervention of the DPC.	
27	MS. JUSTICE COSTELLO: Hmm.	
28	MR. McCULLOUGH: So the original version of Article 4	

in the SCC decisions contained a set of circumstances

1 under which the DPC could intervene. They are less 2 prescriptive than those in the Safe Harbour Decision, 3 I won't bring the court to it, but if the court looks at it you will see the criticism made in **Schrems**, at 4 the very end of the judgment, of the guite prescriptive 14:11 5 6 nature of the circumstances under which the DPC could 7 act. 8 The Article 4 conditions in the Safe Harbour Decision 9 was always less prescriptive, but the 2016 amendment of 14:11 10 11 the SCC decisions was premised on a conclusion that, 12 because of what the Court of Justice had said in Schrems in relation to Article 3 of Safe Harbour, it 13 14 was now better to open up Article 4 so as to remove any prescription as to the circumstances in which the DPC 15 14:11 could act, and that's the order of events. 16 17 MS. JUSTICE COSTELLO: And this Article 3 and Privacy Shield is in comparable terms to the new Article 4? 18 19 MR. McCullough: Exactly, Judge, it's in comparable 20 terms with what I might call the new model article. 14:11 21 MS. JUSTICE COSTELLO: Yes. 22 MR. McCullough: It's the same for practical purposes 23 as Article 4 of the SCC decisions in its new version. MS. JUSTICE COSTELLO: Hmm. 24 25 MR. McCULLOUGH: Judge, I want to go back to one thing 14:11 26 I said about the Privacy Shield decisions before lunch. 27 I said that we don't know if Facebook have signed up. 28 I think in fact we have heard in the course of the

evidence that they have signed up. In that context

1	there is one document missing from those before the	
2	court. In our footnote 6, Judge, we refer to a letter,	
3	correspondence passing between us and the solicitors	
4	for the DPC, I should give you that, Judge.	
5	MS. JUSTICE COSTELLO: Thank you. (SAME HANDED TO THE	14:12
6	COURT)	
7	MR. McCULLOUGH: Because you don't have it as yet.	
8	Hopefully you will be able to add it, Judge, to the	
9	folders that you have.	
10		14:12
11	And you see, Judge, in the recent past we asked them	
12	again what are the basis upon which, the legal basis	
13	upon which your client relies to transfer and they said	
14	that they weren't answering that in circumstances	
15	where: "Your request doesn't relate to an issue in the	14:12
16	above proceedings." And then they made a comment in	
17	respect of costs, Judge. The comment in respect of	
18	costs doesn't matter for present purposes.	
19		
20	But the point is this, Judge: That we don't know the	14:13
21	basis upon which Facebook transfers all data to the	
22	States. The court will recall that's an express issue	
23	that we raised in the complaint. It's clear that there	
24	are other bases but the DPC was asked to investigate	
25	them, Judge, and didn't do so. That's one of the	14:13
26	criticisms we make about the necessity of a reference.	
27		
28	What we can certainly say, Judge, about the Privacy	
29	Shield decisions is that they are not relied on in this	

1	case.
2	MS. JUSTICE COSTELLO: Mm hmm.
3	MR. McCULLOUGH: For the purpose of these transfers
4	and, therefore, Judge, in my respectful submission,
5	they don't affect the court's decision in <i>this</i> case. 14:
6	
7	And then the final point I want to make about Privacy
8	Shield, Judge, is what's expressed at paragraph 55 of
9	the speaking note. For the reasons, Judge, that we
10	have gone through, the Privacy Shield, the adequacy,
11	the validity, I should say, of the Privacy Shield
12	decision doesn't arise in this case. But we do also
13	express the view, Judge, that it is in fact invalid
14	under Article 25 of the Directive and the Charter. We
15	say it's not being invoked and considerations such as 14:
16	that don't arise.
17	
18	But I suppose it is important just to say this, Judge:
19	If I am wrong about all of that and if the court thinks
20	that it plays an important part in its considerations 14:
21	well then the court will have to reflect back to the
22	way in which the first Schrems case developed. In that
23	case, Judge, ultimately the issue that came before
24	Hogan J wasn't one in which the parties
25	straightforwardly raised the validity of the Safe
26	Harbour Decision but he said well I need to have a
27	decision on that in order to enable a - sorry,
28	ultimately the Court of Justice embarked upon that and

said now we need to have a decision as to the validity

of the Safe Harbour Decision.

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So, while I'll not advocating for this, Judge, I suppose one possible outcome of all of this, if Privacy Shield becomes central to the court's decision, 14:15 although I say it didn't for all the reasons I have explained, well then it's possible the court will have to ask about that as well. That's an issue I suppose to be raised when we see the court's judgment and, if the issue arises, well then we would have an 14:15 opportunity to talk about questions, Judge. As I say in our respectful submission the drafting of questions won't arise, but, if it does, Judge, I suppose that's a possibility that may have to be considered depending upon the role the Privacy Shield plays in the court's 14:15 determination. I am just, if you like, marking that, Judge.

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Just a few other issues, Judge, that I want to return to. One, Judge, was a point I was discussing before

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lunch in relation to gaining access to data and

I wanted to bring the court's attention to something

that the Advocate General said in **Schrems**, Judge, and

to something that appears in one of the recitals to the

Directive. It's perhaps just actually the latter,

14:16

Judge, if the court looks at our footnote 66.

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I make this point, Judge, because there's a suggestion, I think, implicit in what Facebook says that there's a

1	distinction to be drawn between, if you like, searching	
2	by a machine, sort of automatic searching on the one	
3	hand, and then physically looking through documents on	
4	the other hand. That's an addressed at footnote 66,	
5	Judge. We say, Judge, that there isn't any difference	14:16
6	in law between the two, no difference between a manual	
7	search on the one hand and a search by an automated	
8	process on the other hand.	
9		
10	We rely in that regard, Judge, on a recital in the	14:16
11	Directive, the Directive at issue in this case, recital	
12	17, which provides:	
13		
14	"Whereby the protection of individuals must apply as	
15	much to automatic processing of data as to manual	14:17
16	processing." Then Article 3:	
17		
18	"The director shall apply to the processing of personal	
19	data wholly or partly by automatic means, and to the	
20	processing otherwise than by automatic means of	14:17
21	personal data which form part of a filing system or are	
22	intended to form part of a filing system."	
23		
24	Sorry, just to look at one thing. Yes, Judge, sorry,	
25	I just wanted to get clear for myself that that's a	14:17
26	quote from Directive 95/46, which it is, Judge, that's	
27	what Article 3 provides.	
28		
29	Now, Judge, I just wanted to return briefly to this	

1	question of whether, that we had some discussion about	
2	before lunch and in which Mr. Gallagher intervened, as	
3	to the extent to which this distinction between	
4	national security on the one hand and foreign	
5	intelligence on the other hand was discussed in the	: 1
6	evidence.	
7	MS. JUSTICE COSTELLO: Mm hmm.	
8	MR. McCULLOUGH: And I just wanted to bring the court's	
9	attention to something to which I should have brought	
10	the court's attention, Judge, which is part of	: 1
11	Ms. Gorski's evidence where she was asked about and	
12	gave an answer to this. It's at transcript Day 4	
13	page 30 and question 36, Judge.	
14		
15	She is asked a question: "Q. At item 2 it is suggest 14	: 1
16	that the US régime is 'required to meet the objectives	
17	of genuine interest or the rights and freedoms of	
18	others' and it goes on to provide: 'The surveillance	
19	is designed to stop terrorism and protect national	
20	security, arguably the foremost duty of the state'? 14	: 1
21		
22	A. Certainly stopping terrorism and protecting	
23	national security are objectives that the government	
24	pursues through its foreign intelligence surveillance,	
25	but the foreign intelligence surveillance is much	
26	broader given the definition of foreign intelligence in	
27	FISA and also given the even broader definition of	
28	foreign intelligence in Executive Order 12333. Under	

the executive order, foreign intelligence is defined in

1	such a way that virtually any communication made by a	
2	foreigner abroad could be deemed foreign intelligence."	
3		
4	Which is a point, Judge, I think I was making before.	
5	MS. JUSTICE COSTELLO: Mm hmm.	14:19
6	MR. McCullough: That the material that falls under the	
7	foreign intelligence rubric in 12333, but in particular	
8	in 702, is clearly broader than the national security	
9	rubric.	
10		14:19
11	Then the final point, Judge, to which I said I would	
12	return is 12333. And I said, Judge, I just asked	
13	somebody to have a look at the evidence so as to	
14	reflect on what parts of 12333 are relevant, Judge.	
15	And it applies, Judge, and is relevant to all	14:20
16	collection outside the US, so that's collection that	
17	occurs on the transatlantic cable before data, if you	
18	like, hits the US border, if that's an accurate	
19	analogue for what data actually does.	
20		14:20
21	Ms. Gorski dealt with that, Judge, on Day 4, pages 16,	
22	145 and 147. She said that that is relevant to EU	
23	citizens' data on route to the US.	
24		
25	The Transit Authority, Judge, and the radio	14:21
26	communications authorities also fall within 12333, but	
27	I accept that they are not relevant to Facebook, Judge.	
28	Because, insofar as Facebook specifically is concerned,	
29	Judge our complaint is data if you like that goes to	

and then stops in the US and then is subject in the US to surveillance by national security.

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Then finally, Judge, I just wanted to return to a point that I made earlier which is addressed at paragraphs 56 14:21 and 57 of the speaking note, it is simply to do with the questions. In summary, Judge, as the court is aware, our submission is that there oughtn't to be a reference for all of the reasons that I have embarked upon, but if I'm wrong about that, Judge, and there is to be a reference, as the DPC suggests, well then, in our respectful submission, Judge, it's not simply a matter of asking the single question that the DPC has raised, there would almost certainly be other questions to be asked.

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The precise nature of those questions I think would necessarily depend upon the court's findings, what the court had found by way of factual background. I won't address that now with the court, it would be a 14:22 waste of time to do so, but I just say, I think in common with Ms. Hyland, Judge, is if the court, contrary to our submission, reached the conclusion that it is appropriate to refer a question well then we would welcome the opportunity to address the court 14:22 again as to the appropriate questions to be referred. May it please the court.

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1	SUBMISSION BY MR. GALLAGHER:	
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3	MR. GALLAGHER: Judge, before Mr. Murray starts	
4	I wonder might I be permitted to correct two matters	
5	that, it will just take me a moment, that	14:22
6	Mr. McCullough touched on and then refer to the	
7	significance of that Gorski answer that he has just	
8	mentioned, if that's permissible.	
9	MS. JUSTICE COSTELLO: Well I think it is probably	
10	preferable, yes, that everything is dealt with fairly	14:22
11	in this matter. Yes, thank you.	
12	MR. GALLAGHER: Yes. Thank you, Judge. The point in	
13	relation to the DPC's powers under the Adequacy	
14	Decision.	
15	MS. JUSTICE COSTELLO: Yes.	14:23
16	MR. GALLAGHER: I don't think that's been accurately	
17	set out by Mr. McCullough, with the greatest of	
18	respect. If you look at Article 3, Judge.	
19	MS. JUSTICE COSTELLO: Just let me get that out now.	
20	MR. GALLAGHER: Yes.	14:23
21	MS. JUSTICE COSTELLO: It's in the first book, isn't	
22	it?	
23	MR. GALLAGHER: It is, in divide	
24	MS. JUSTICE COSTELLO: 13, is it?	
25	MR. GALLAGHER: 13, exactly, Judge. What's referred	14:23
26	to, and it's on page 35, Judge, that you were referred	
27	to, Article 3 of the decision.	
28	MS. JUSTICE COSTELLO: Yes.	
29	MR. GALLAGHER: What is referred to in Article 3 of the	

1	decision is not a power of the DPC, of any Member State	
2	to suspend in any way the Privacy Shield, all that the	
3	DPC can do is to suspend a data flow to an organisation	
4	in the US included in the Privacy Shield where the	
5	principles are not adhered to. And you will remember	14:24
6	that the principles dealt with what I called the	
7	private sector, the private activities and the public	
8	security was dealt with separately.	
9		
10	So if somebody doesn't comply with the principles, you	14:24
11	can stop in respect of an organisation. But it's	
12	Article 4 that deals with a revision of the Privacy	
13	Shield and it's only the Commission that is given a	
14	role in respect of that. (Short pause)	
15		14:24
16	Sorry, Judge. The second point was just, he made a	
17	reference, and I think slightly critical of Ms. Hyland,	
18	to page 61 of the FRA Report and footnote 438 and the	
19	passage which quoted notification and he referred to	
20	the case of $\overline{\mathbf{ZZ}}$ at the footnote.	14:25
21	MS. JUSTICE COSTELLO: This is page 61, is it?	
22	MR. GALLAGHER: It is page 61, footnote 438.	
23	MS. JUSTICE COSTELLO: Yes.	
24	MR. GALLAGHER: And said it or implied, I'm not making	
25	any criticism of Mr. McCullough on a personal basis,	14:25
26	but just he implied it was a case of notification and	
27	national security - or, in the case of national	
28	surveillance, it was an entirely different case. It	
29	was a case about the reasons given for a decision to	

1	refuse entry to the UK on the grounds of national
2	security which is a different matter.
3	
4	And, finally, on the reference to Gorski, the answer of
5	a witness in a case doesn't make the matter an issue. 14:28
6	It has never been an issue, national surveillance is
7	the basis of the decision and, while we've gone outside
8	the reasoning of the decision, we've never gone outside
9	the issue which was national surveillance. Judge, in
10	any event Article 4(2) of TEU provides, outside the 14:26
11	scope is essential State functions. And also you find
12	in Article 3(2), which is the Directive itself, refers
13	to national security including the economic well-being
14	of the State. So it's not an issue, if it were an
15	issue I would say that was a legitimate objective, but $_{ m 14:26}$
16	it's not been made an issue in the case by this answer
17	by Ms. Gorski.
18	MS. JUSTICE COSTELLO: Thank you.
19	
20	SUBMISSION BY MR. MURRAY: 14:27
21	
22	MR. MURRAY: May it please you, Judge. We've an awful
23	lot to respond to, Judge, in the sense that I think
24	there have been altogether seven speeches made.
25	MS. JUSTICE COSTELLO: Oh, I know and you are not being 14:27
26	confined, I have cleared my diary for next week.
27	MR. MURRAY: Well I am alarmed to [inaudible] say til
28	next week.
29	MS. JUSTICE COSTELLO: I am looking at what happened.

1	We have already had a 33% increase.	
2	MR. MURRAY: Yes. Well, Judge, I make those comments,	
3	not by way of laying foundation for certainly next	
4	week, but really just explaining that	
5	MS. JUSTICE COSTELLO: It's a short week.	14:27
6	MR. MURRAY: Well I hope so, Judge. Just logistically	
7	managing, I suppose, the responses to all of the	
8	various points which have been brought from different	
9	perspectives, some in conflict with each other, some	
10	new, some old, some variance, some familiar themes,	14:27
11	that what I'm proposing to do in the course of the	
12	reply, and it will either be myself or myself and	
13	laterally Mr. Collins, is to try to gather together by	
14	reference to a number of themes the contentions you	
15	have heard.	14:28
16		
17	What I have done, Judge, and I'll just hand a copy up	
18	to you and one to my Friends is to try to (SAME HANDED	
19	TO THE COURT) produce some sort of a road map. I don't	
20	present it, Judge, as being completely comprehensive of	14:28
21	the issues in the case, although it is, as I now see,	
22	headed "issues", but it is the road map of the	
23	questions which seem to me to have emerged from the	
24	various submissions you have heard, and what I've laid	
25	out here defines more or less the sequence in which I'm	14:28
26	going to deal with them.	
27		
28	First of all, the issue identified as to whether the	
29	court is entitled to look at matters that are (a) not	

addressed in the Draft Decision or (b) have arisen in the course of the hearing in considering whether to make a reference, and this is the issue as to whether it has been, I think perhaps inaccurately, referred to as to whether the court of its own motion can refer, although that is it in part. It is also the extent to which the Commissioner, when she comes to invoke the jurisdiction under paragraph 66 of <u>Schrems</u>, is confined to the Draft Decision so described, that's the first issue. That's a new issue. I suppose by definition the sense that it's directed to what has transpired in the course of the hearing.

The second issue, whether the reference is a moot.

This was, I think, Mr. Gallagher's first point. Again 14:29

I think it's a new issue, but an issue we can deal with, I think, very briefly.

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And then, thirdly, whether the court is precluded from referring by reason of the Privacy Shield decision.

Now I think it's fair to say that those three issues travel together to some extent because most, if not all, of the discussion around the introduction of new issues beyond the decision or the court's own motion are related to the Ombudsman process in the Privacy Shield. The Privacy Shield decision is also to some extent a new issue and, certainly in the manner in which it has been presented, is a fresh question.

1	So we'll deal with those and I don't think they will
2	take terribly long.
3	MS. JUSTICE COSTELLO: Hmm.
4	MR. MURRAY: Fourthly then, Judge, I'm going to suggest
5	the court should move to the issue of the findings the $_{ m 14:3}$
6	court should make in relation to US law. And
7	curiously, although this was the only issue on which
8	there was cross-examination, it's probably one of the
9	less contentious questions and, to the extent that, in
10	my submission, when the court comes to look at the 14:3
11	expert evidence it has heard, there isn't a huge
12	difference between the parties as to the contents of US
13	law.
14	
15	Then, fifthly, Judge, we move from there to consider 14:3
16	how those issues should be applied to the adequacy
17	analysis; in other words, that raises a series of
18	questions, which I think fit together, is the
19	proportionality analysis always necessary or is it
20	sufficient to look and see is the essence of the right 14:3
21	protected in the third country; if it is sufficient to
22	look at the essence of the right, is the essence of
23	Article 47 right impaired by US law? If the concern is
24	with the absence of a remedy for the purpose of
25	Article 47, is the focus properly solely on judicial 14:3
26	remedies or should the court also look at non-judicial
27	remedies.

Then next, Judge, if the court finds that there is an

1	inadequacy, and of course one of the features of the	
2	SCCs, easily forgotten perhaps, is that by definition	
3	there's an inadequacy because if there weren't an	
4	inadequacy there wouldn't be a need for the SCCs in the	
5	first place. But obviously	14:31
6	MS. JUSTICE COSTELLO: Well, there could also not have	
7	been an adequacy finding, wasn't that also?	
8	MR. MURRAY: That's correct. But certainly, in our	
9	respectful submission, I'll come back to this later,	
10	that's a starting point. But nonetheless obviously the	14:32
11	court needs to identify what that is and to proceed	
12	then to see is that inadequacy, and I have used, well,	
13	neutral language for the moment, sufficiently addressed	
14	by the SCCs and then that raises a series of	
15	sub-questions: What's the appropriate test, do the	14:32
16	SCCs in force at the time of the Draft Decision meet	
17	that test in the light of the findings of US law, and	
18	in particular were the SCCs capable of meeting the	
19	inadequacy identified by the Commissioner, is the	
20	Ombudsman mechanism part of the SCCs.	14:32
21		
22	Just to stop there. I phrase it as a question,	
23	although I don't know that it's a matter in factum in	
24	dispute between the parties to the extent that my	
25	instructions are and my client takes the view that the	14:32
26	Ombudsman mechanism is part of the SCCs, but it is an	
27	outcome achieved in a somewhat opaque way, and I'll	
28	explain why I say that in due course, but it's part of	

the sequence of logic, as it were.

And then, finally, if it is part of the SCCs, does it 1 2 change the answer to (b); in other words, the answer in 3 relation to adequacy. 4 5 Is the proper comparator the law of the EU or that of 14:33 the individual Member States? The relevance of the 6 ECHR jurisprudence, the relevance of the fact that some 7 8 of the processing undertaken in the US for the purposes of national security, Article 4, and then, finally, 9 I have gathered together some of the objections 10 14:33 11 Mr. Schrems directs at me; does he challenge the 12 validity of the SCCs, if not is the Commissioner nonetheless entitled to seek a reference and was the 13 14 Commissioner required to resolve all other aspects of 15 his complaint before proceeding to seek the reference. 14:33 16 I'm sure I have missed something, as I said, but that 17 presents the issues and the themes with which I will be 18 addressing. 19 20 Some of them I can deal with very quickly because we 14:34 21 have dealt with them before, as I said others, insofar 22 as they develop the case from the written submissions, 23 I'll need to spend a little more time on. 24 Judge, before I do that and before I begin with the 25 14:34 26 first of those, I'm going to ask the court to perhaps 27 just take ten or 15 minutes to step back from the 28 minutiae of all of this. I'm not going to suggest that

this is a simple case, but I am going to suggest,

Judge, that it is not necessarily as complex as might appear from the blizzard of arguments and contentions that you have heard from the defendants and from the amici.

three issues which in truth can be resolved with

the court is whether there should be a reference rather

than whether particular questions of EU law should be

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In particular, Judge, I'm going to suggest that there are three issues, which are on this list and which I will deal with in detail when we come to them, but comparative ease, resolved insofar as the issue before 14:35

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The first of those is the argument advanced by Facebook, which I don't think it's unfair to say has been central to their case and is certainly central to their evidence in that it occupied a very significant proportion of it, which is whether you assess, whether the Commissioner assesses the adequacy of third country 14:35 laws by reference to what I am going to call an EU law standard or whether that is an exercise which ought to

definitively determined by the court.

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26 Do we, when you look at the contents of US law in

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going to inevitably lapse into Mr. Gallagher's habit of saying national *surveillance* which is a new phrase, but

relation, in the context of national security -- I'm

be undertaken by reference to a standard of the laws

14:36

applicable in the individual Member States.

national security; do you look at the EU standard derived from the court's interpretation of Article 47 or do you look at the law in Germany or Holland or Britain or amalgamate them or try to identify the lowest common factor or denominator amongst them.

14:36

In my respectful submission that is an issue that can be resolved by this court relatively easily. Nobody, insofar as we can ascertain, who has ever approached this issue has addressed it in the manner which is the being suggested by Facebook. The court in **Schrems**, the Commission in the Privacy Shield do not look to identify the elements of the laws of the individual Member States and from there make a determination as to adequacy, they operate on the basis of the principles of EU law.

And for this court to adopt the analysis which has been suggested by Facebook in relation to this question would unavoidably involve you in adopting an approach 14:37 and an analysis which is at loggerheads with the approach and analysis adopted by the Court of Justice and indeed, insofar as it is significant, the Commission. And, Judge, I would venture to suggest that that method of analysis as suggested by my Friends 14:38 is one which, when one looks at how this area of European law has developed, it's a method of analysis which, with respect, makes little sense for this reason: When the court looks at the three principal

decisions in this area, <u>Digital Rights</u>, <u>Schrems</u> and now <u>Watson</u>, they are all, but in particular <u>Digital Rights</u> and <u>Watson</u>, examples of the Court of Justice deciding that the laws of the individual Member States and, not just one or two Member States, the laws of the vast majority or, in the case of <u>Digital Rights</u>, all of the Member States, actually or arguably, and I'll come back to that later, fell short of the standard in the Charter.

I mean **Watson** is a particularly, well **Digital Rights** is

a good example because there the court struck down a Directive which had been implemented in all Member States and yet the constituents of that Directive were held by the court to be contrary to the Charter; and in 14:39 <a href="Watson">Watson</a> the court determined that, if I can use the phrase, automatic retention, mandatory automatic retention without differentiation between those who may

be in areas affected by criminal activity or not was

contrary to the Charter, although in fact nobody, none

of the plaintiffs argued for such an outcome in <u>Watson</u> and many of the Member States had laws precisely to

be involved in criminal activity or may not or may not

that effect.

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So the fact of the matter is that the standard which has been set by the European Court of Justice is one which has arisen from what the court ultimately identified as deficiencies in the laws of the

individual Member States. It would make very little sense to say that the standard against which you match the third country is anything other than that European standard.

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And it would furthermore, in my respectful submission, make little sense because it begs so many questions. How exactly is this calculus to be devised and applied, is it where every Member State has a particular rule, is it where most Member States have a particular rule, is it where the Member States that have developed security services have a rule, is the lowest common denominator of all the Member States, it's a method of analysis, in my respectful submission, which would be extremely difficult to apply, but, most importantly insofar as you are concerned, it is a method of analysis which is entirely at loggerheads with the analysis adopted by the Court of Justice to the extent that, in my respectful submission, it is not a method of analysis that the court would appropriately adopt

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14:41

So I present that as a first issue which, and maybe Mr. Gallagher is right, maybe he will be able to go to the Court of Justice and convince it that the analysis it adopted in those various cases is wrong, but that is

itself and say 'I am refusing a reference on this basis

because the law of Germany and the law of Holland or

British law are worse or less protective than the law

of the United States'.

1 where that issue would have to be resolved. It is one 2 of a number of features of the Facebook case which 3 incline towards rather than against a reference. 4 5 The second issue, Judge, relates to the question of 14:41 6 national security, and exactly the same point applies 7 in this connection. As we understand the Facebook 8 case, the national security argument has perhaps three different versions. The first is the version whereby, 9 10 because the court, because my client originally was 14:42 11 concerned with matters affecting the national security 12 of the United States, that for that reason alone competence was ousted and the review which was 13 14 undertaken was precluded. That's the version, I should 15 observe, which is recorded in the written submissions. 14:42 16 17 The second version is in fact conceptually quite distinct from that. It is that national security is 18 19 off limits to the Charter and, therefore, if a case 20 were to arise as to the national security surveillance 14:43 21 practices of the German authorities, the court would 22 have to say it's off limits and therefore the 23 comparator with the United States is effectively, certainly taken to its logical conclusion, one where 24 25 there is no comparator at all. That's the second 14:43 26 version. 27 28 And the third version, with which I'm not concerned at

the moment and I'm going to come back to in the course

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of the substantive submissions is well, and it really fits in more the European Court of Human Rights level, national security is a very important objective, it has particular features and aspects to it. They condition the proportionality test properly applied to data

14:44 protection, insofar as it arises.

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But to take the first two of those, Judge: For either of those to be correct then Hogan J, when he referred **Schrems** to the Court of Justice, overlooked a 14:44 fundamental jurisdictional aspect of the dispute which was before him. Not only did Hogan J overlook that because remember, Judge, the entire first **Schrems** case was about and, as far as I can ascertain, only about national security surveillance in the United States. 14:44 You will recall the references by Hogan J and indeed the Court of Justice to the Snowden disclosures and the practices of the NSA, it was all about national security, but Hogan J apparently did not realise that actually he was referring something which was entirely 14:45 outside the competence of European law. When it got to Europe, the Advocate General, whose ruling or opinion you will see is replete with references to national security and the national security practices in the United States, the Advocate General overlooked it and, 14:45 the Advocate General having overlooked it, the Court of Justice overlooked it as well.

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Because actually their ought to have been one of two

1	short sharp answers to it: (a) this is national	
2	security in the United States and national security is	
3	outside the competence and the Charter doesn't apply or	
4	the Directive doesn't apply so that's the end of that,	
5	or (b) well when we compare regulation or remedies,	14:45
6	paragraph 95, in Europe with those in the United	
7	States, well actually there aren't any in Europe	
8	because it is all completely off limits, and that of	
9	course is not the analysis which was adopted.	
LO		14:46
11	Not only Hogan J, the Advocate General and the Court of	
L2	Justice, but when the European Commission comes to	
L3	undertake its analysis for the purposes of Privacy	
L4	Shield, it does not pay any heed to this apparently	
L5	fundamental competence bar. Indeed, taken to its	14:46
L6	logical conclusion, the argument dictates that the	
L7	European Commission should not have been engaging in	
L8	this exercise of analysis of US surveillance law at	
L9	all.	
20		14:46
21	So that again in my respectful submission takes this	
22	court to a very short point of conclusion on the	
23	national security issue, the first two aspects of it,	
24	the third is different and I'll deal with it	
25	differently.	14:47
26	MS. JUSTICE COSTELLO: Yes.	
27	MR. MURRAY: And the point of conclusion is that for	

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you to conclude that the national security bar pulls

down the curtains on this entirely would put the court

1 in clear conflict with the decision in **Schrems**. 2 I don't believe that that can be addressed by saying 3 'well nobody argued it before them'. MS. JUSTICE COSTELLO: It's a matter of jurisdiction. 4 MR. MURRAY: It is absolutely fundamental. Once again 5 6 maybe Mr. Gallagher is right, I'm going to explain very 7 shortly in a moment why he isn't but maybe he is right, 8 but, if he is, the only place that question can be determined is by the Court of Justice. And it is, and 9 I do no disrespect to the sophistication and novelty of 14:47 10 11 the argument, but it is striking that he has been 12 unable to produce before the court, not only any authority in the form of judicial decision, but any 13 14 informed commentary which even suggests that the analysis which has been so vigorously urged upon you is 14:48 15 the correct one, and this is again a central pillar of 16 17 the case advanced by Facebook. 18 19 Judge, in fact the arguments, and again I will develop this in more detail when I look at this, undoubtedly it 14:48 20 21 will be Tuesday in the context of the issue sheet, 22 no. 9, but it is actually in my respectful submission very simple. First of all, national security, where 23 it's referred to in TEU or in the Directive, is the 24 national security of Member States. It is not the 25 14:48

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national security of a third party state. And, insofar

as it is suggested that, once you enter the zone of

national security, Member States are entitled to pull

down the shutters on their data privacy laws and say

1	'sorry the Charter doesn't apply, we can do what we	
2	like', that is fundamentally misconceived and can	
3	I just direct you to two statements in the FRA Report	
4	which address this very issue.	
5		14:49
6	I don't remember the book it is in, Judge.	
7	MS. JUSTICE COSTELLO: I have it, it is Tab 61.	
8	MR. MURRAY: And it'sbut if you look	
9	MS. JUSTICE COSTELLO: Just as a matter of curiosity,	
10	what's the status of this FRA Report? I mean it is	14:49
11	evidence because Mr. Geoffrey Robertson exhibited it,	
12	am I right?	
13	MR. MURRAY: It was exhibited to Mr. Robertson's	
14	affidavit. It is also obviously a document of some	
15	official status and I think with the relevant	14:49
16	provisions of the	
17	MS. JUSTICE COSTELLO: Yes. You know the way,	
18	obviously when you have decisions of the European	
19	Council, they speak for themselves.	
20	MR. GALLAGHER: Yes.	14:49
21	MS. JUSTICE COSTELLO: I am just wondering does that	
22	speak for itself?	
23	MR. GALLAGHER: It does, for the reasons identified by	
24	Ms. Hyland, it's a particular role provided for.	
25	MS. JUSTICE COSTELLO: Based on its role, thank you.	14:50
26	MR. GALLAGHER: It is, yes, and Mr. Robertson explains	
27	that also in his second affidavit.	
28	MR. MURRAY: Yes. Mr. Robertson's affidavit, evidence	
29	as it is now formulated, seems to be largely	

1	MS. JUSTICE COSTELLO: Based on this.	
2	MR. MURRAY: Well - based on this, yes. If you turn,	
3	Judge, to page 10 and if you look, Judge, on the	
4	right-hand column.	
5	MS. JUSTICE COSTELLO: Mm hmm.	:50
6	MR. MURRAY: Second paragraph, the paragraph begins:	
7		
8	"The limits of the national security exemption are	
9	subject to debate, including in relation to the	
10	activities of intelligence services. Although	:50
11	international guidelines exist, there is no uniform	
12	understanding of 'national security' across the EU.	
13	The concept is not further defined in EU legislation or	
14	in CJEU case law, although the CJEU has stated that	
15	exceptions to fundamental rights must be interpreted 14:	:51
16	narrowly and justified."	
17		
18	But this is the important statement, Judge: "The CJEU	
19	has also stated that the mere fact that a decision	
20	concerns state security does not render EU law 14:	:51
21	inapplicable."	
22		
23	Now that is, as Mr. Gallagher correctly observed by	
24	reference to the footnote derived from a case <b>ZZ</b> , which	
25	was a case about entry into a Member State. But, if	:51
26	you turn over the next page, this is elaborated upon,	
27	again on the left-hand side. You'll see there's a	
28	quotation there, Judge, and if I can just open the two	
29	sentences before that quotation:	

1 "The 'national security' exception thus cannot be seen 2 as entirely excluding the applicability of EU law. As 3 the UK Independent Reviewer of Terrorism Legislation recently put it - and this is Mr. Anderson's report -4 'National security remains the sole responsibility of 5 each Member State'." 6 7 8 So the EU has no role in legislating in relation to the Member States' national security: "But, subject to 9 that, any UK legislation governing interception or 10 11 communications data is likely to have to comply with 12 the EU Charter because it would constitute a derogation from the EU Directives in the field." 13 14 15 And, Judge, I will come back to this in a little bit more detail, but perhaps just to state it at its most 16 17 simplest for the purposes of this introduction: Once you fall within the scope of EU law, and, as the court 18 19 has heard, the provisions in relation to the Union's 20 competence over data protection and data processing are 14:52 21 contained in article, I think it's 16 of TFEU, data 22 processing within the competence of EU law, once you 23 fall within the competence of EU law any derogation from that is subject to review by reference to the 24 general principles of the Charter. 25 26

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You don't get a pass because in a particular context the purpose of your processing relates to national security. To take an example, which I'm sure is one I'm going to regret because, necessarily these examples don't cross over, tax is outside the competence of the EU, but that does not mean that tax laws don't, cannot come under scrutiny if they interfere with the freedom of movement or freedom of establishment or if they don't constitute a State aid, for example.

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So, Judge, the contention that once you are within the zone of national security, which of course, the FRA refers to the uncertainty even around the definition of 14:54 that, what exactly is it, is all terrorism national security or only terrorism from outside forces? And what's the difference between outside terrorism and domestic terrorism and the difference between terrorism, the difference between terrorism and 14:54 widespread organised crime, is widespread organised crime outside national security and domestic terrorism, what are the lines, they are very difficult lines to draw.

But in our respectful submission, and again I will elaborate upon this, but for the purpose of this introduction the underlying point that I am anxious to emphasise is that one can see why the Court of Justice assumed that national security was not or the fact it was dealing with US national security was not relevant to its evaluation of <u>Schrems</u>. And, therefore, again maybe there's an issue to be referred here, but not an issue which can preclude the court from making a

reference without going directly counter to what the court has done, the Court of Justice has done.

I think the approach taken by the Commission as well to the Privacy Shield decision speaks volumes about the general understanding of the limits of national security as a defence to data protection claims. That's the second issue that I'm just anxious to emphasise.

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And the third is Privacy Shield. This again has acquired, I suppose, a life in the course of the hearing that it did not have in submissions. I don't make any point about that, we are here to address everything. But I think, Judge, there have been some, well some confusion has been generated around this and it's important to separate out what we're about, what Privacy Shield is about and how the two relate to each other, if they do at all.

I am not challenging Privacy Shield. I think one of the interesting aspects, albeit a very superficial observation, but one of the interests aspects of the Privacy Shield decision is that it's not a decision on the adequacy of United States law, it's a decision on the adequacy of the protection provided by the Privacy Shield, that's how it is titled. And of course the reason for that is this: Privacy Shield is United States law plus the principles provided for in the

1	Privacy Shield, the various undertakings given by the	
2	United States government as referred to in the	
3	appendices to the shield, plus the Ombudsperson. And	
4	what the European Commission decided was the sum of	
5	those parts were adequate and transfers may be made	14:57
6	under the Privacy Shield by those companies who are	
7	prepared and/or in a position to subscribe to its	
8	principles. But the fact that it is there does not	
9	mean that US law has been found to be adequate and in	
10	particular it does not amount to a finding that the	14:57
11	SCCs are adequate.	
12		
13	Now, Judge, there's a number of threads of the case	
14	which cross over at this point.	
15	MS. JUSTICE COSTELLO: It feels like looking at a	14:58
16	carpet page in the Book of Kells, I have to say.	
17	MR. MURRAY: Yes, and hopefully, with the aid of the	
18	road map I have given you, we can try to kind of	
19	separate some of these. This case is about the SCCs	
20	and, at the time the decision of the Commissioner was	14:58
21	issued in its draft or preliminary form, the SCC	
22	decisions stood on their own. Thereafter Privacy	
23	Shield was introduced or the decision was finalised.	
24	Now, just to say this, and there's no evidence to this	
25	effect, let me just say that before I make this	14:58
26	observation.	
27		
28	But the reason there's no evidence to this effect is	

that this was never an issue in the affidavits. In

1	fact at the time the decision was issued by the
2	Commissioner it was not clear that Privacy Shield was
3	going to be finalised within two months. This process
4	has been going on for two years, and it was not evident
5	when it was going to be finalised and the Commissioner $_{ m 14:59}$
6	was under direction from this court to proceed with
7	Mr. Schrems' investigation. I'll come back to that,
8	but, I think somewhat unfairly, this impression has
9	been given that the Commissioner knew that this was
10	about to come out and for some reason, which I haven't 14:59
11	been able to discern what it is implied the reason is,
12	she rushed this decision out and got her proceedings
13	out in the knowledge that Privacy Shield was about to
14	land. That is emphatically not the case.
15	14:59
16	Anyway, to go back, Judge, to the issue. The case is
17	about the SCCs because at the time of the decision and
18	now Facebook transfers information under the SCCs and
19	the question is whether they operate validly having
20	regard to Article 25 and Article 26, save for one 15:00
21	matter, the Privacy Shield stands quite independently
22	of that.
23	
24	Now, Facebook I'll just let the stenographer change,
25	Judge.

Now, Judge, since Privacy Shield came into effect, it's our understanding - and again there isn't evidence before the court, but it's a matter that's objectively

1	ascertainable and I'm sure this won't be disputed by my	
2	Friends - Facebook transfers two categories of data	
3	under Privacy Shield, but the rest of its data is	
4	transferred under SCCs. And I get that from Facebook's	
5	own website, where they publicise their involvement in	15:01
6	Privacy Shield. Everything else is transferred under	
7	SCCs. And	
8	MS. JUSTICE COSTELLO: Does that mean that they've	
9	signed up to the principles?	
10	MR. MURRAY: They've signed up. But it does not mean	15:01
11	that it is convenient or appropriate for them to	
12	transfer all of their data under Privacy Shield.	
13	Because of course, Privacy Shield involves undertakings	
14	at the importer level as well and certain constraints	
15	and restrictions which one can see a data exporter	15:01
16	might not wish to, or might not be able to apply to all	
17	of its data. So I don't know why they don't use it for	
18	all of their data, but it is certainly the case that	
19	they do not.	
20		15:02
21	And in fact you raised a question with Mr. Gallagher -	
22	and in fairness to Mr. Gallagher, one never disagrees	
23	with the judge's point - but you said 'Well, are you	
24	saying it's moot because if I strike down the SCCs then	
25	you can just go and transfer all of your information	15:02
26	under Privacy Shield?' And Mr. Gallagher, again I say	
27	it, for the reason I don't criticise him for said	
28	'Yes, that's exactly what I'm saying'. But in truth,	

that is *never* what they have said. And there is no

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evidence before the court that they would want to or even *could* do that.

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So that is why the adequacy finding as to Privacy Shield does not mean that there is adequacy which binds 15:02 the court, or an adequacy finding which binds the court or my client, leaving aside the point made by Mr. McCullough as to the impact of the Safe Harbour But there is one point at which Privacy decision. Shield undoubtedly intrudes, and it's this: That 15:03 certainly on one reading of the Privacy Shield material - and as I've already said to you, it's my client's reading - the Ombudsman is now a remedy available for those whose data is transferred under the SCCs. that is so, one of the issues that arises is whether 15:03 the existence of the Ombudsman under Privacy Shield as transferred over to SCCs remedies the inadequacies which were identified by the Commissioner in her draft decision.

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Now, we say they don't, because it's not an independent judicial remedy. And we've seen that -- we did not say that in our decision, absolutely, but we did make this point very clearly in our written submissions and indeed in our evidence - Mr. Richards addressed it.

That brings in my entitlement to go outside the decision, which is obviously the first point, substantive point I'm going to come to shortly, but just in terms of this sketch, as it were.

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If we are -- if the Court of Justice agrees that Ombudsman is not a remedy, that resolves the difficulties that we identified, then that undoubtedly could have implications for Privacy Shield. 15:04 not necessarily invalidate Privacy Shield, but absolutely it *could* have implications. But it is an entirely separate matter, insofar as it can be separate given that the Ombudsman derives from the Privacy Shield's decision, but it is not a challenge to the 15:05 Privacy Shield itself, because that is not a matter which we have brought before the court.

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But the critical point, Judge, is that for that reason, the Privacy Shield adequacy decision does not determine 15:05 the issues which are before you, aside from the point that Mr. McCullough has already made that of course the consequence of the Safe Harbour decision and the consequence of **Schrems** is that even though there is an adequacy decision, that doesn't prevent the reference of an issue as to its validity.

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MS. JUSTICE COSTELLO: But Mr. Gallagher said you could only do that where you have a head-on challenge, not a side wind challenge, or "collateral" was, I think, the way he put it.

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MR. MURRAY: Well, how can that be correct? That sounds right when it's said, as all things Mr. Gallagher says *sounds* right when it's said the first time. But just reflect on that. If it is the case that the Ombudsman

1	is part of the SCCs, if that's the case then a	
2	challenge to the SCCs is a challenge to the Ombudsman,	
3	because it's part of the SCCs. If that has a	
4	consequence for Privacy Shield, that's a separate	
5	matter. That's not a challenge to Privacy Shield. It	15:06
6	may be a consequence	
7	MS. JUSTICE COSTELLO: He was making it in a broader	
8	sense. He was saying, as I understand it, that Privacy	
9	Shield was an adequacy decision in relation to US law.	
10	Now, you said you disagree for the reasons you've just	15:06
11	outlined. But he says that that is a binding adequacy	
12	decision on, binding both on your client and on this	
13	court and that you can't have a collateral attack on an	
14	adequacy decision, if you're challenging the SCCs you	
15	can't incidentally ignore an adequacy decision in the	15:06
16	Privacy Shield	
17	MR. MURRAY: But the adequacy decision is an adequacy	
18	decision, as I said, as the title to the decision	
19	itself announces, not on US law, but on the Privacy	
20	Shield, applicable to those transferring their	15:07
21	information under the Privacy Shield, not applicable to	
22	regimes which do not have all of the features of the	
23	Privacy Shield. That must be the case, it's a matter	
24	of simple logic.	
25		15:07
26	Now, Judge, if I just stop there. Again and by way of	
27	introduction, as it were, to the issues, if one just	
28	stops there and says if I am right about what I've just	
29	said about those three points - and in my respectful	

submission, they do admit of very simple resolution if I am right about those three points then (1) we don't get involved in the Member State comparator, because that's entirely contrary to the what the Court of Justice has done and doesn't make any sense anyway 15:07 and is without any authority; (2) we don't get involved in national security, because that would put you at loggerheads with the court in **Schrems** and the Commission in the Privacy Shield, and in any event it seems to *us* to be wrong, but I understand the argument 15:08 and see how Mr. Gallagher might wish to have it decided by the Court of Justice; (3) the Privacy Shield adequacy decision does not, simply does not affect what the court here is concerned with.

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And if I'm right on those three issues, which don't require, in my respectful submission, a great deal of detailed analysis, then what is *left* in the case? And there are, not to diminish them, but what I'm going to describe as satellite issues, such as: Is it moot? Is it Article 4 a complete barrier to my claim? As Mr. Schrems has always said and as Mr. Gallagher has now said, in direct contradiction to the position adopted in his written submissions, there's the issue

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But aside from those satellite issues and Mr. Schrems' issues, what's left? And in truth, what is left is really what was there when we started: (1) what are the

of is it moot?

1	protections given by EU law to data protection	
2	entitlements insofar as relevant to the issues with	
3	which you are concerned? (2) what is the state of $US$	
4	law regarding those protections? (3) if they are, are	
5	there inadequacies in US law which render it	:09
6	inadequate? And (4) if there is, is that an adequacy	
7	resolved by the SCCs? Those are the core issues before	
8	you, in my respectful submission. And, Judge, I would	
9	submit that when one looks at those issues, actually	
10	it's not a hugely complex exercise to address them. 15:	:10
11		
12	Mr. McCullough has very helpfully taken you laterally	
13	through what the Court of Justice in Watson said. I'm	
14	going to keep referring to Watson simply because it is	
15	so recent and so comprehensive in its analysis. So you 15:	:10
16	see what's there - an obligation to give notice. Not,	
17	if I can respectfully say, as Mr. McCullough described	
18	it, an unqualified obligation to give notice, an	
19	obligation to give notice at the point where the	
20	investigation isn't prejudiced by giving notice. 15:	:10
21	That's an <i>obligation</i> .	
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23	And I would just ask you to note, Judge, that that is	
24	an obligation that has proportionality built into it.	
25	It's not <i>subject</i> to proportionality, the	:10
26	proportionality is built into the formulation of the	
27	rule - an obligation to give notice when the	
28	investigation is not prejudiced, is no longer	

prejudiced. That's a core and irreducible part of

European law following **Watson**. **Watson** certainly said that, but it wasn't the first time it had been said; in fact it is very clearly stated in the Advocate General's decision in **Schrems**. And in point of fact, Prof. Brown, whose report you will recall was lauded by 15:11 Prof. Swire and upon whose report - Prof. Brown of Oxford University - and upon whose report my Friends place great reliance for its authority, he says, pre-Watson, that the position in the Court of Human Rights law was that there was an obligation to give 15:11 notice. So that's a core and irreducible feature of EU (2) you have to have a right to the possibility of a remedy. And it has to be a judicial remedy, or at the very least a remedy provided by an independent tribunal. 15:12

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Just to take those two core irreducible rights; they are not capable of being eradicated or overwritten by reference to some generally thrown blanket of public interest, they are the essence of the rights in EU law. 15:12 And if you just put those to one side and say, and ask what have we learned from the evidence that the court has heard about US law? And what we have learned - and I will go through the US law in a little more detail, I think later this afternoon - but just for the purpose of this introduction, what we have learned as a matter of absolute clarity: There is no obligation ever to give notice under US law insofar as the provisions with which you are concerned go. And we also know that if

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1	you do not know that you have been under surveillance -
2	and emphasise they're not ever obliged to tell you -
3	you are liable to be deprived of any remedy by reason
4	of the rules on standing. It is not sufficient to
5	establish a reasonable, well founded belief that you're 15:
6	under surveillance. I think it was I hope this is
7	an accurate record, but it's certainly a close
8	approximation to what Prof. Vladeck said; you have to
9	prove that you have been or shortly will be under
10	surveillance. And that's Facebook's definition of the 15:4
11	standing requirement.
12	
13	Now, those two travel together. And this is an
14	important aspect, Judge, of the Strasbourg
15	jurisprudence when you come to look at it. Because
16	while in some situations the Strasbourg jurisprudence
17	suggests that obligations of notification may in fact
18	be subordinated to public interest concerns, they also
19	sanction and arise in the context of rules about
20	standing which are far more liberal. In other words, 15:
21	all right, if you don't have an obligation to notify -
22	and maybe there's good reason for that, although
23	European law does not acknowledge that that can be
24	overridden - well then, a liberal standing rule

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And in fact, as it happens, this, as you may recall is precisely what Hogan J. said in <u>Schrems</u> when he decided

resolves some of the difficulties that you face because 15:15

you're under no obligation to notify, say.

that Mr. Schrems did have standing; well, you mightn't be able to prove that you're within the **Clapper** test, but if there's a more liberal test where you can say that you're someone who uses Facebook, your information has gone to the United States, you believe there's a 15:15 reasonable prospect that you may be subject to surveillance, well, then the fact that nobody's obliged to tell you becomes of less significance, because you've a liberal standing regime which enables you to get a remedy otherwise. Because in fact the court's 15:15 judgment in Watson makes it clear that the notification obligation is closely related to the right to the remedy. The only reason -- it's not that there's anything terribly important about notifying people, it's a means to an end. You notify them, because 15:16 without notifying them they have no remedy.

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So if you just take the US law to that point - and there are other and, we say, very fundamental issues around it - but keeping it at its simplest, the fact of 15:16 the matter is that most people - and again I don't believe there to be any dispute about this, this was Ms. Gorski's evidence, but it was accepted by Prof. Swire - most people who are under surveillance in the United States, most non-US nationals will never be 15:16 able to sue. They will certainly -- and, sorry, I want to be careful I'm not misrepresenting what has been said by the witnesses; what was agreed by the witnesses is most people will never know. That's as a matter of

1 fact accepted. But the consequence of that, which may 2 not be accepted but which I say is irrefutable, is that 3 most people will never be able to sue, they will have no possibility, because they will never know and 4 because the rules of standing are such as to preclude 5 15:17 6 them from suing unless they meet the now *overly* well 7 rehearsed formula in Clapper. 8 9 So match those against each other, the EU law principles which you've just put to one side and the US 15:17 10 11 principles which we've identified and about which there 12 are disputes around the margins and in relation to which there are other deficiencies as well, but just 13 14 those two, because they're the most fundamental. 15 What's the outcome? The outcome is that the US law does 15:17 16 not match the standard. 17 And it doesn't matter whether you use the word, in our 18 19 submission, "adequacy" or "sufficient" or "compensate" 20 or whatever other descriptions were applied in the 15:17 21 course of some of the word games that were played in 22 submissions, it doesn't matter, it's absolutely clear 23 that they do not match the standard of the essence of 24 the right. 25 15:18 26 So then the next question is: Well, do the SCCs resolve

that? And that question answers itself. Because it

exporter or get damages for breach of contract against

doesn't matter if you can sue the importer or the

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1	them, it is absolutely irrelevant and of no avail
2	whatsoever, because you don't know and because the
3	standing rules prevent you from ever obtaining a
4	remedy.
5	MS. JUSTICE COSTELLO: Does that argument apply to most 15:1
6	third countries across the world?
7	MR. MURRAY: Well, it's certainly an argument I
8	mean, that depends obviously on the content of the
9	local laws.
10	MS. JUSTICE COSTELLO: I mean, it's predicated on every 15:1
11	third country having some class of notice requirement,
12	be it limited in whatever way it might or might not be
13	limited. The implication seems to me, if that's
14	correct, that unless there is some sort of notification
15	in a third country, the SCCs can never operate to 15:1
16	remedy.
17	MR. MURRAY: Well, not necessarily.
18	MS. JUSTICE COSTELLO: Okay.
19	MR. MURRAY: And I fully understand the court's, you
20	know, curiosity about how this is going to play outside 15:1
21	the US. But not necessarily. I mean, for example, in
22	Ireland if the standing rule that were to be applied is
23	that identified by McKechnie J. in <b>Digital Rights</b> , by
24	Hogan J. in <u>Schrems</u> then you have a remedy.
25	15:2
26	And it does bring in another issue which Mr. Gallagher
27	reacted with some irritation when it was raised by
28	Mr. O'Dwyer for EPIC, it does bring into focus this
29	issue, because the remedy responds to different types

1	of issue - remedy for rectification of incorrect
2	information, remedy for damages for past wrongful
3	disclosure, there's a basket of issues that can arise
4	and the remedy has different implications for each of
5	them, remedy for <i>future</i> surveillance; but there's also 15:2
6	a very fundamental remedy which EU citizens are
7	completely cut out of in the United States, and its a
8	this: It is the remedy of being able to go to a court
9	and say 'It is against your basic law to access my
10	private data without prior independent authorisation', 15:2
11	which, as Mr. McCullough has shown you earlier this
12	afternoon, is a core entitlement. But you I mean,
13	we cannot, none of us whose information is liable to be
14	accessed on foot of Section 702 procedures or schemes,
15	we have <i>no</i> way of going to the United States and saying 15:2
16	'I want a remedy of stopping this for this very
17	reason'.
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19	And just to say by the by, because it was said to you
20	with absolute assurance by Ms. Barrington and with some 15:2
21	but not quite absolute assurance by Mr. Gallagher 'Sure
22	that's the same as here, non-citizens don't have
23	rights', that is not the case. That's simply not the
24	case. And there's a section in Kelly on the
25	Constitution as to the not inextensive case law which 15:2
26	has suggested otherwise.

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So, Judge, that analysis, when you've taken out national security and law of Member States and Privacy

Shield, that's where the case comes back to. And in my respectful submission, although I'm loath to say it's simple, there is certainly a straight line of analysis, which of course my client would say leads to the conclusion that at the very least there are well founded concerns as to the validity of the SCC which should be determined and agitated in the forum which has jurisdiction to do so.

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So, Judge, I want to move on to the list, having thus 15:23 summarised where I'm going, as it were, and to deal with a number of the issues that I haven't addressed which have been raised. And the first is, as you'll see, whether the court is entitled to look at issues that are not addressed in the draft decision or that 15:23 have arisen in the course of the hearing in deciding whether to make a reference. And there are two issues here, and I emphasise this. The first is whether, even though I've come and made arguments before the court and put them in my written submissions or indeed make 15:23 them now, whether I'm to be told 'You can't do that because it's not in your draft decision'. And related to but distinct from that is whether you, Judge, are entitled to say 'Well, as the national court, I am now concerned that there's an issue around these SCCs for a 15:23 reason that has not been spotted by anybody else and I want this determined'.

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The two issues do elide, but I'll ask you to key them

separate to some extent. And this has been largely raised regarding the Ombudsman, which is really the first question: Can I step outside the draft decision? But it may be relevant to other issues which the court has heard about and is concerned about, so I am going to address you at a little length on this, because I think it's important that the court have a complete picture of the source and extent of its jurisdiction.

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And can I just say that we are surprised that this argument has been advanced, because it appears to us that it is absolutely fundamental to your role as a national court that where you entertain a concern in relation to an issue of European law which has arisen before you, irrespective of whether it's raised by the parties, that you have the entitlement, although not obviously the obligation, to refer.

I'm going to ask you to go back to the basic principles and to start off with <u>CILFIT</u>, which is at tab 21. And this is the oft-cited case dealing with the power of national courts to refer. But I open it to you because it does, Judge, identify, as it were, the *theory* of all of this, which I think is important when the court comes to resolve the argument which has been advanced by Mr. Gallagher. And if you turn, Judge - and it's tab 21 - to paragraph seven. 3248 is the page number at the bottom.

29 MS. JUSTICE COSTELLO:

3428?

1	MR. MURRAY: Sorry, 3428, Judge. Paragraph seven.
2	MS. JUSTICE COSTELLO: Thank you.
3	MR. MURRAY: So there just three paragraphs I pant
4	want to open.
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6	"7. That obligation to refer a matter to the Court of
7	Justice is based on cooperation, established with a
8	view to ensuring the proper application and uniform
9	interpretation of Community law in all the Member
10	States, between national courts, in their capacity as
11	courts responsible for the application of Community
12	law, and the Court of Justice. More particularly, the
13	third paragraph of Article 177 seeks to prevent the
14	occurrence within the Community of divergences in
15	judicial decisions on questions of Community law."
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17	And just perhaps to stop there, Judge. We'll see
18	perhaps immediately why the theoretical underpinnings
19	of this are so important. I mean, if you were to
20	decide, just to take this example as one random one, if $_{15:26}$
21	you were to decide 'Actually, I'm not going to refer
22	this, because in my view the national security laws of
23	the United States are completely outside the parameters
24	of European law' - now, that's a big statement of
25	principle to make, never having been made before, but 15:27
26	just imagine you did and your decision is handed down

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and it's not appealed and that's the end of that, Irish

which has never been determined in the Court of Justice

law now states as follows, on a fundamental question

before. Well, how are other national courts supposed to react to that? You have proclaimed Community law in an area that has never been determined before and is fundamentally important. And of course, the example immediately demonstrates what the court would do in 15:27 that situation if presented with such a profound issue of such wide implication. Well, just imagine the issue arises, not because any of the parties have raised it, but because the court itself becomes concerned that this is so; is it to be seriously said in that 15:28 situation that you say 'Well, if the parties haven't raised it, I won't refer'? And of course CILFIT decides that that is emphatically *not* the case. But the reason is because of the duty of co-operation, or, as it is now, of sincere co-operation provided for in Article 15:28 4(3) of TEU.

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So, Judge, just to continue:

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"The scope of that obligation must therefore be assessed, in view of those objectives, by reference to the powers of the national courts, on the one hand, and those of the Court of Justice, on the other, where such a question of interpretation is raised within the meaning of Article 177.

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8. In this connection, it is necessary to define the meaning for the purposes of Community law of the expression 'where any such question is raised'."

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And this, of course, is the significance of **CILFIT**, 3 that under Article 177, that was the language used, where an issue is raised, leading to the suggestion on a literal construction that has to be raised by

somebody rather than by the court itself.

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"In order to determine the circumstances in which a national court or tribunal against whose decisions there is no judicial remedy under national law is obliged to bring a matter before the Court of Justice.

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9. In this regard, it must in the first place be pointed out that Article 177 does not constitute a means of redress available to the parties to a case pending before a national court or tribunal. the mere fact that a party contends that the dispute gives rise to a question concerning the interpretation of Community law does not mean that the court or tribunal concerned is compelled to consider that a question has been raised within the meaning of Article 177. On the other hand, a national court or tribunal may, in an appropriate case, refer a matter to the Court of Justice of its own motion."

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Now, that principle is applied and restated in the case law again and again, to the extent that it's a fundamental principle governing the operation of national courts and their relationship with the

1	Community institutions. And one example of that - and	
2	there are many - but one simply because it's been	
3	opened to you in another context, is the decision in	
4	Inuit. And that was, I think, originally handed up,	
5	Judge, by Ms. Barrington. And this does, to some	: 3
6	extent, intersect with the issues of direct action and	
7	the structural relationship between the limitations on	
8	the right of direct action on the one hand and the	
9	power to	
10	MS. JUSTICE COSTELLO: I don't suppose you have an idea 15	: 3
11	where it is in this new supplement?	
12	MR. GALLAGHER: It was meant to be in 45, remember, and	
13	it was empty and I think we handed it in again	
14	yesterday.	
15	MS. JUSTICE COSTELLO: Thank you. Yes, I have it, 15	: 3
16	thank you.	
17	MR. MURRAY: So, Judge, I know this has been opened to	
18	you at least twice, but not in this context. If I	
19	could ask you to look at paragraph 94?	
20	MS. JUSTICE COSTELLO: Yes.	: 30
21	MR. MURRAY: So there the court, in outlining this	
22	structure, says:	
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24	" it must be emphasised that, in proceedings before	
25	the national courts, individual parties have the right	
26	to challenge before the courts the legality of any	
27	decision or other national measure relative to the	
28	application to them of a European Union act of general	
29	application, by pleading the invalidity of such an	

1	act."
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3	That's before the <i>national</i> courts.
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5	"95. It follows that requests for preliminary rulings
6	which seek to ascertain the validity of a measure
7	constitute, like actions for annulment, means for
8	reviewing the legality of European Union acts."
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10	So this is being explained by the court in the context 15:3
11	of the narrow rules as to standing applicable to direct
12	actions. And then they say:
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14	"96. In that regard, it must be borne in mind that
15	where a national court or tribunal considers that one
16	or more arguments for invalidity of a European Union
17	act, put forward by the parties or, as the case may be,
18	raised by it of its own motion, are" - and just the
19	word, the next phrase is significant - "well founded" -
20	this, of course is the very language, as you now know
21	too well, imported into <u>Schrems</u> - "it is incumbent upon
22	it to stay proceedings and to make a reference to the
23	Court for a preliminary ruling."
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25	So where you think that there's an issue which is well 15:3
26	founded, it is incumbent upon the court to stay the
27	proceedings and to make a reference. And it just, it
28	proceeds in paragraph 97 - and this is relevant to the
29	standing, but just while I'm opening this:

1		
2	"Having regard to the protection conferred by Article	
3	47 it must be observed that that article is not	
4	intended to change the system of judicial review laid	
5	down by the Treaties, and particularly the rules	
6	relating to the admissibility of direct actions brought	
7	before the Courts of the European Union."	
8		
9	And then authority is cited in reference to that. And	
10	as it happens, Judge - and I relish the prospect of 15:3	32
11	opening a paragraph in <u>Schrems</u> which I don't think has	
12	been opened yet, and there must be very few - the issue	
13	actually was raised, the ruling of the Advocate General	
14	in <u>Schrems</u> , paragraph 36.	
15	MS. JUSTICE COSTELLO: While you're finding that, I'll 15:3	32
16	ask you this question. When I was addressing a	
17	question to Mr. Gallagher in relation to this point	
18	about whether I could consider matters of my own motion	
19	or as things had arisen in the course of the hearing,	
20	he said not in the particular circumstances of this 15:3	3
21	case, where in effect you were going for a review type	
22	procedure	
23	MR. MURRAY: Yeah. That's exactly what he said.	
24	MS. JUSTICE COSTELLO: as set out in the <u>Schrems</u>	
25	MR. MURRAY: Yes. In fact	13
26	MS. JUSTICE COSTELLO: And that that, therefore,	

jurisdiction.

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precluded me from relying on "of your own motion"

MR. MURRAY: Yes, well, in fact the afternoon delight I

was planning was to take out the transcript of that very exchange. Because this is what Mr. Gallagher said - now that you raise it, I can deal with it now - he said 'Well, the first thing is it's a bit like a tax or planning reference that comes up to the court, it's on its own path'. Now, just to stop there. particularly unfortunate example, because of course, if An Bord Pleanála make a reference to the High Court or the Tax Appeals Commission states a case and the High Court sees an issue of European law - and they arise 15:34 frequently in both contexts - there is and can be no doubt but that the court is under -- has the jurisdiction of its own motion to refer those issues to the Court of Justice. That's the first thing. actually doesn't withstand analysis. 15:34

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But he then proceeded, because you pressed him and you said 'But what's the difference in theory between the judicial review of the Commissioner's decision where it's clear that the court *does* have the jurisdiction to 15:34 refer it itself under the formula in <u>Schrems</u> and the next paragraph where the Commissioner brings it to court?' And Mr. Gallagher responded in that very way.

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But there is in fact *no* difference. And that is demonstrable by both the theoretical and the practical. There is no difference *in theory*, because you are still functioning as a national court. And if you, as a national court, come upon what you believe to be an

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issue of European law that is of sufficient import and significance and relevant so to do, how is that right taken away from you by the fact that it's the Commissioner who's brought the reference, or brought the proceedings? And Mr. Gallagher's answer was, in my respectful submission, deeply unsatisfactory. It was 'Well, the Commissioner is the expert body and she has made this draft decision' - and I think the word he used a of times was "done this analysis" - 'and she's brought the analysis to you and you're kind of too constrained by that analysis'. But when one asks the question why, there is no answer.

Then the practical, because what he then when went on to say is this: So what happens is that if you've a doubt that I haven't agitated, you're supposed to say to me 'But I've another doubt' and then, on Mr. Gallagher's construct, my client goes back to her office and pensively reflects on the doubt that you've raised, concludes that she agrees with it, writes it out - that's her analysis - comes back to you and says 'Well, I share your doubt, Judge' and then you say 'Well, we both have a doubt then, so I'll refer'. That is -- and it was described almost in those terms by Mr. Gallagher.

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So in my respectful submission, the response to that query when you raised it itself, with respect to Mr. Gallagher, discloses the infirmity in the

1	proposition which underlies it.
2	
3	So that, as it were, is the pre-existing legal position
4	in and, sorry, I was going to refer you just to the
5	Advocate General in <u>Schrems</u> .
6	MS. JUSTICE COSTELLO: Yes, sorry, I interrupted you
7	while we were digging it up.
8	MR. MURRAY: Tab 36. So if you go to the Advocate
9	General's decision, which is the second tab in tab 36,
10	and go forward, Judge, to paragraph 125 and 126.
11	MS. JUSTICE COSTELLO: Yes.
12	MR. MURRAY: I'm going to actually, just for another
13	reason now that we have it open, ask you to begin at
14	paragraph 123. This comes back to the national
15	security point I made earlier:
16	
17	" the referring court itself observes that the
18	guarantee provided by Article 7 of the Charter and by
19	the core values common to the constitutional traditions
20	of the Member States would be compromised if the public
21	authorities were allowed access to electronic
22	communications on a casual and generalised basis
23	without the need for objective justification based on
24	considerations of national security" - there, nobody is
25	under <i>any</i> doubt as to what the precise considerations 15:3
26	are - "or the prevention of crime specific to the
27	individuals concerned and attended by appropriate and
28	verifiable safeguards. The referring court thus
29	indirectly casts doubts on the validity of [that

1	Decision].
2	
3	124. The assessment of whether under the safe harbour
4	scheme the United States guarantees an adequate level
5	of protection of the personal data transferred
6	therefore necessarily leads to consideration of the
7	validity of that decision.
8	
9	125. In that regard, it should be observed that in the
10	context of the instrument of cooperation between the
11	Court of Justice and national courts that is
12	established by Article 267 TFEU, even where a request
13	to the Court for a preliminary ruling relates solely to
14	the interpretation of EU law the Court may, in certain
15	specific circumstances, find it necessary to examine
16	the validity of provisions of secondary law.
17	
18	126. Accordingly, on a number of occasions, the Court
19	has of its own motion declared invalid an act which it
20	was asked only to interpret."
21	
22	And this is obviously the Court of Justice, but it's a
23	demonstration of the same fundamental principle and
24	theory in operation.
25	15:39
26	"It has also held that, '[i]f it appears that the real
27	purpose of the questions submitted by a national court
28	is concerned rather with the validity of [EU] measures
29	than with their interpretation, it is appropriate for

1 the Court to inform the national court at once of its 2 view without compelling the national court to comply 3 with purely formal requirements which would uselessly prolong the procedure under Article [267 TFEU] and 4 5 would be contrary to its very nature'." 6 7 I'll just stop there. Judge, you will recall this, but 8 it's something that's perhaps disappeared into history in this case, but Mr. Schrems himself, in the case 9 before Hogan J., didn't challenge Safe Harbour. 10 The 15:39 11 reference was made by Hogan J. in that context. 12 Now, Judge, in my respectful submission, one takes that 13 14 principle and now looks at how it's applied in the 15 relevant paragraphs in **Schrems**. And Mr. Gallagher 15:39 again, in the course of, or just before the exchange 16 17 that we had been discussing, constructs these two paragraphs as if they're a statute. And his basic 18 19 point as I understand it is, well, in paragraph 64 20 there's reference to the court having the power to 15:40 21 refer these matters of its own motion and that isn't 22 said in paragraph 65 and, therefore, the court is 23 saying in paragraph 65 that you don't have the power to 24 refer. You know, that's essentially the approach adopted. 25 15:40

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Now, it's a curious way to interpret a statute and in particular a curious way to contend that through that process of exclusion as between one paragraph and

another, the Court of Justice has displaced a fundamental principle of European law, well established in the jurisprudence, itself a product of the obligation of sincere co-operation so as to put this court in a situation where, even though an issue is presented before it which it believes of moment or to be well founded, that it does not refer.

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So, Judge, to look at paragraph 64:

"In a situation where the national supervisory authority comes to the conclusion that the arguments put forward in support of such a claim are unfounded and therefore rejects it, the person who lodged the claim must, as is apparent from the second subparagraph of Article 28(3)... read in the light of Article 47... have access to judicial remedies enabling him to challenge such a decision adversely affecting him before the national courts. Having regard to the case-law cited in paragraphs 61 and 62... those courts must stay proceedings and make a reference... for a preliminary ruling on validity where they consider that one or more grounds for invalidity put forward... or, as the case may be, raised by them of their own motion are well founded."

Then there's a case referred to, <u>T&L Sugars</u>. And this, I think, is going to be the only case which hasn't been referred to you already, which I'm going to hand up.

1	And I'm doing so simply because it features there in
2	the court's ruling in <u>Schrems</u> (Same Handed). And if
3	you turn, Judge, to paragraph 48, which is the
4	paragraph that's referred to, you see a recitation very
5	similar to that in the <code>Inuit</code> case and in fact referring $_{15:42}$
6	back to the <b>Inuit</b> case. Paragraph 48 is what the court
7	refers to.
8	MS. JUSTICE COSTELLO: Mm hmm.
9	MR. MURRAY: " it must be borne in mind that where a
10	national court or tribunal considers that one or more
11	arguments for invalidity of a European Union act, put
12	forward by the parties or, as the case may be, raised
13	by it of its own motion, are well founded, it is
14	incumbent upon it to stay proceedings and to make a
15	reference to the Court for a preliminary ruling on the
16	act's validity, the Court alone having jurisdiction to
17	declare [the act] invalid."
18	
19	Then:
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21	"49. As regards persons who do not fulfil the
22	requirements of the fourth paragraph of Article 263
23	TFEU for bringing an action before the Courts of the
24	European Union, it is for the Member States to
25	establish a system of legal remedies and procedures
26	which ensure respect for the fundamental right to
27	effective judicial protection."

And that again, I suppose, restates another point

1 relevant to Ms. Barrington's submissions, the 2 suggestion that you can draw an analogy between the 3 locus standi rules in European law for direct action and the rules applied in the United States. 4 5 15:43 6 So to go back then, Judge, to paragraph 64, that's what 7 it says, that's why it says it. But what's important 8 is it is confirming the application of a principle of 9 general import. And then in paragraph 65 it says: 10 11 "In the converse situation, where the national 12 supervisory authority considers that the objections advanced by the person who has lodged with it a claim 13 14 concerning the protection of his rights and freedoms in 15 regard to the processing of his personal data are well founded, that authority must, in accordance with the 16 17 third indent of the first subparagraph of Article 28(3)... be able to engage in legal proceedings." 18 19 20 Now, Judge, can we just stop there? There's something 15:44 21 very obvious in that which I think again sight has got lost of: there's no reference to draft decisions or 22 preliminary decisions or final decisions in that 23 24 formulation. As it happens, in this case my client produced a draft decision. And it is that draft 25 15:44 26 decision which formed the launching pad for these 27 proceedings, as you're aware. But she did not have to

do that. She doesn't have to reach a final decision,

and I don't think anybody contends -- well, possibly

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Mr. McCullough, on one version of his argument, does. But certainly Facebook don't say she had to reach a *final* decision.

It just so happens that she reduced her reasoning to 15:44 the form of a draft decision, subject to any further submissions. And that is the vehicle through which she expresses her belief that the objections that have been advanced by Mr. Schrems, as she interpreted them and as he appears now to accept he was at least in one sense 15:45 saying, that is how she expressed her concern that those objections were well founded. But she didn't have to do it that way. And that's why what has become something that's been said so often it's become true, that, 'Well, you know, she can't step outside the four 15:45 corners of her draft decision', 'her draft decision was unfair, she should've done this', as if this were a judicial review, which it's not.

So that, I think, becomes important when you look at
the Ombudsman issue. Because the Commissioner, not in
her draft decision – but she can't be confined to her
draft decision, she's defined by what she brings to the
court, and she's brought to the court the concern she
has in relation to the Ombudsman. They're expressed in
the written submissions which were — to which
Mr. Gallagher referred. And I think it's paragraph 110
and following where I think over the course of four,
maybe five paragraphs she outlines the concern she has

1	in relation to the Ombudsman and how it fits into	
2	Article 47. So to say because it's not in the draft	
3	decision she can't raise it and that you can't refer it	
4	is, in my respectful submission, fundamentally	
5	misconceived.	15:46
6		
7	But even if that's wrong, you're still entitled, being	
8	conscious and aware of the issue, to refer of your own	
9	motion, which is the point at which the two issues	
10	coalesce, I suppose.	15:46
11		
12	Then it proceeds:	
13		
14	"It is incumbent upon the national legislature to	
15	provide for legal remedies enabling the national	
16	supervisory authority to put forward the objections	
17	which it considers well founded."	
18		
19	Not to put forward a final decision or a draft decision	
20	or to be defined or <i>confined</i> by either, but simply to	15:47
21	put forward the objections and then for the national	
22	court, if it shares the doubts, to make a reference.	
23		
24	Now, if I can ask you, Judge, then to turn to the	
25	transcript of Mr. Gallagher's submissions on this? And	15:47
26	I'm not going to engage in the unedifying prospect of	
27	asking you to pick words that he has used and pars them	
28	and analyse them and raise your eyebrows that they	
29	changed in a later formulation, I'm simply going to ask	

1	you to look at the argument, because this is where it's	
2	laid out. It's day number sorry, Judge.	
3	MS. JUSTICE COSTELLO: I didn't bring my transcripts	
4	down, I'm afraid. And my tablet has gone off-line.	
5	MR. MURRAY: It's day 17, Judge. And we can	5:48
6	MS. JUSTICE COSTELLO: Perhaps I can borrow a tablet,	
7	<pre>just so I'm following it.</pre>	
8	MR. MURRAY: We can arrange that (Same Handed to the	
9	Court).	
10	MS. JUSTICE COSTELLO: Thank you.	5:48
11	MR. MURRAY: Day 17.	
12	MS. JUSTICE COSTELLO: Thank you.	
13	MR. MURRAY: And, judge, the issue commences at page	
14	65. And	
15	MS. JUSTICE COSTELLO: Day 17, okay.	5:48
16	MR. MURRAY: Day 65, Judge. We can give you a hard	
17	copy, Judge, if you would prefer?	
18	MR. GALLAGHER: Day 17, page 65.	
19	MR. MURRAY: Yeah, day 17, page 65.	
20	MS. JUSTICE COSTELLO: I have it. Thank you.	5:48
21	MR. MURRAY: I don't think anyone thinks we're here on	
22	day 65, although	
23	MS. JUSTICE COSTELLO: No comment.	
24	MR. MURRAY:it may feel that way. But, Judge, if	
25	you turn to page 65 you'll see Mr. Gallagher starts	5:48
26	off:	
27		
28	"I've drawn your attention to the passages in	

<u>Commission -v- Germany</u>... its independence and the

1	importance I suppose, the analogue we would be more	
2	familiar with here is where you have a procedure within	
3	a taxation statute or a planning statute where there's	
4	a procedure to be followed and you then come to the	
5	court as part of that procedure. But it's not	12:35
6	something that can be raised by the court separately,	
7	given that this is the procedure by which it's come	
8	before the court."	
9		
10	And I've already alluded to that, that that's just	15:49
11	wrong. In all of those contexts where there are	
12	procedures where matters come to the court, the court,	
13	of course, retains that power to refer.	
14		
15	And then he quotes paragraph 64 and he says:	15:49
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17	"That's what you're doing, you're challenging the	
18	DPC."	
19		
20	And he says:	15:49
21		
22	"So in the context that the claim is rejected" - I'm on	
23	page 66 now - "as unfounded, the court must review	
24	that. And in that context it may decide that it's	
25	appropriate to put it forward on its own motion. Then	12:37
26	that is distinguished in 65."	
27		
28	And there's <i>no</i> distinction drawn in 65, no distinction	
29	whatsoever. The very point that presents itself from	

L	this analysis is that if the court had been drawing a
2	distinction to the intent of saying that this
3	fundamental feature which characterises all proceedings
1	before a national court is disapplied here, that is, of
5	course, exactly what it would say.
5	

So he then quotes paragraph 65. And he says over at page 67: "So the distinction is drawn between the procedures" - that's true, of course. 64 is where the objector, if I can use that phrase, brings judicial review. 65 is where the Commissioner comes to court. But it's a distinction drawn between the procedure, not the consequence in terms of the scope of the court's power to review.

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"We, in our procedure, have a judicial review on that basis and in that context; when it comes before the court, the court can send it forward" - that, I think, means make a reference - "the converse case, there's no mechanism provided for in the Act and in our general 12:38 system where the DPC shares the view that the concerns are well founded. But the DPC can't declare that, that's a Commission decision that's binding on her, as <a href="Schrems">Schrems</a> explains, so all she can do is put it before the court, having carried out that analysis, analysis 12:38 in respect of which she seeks deference to be given to her decision in [our] submissions."

Then you ask this question: 'Well, what's the

1	difference in theory between the two?' And at the	
2	bottom of page 67 Mr. Gallagher says:	
3		
4	"well, it seems that the principle of the decision,	
5	Judge, is that if the matter comes before the sorry, 12	2:39
6	if the DPC has concerns that are well founded, there is	
7	no procedure, as I said, in the law that that goes any	
8	further. The court mechanism is only engaged to allow	
9	it go further to comply with the obligation that it's	
10	the CJEU that must make the pronouncement.	2:39
11		
12	And all the court is being asked to do in these terms	
13	is do you share the concerns of somebody who, in this	
14	instance, has carried out an investigation, who is the	
15	person, as you'll see when I go back to paragraphs 41 12	2:40
16	to 43, that is given this special position and has this	
17	special expertise?"	
18		
19	The special expertise which I understand every other	
20	part of their submission says isn't there insofar as	5:51
21	these issues are concerned, because they say she's not	
22	entitled to deference.	
23		
24	"And what the court is saying is if that person has	
25	carried out the wrong analysis then you don't have any 12	2:40
26	valid analysis which you can share. The procedure is	
27	the DPC will go back" - and this is the point I made to	
28	you now, apparently - "the DPC go back, will examine it	
29	again and then it may come forward to the court. But	

1	what is envisaged in the normal way by this procedure	
2	is that the analysis be done by the DPC. And	
3	therefore, all the court is being asked to do is to	
4	share those doubts by reference to what the DPC has	
5	done. And in the normal way, where somebody who is in 12	2:4
6	a statutory position - as it would be under Irish law -	
7	has failed to carry out the proper analysis of the	
8	decision is not effective, then you say it goes back,	
9	there's nothing to stop the DPC looking at the matter	
10	again, taking into account criteria that the court has	2:4
11	identified and the court explaining why it doesn't	
12	share the doubts."	
13		
14	So this astonishing procedure is what is apparently	
15	envisaged, that the DPC comes with <i>some</i> doubts, the	5 : 5
16	court says 'No, I think they're wrong, but I have my	
17	own ones, here they are', the DPC goes back, thinks	
18	about those, comes back and then says 'This is now why	
19	I think it's' and the court refers. I mean, it	
20	seems, with respect, absurd. And certainly, had this	5 : 5
21	been the extraordinary process envisaged, one would've	
22	expected it to be elaborated upon in somewhat greater	
23	detail.	
24		
25	Page 69, over the page:	5 : 5
26		

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some freestanding analysis."

"But the court is not being asked in this context to do

Now, just to stop there. You are being asked to do an analysis - I'm sure you'll be delighted to be told that you've been released from that obligation - but that is what the purpose of the last four weeks has been; you're being asked to do an analysis. And it is that 15:53 fact, that very consideration, that you have to do an analysis and weigh up and consider all of the arguments and issues and evidence that have been presented to you that puts you in no different position from any other court in any other case in addressing your obligation 15:53 to, or your power to refer.

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So, Judge, to perhaps conclude with this issue. argument is ill-founded. First, the power of the court to refer is critical, it's long standing, if it's going 15:54 to be ousted that has to be stated, and it isn't; second, the argument would involve the extraordinary prospect that the court, faced with an apparent illegality under European law, but a decision that cannot be determined by the CJEU because it wasn't 15:54 raised by the Commissioner; thirdly, the judgment doesn't state what Mr. Gallagher suggests and the only way of reaching that conclusion is to pars it as if it were a statute; fourth, there's no principled reason why such a power would exist on a judicial review but 15:54 not on the procedure with which you were concerned - in both situations you're being asked to conduct an assessment of whether a reference is required; and finally, *none* of this arises insofar as the issue

1 around the Ombudsman is concerned, because that is an 2 issue that we have in fact brought to the court, albeit 3 not within our draft decision, but as I've explained, in our respectful submission it does not have to be. 4 5 15:55 6 Judge, I think I can deal with the mootness issue *very* I'm in the court's hands as to whether you're 7 8 -- I'll do it in five minutes I'd sav. MS. JUSTICE COSTELLO: Very good. 9 10 MR. MURRAY: Okay. So this was actually the first 15:55 11 issue Mr. Gallagher raised. And we were surprised by 12 that, I must say. The principles are not controversial - nobody disputes that a moot arises where a decision 13 will not have the effect of resolving a controversy. 14 15 We don't dispute that the CJEU may decide not to 15:55 investigate a reference because it's hypothetical -16 17 But what we have difficulty with is Gasparini. understanding how exactly this is said to arise at all. 18 19 20 And there were a number of aspects to this flown and, 15:56 21 in our respectful submission, on consideration, none of 22 them bear analysis. First it was said, well, this is 23 conjectural and the conjecture is that you exclude the Privacy Shield, that's what you were -- it's 24 conjectural because you exclude the Privacy Shield. 25 15:56 26 And that goes back to the point I made earlier on; this 27 is not about the Privacy Shield, this is a freestanding 28 claim which operates independently of the Privacy Shield, except as regards the Ombudsman. Nobody's 29

asking you to exclude or include or do anything else with the Privacy Shield, it simply does not arise.

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Second, Mr. Gallagher never actually said this until the court raised the issue when you said 'Well, are you 15:56 saying it's moot because if the SCCs were struck down then you would just move over to the Privacy Shield and do all of your transfers under that?' And Mr. Gallagher agreed with that, and I've referred to that already. But of course, the court cannot proceed on that 15:57 assumption. And it doesn't even know, and it has never been said by Facebook that they would wish to or necessarily could simply transfer over to the Privacy Shield. It may well be that they could, but it may well be that it's difficult or there may well be 15:57 commercial or business reasons for not doing so. insofar as you're concerned, that has not occurred.

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And just to observe, Judge, to do that at the very least would involve significant logistics. Facebook would have to comply with additional requirements that do not apply under the SCCs; they include rules on onward transfers to controllers and processors, which are different under Privacy Shield; controllers have to comply with the Privacy Shield principles; there are limitations on the purposes for which information can be transferred to processors; the importer is subject to a degree of regulation that's not applicable under the SCCs and in some circumstances may not wish to

15:57

15:57

1 become so subject; the complaints handling procedures 2 are more onerous; the dispute resolution procedure is 3 more detailed. So there are significant differences. So that's not a basis for a moot. 4 5 15:58 6 Thirdly, he said 'Well, Privacy Shield is going to be 7 reviewed in July'. But what has that got to do with 8 anything? (A) because we're not concerned with the Privacy Shield, and (B) because it hasn't been 9 reviewed. 10 15:58 11 12 Fourthly, it was said it was moot because there's a new 13 regulation. Now, the new regulation takes effect in 14 May 2018. And although it was said that it was moot 15 because of the new regulation, you were not referred to 15:58 16 a single provision of the new regulation which would 17 render it moot in any way. So we're at a loss to understand what exactly happens when the new regulation 18 19 comes into effect that renders it moot. In fact footnote 207 to the Privacy Shield records that the 20 15:58 21 Privacy Shield is suspended once the new regulation 22 takes effect in May 2018 for a period of six months -of at least six months. So it's not apparent to us on 23 24 what basis it can be said this is moot. 25 15:59

There's an issue raised by Mr. Schrems that it's hypothetical because we should perhaps have considered the rest of his complaint first. And we'll come to that, Judge, when I look at the Mr. Schrems-specific

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1	complaints.	
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3	I'm going to move on, Judge, to the next item on the	
4	list, which is the Privacy Shield and that's	
5	MS. JUSTICE COSTELLO: Well, I think we can certainly	15:59
6	give ourselves a break until Tuesday.	
7	MR. MURRAY: May it please the court.	
8	MS. JUSTICE COSTELLO: May I hand down the tablet that	
9	was handed up to me pro tem (Same Handed). Thank you	
10	very much.	16:00
11		
12	THE HEARING WAS THEN ADJOURNED UNTIL TUESDAY, 14TH	
13	MARCH AT 11:00	
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ı	61:18, 62:4 = <b>122(A)(h)</b> [1] - 27:10	<b>2017</b> [2] - 1:18, 5:2 <b>2018</b> [2] - 160:14,	96:13 <b>3248</b> [1] - 135:27	5
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